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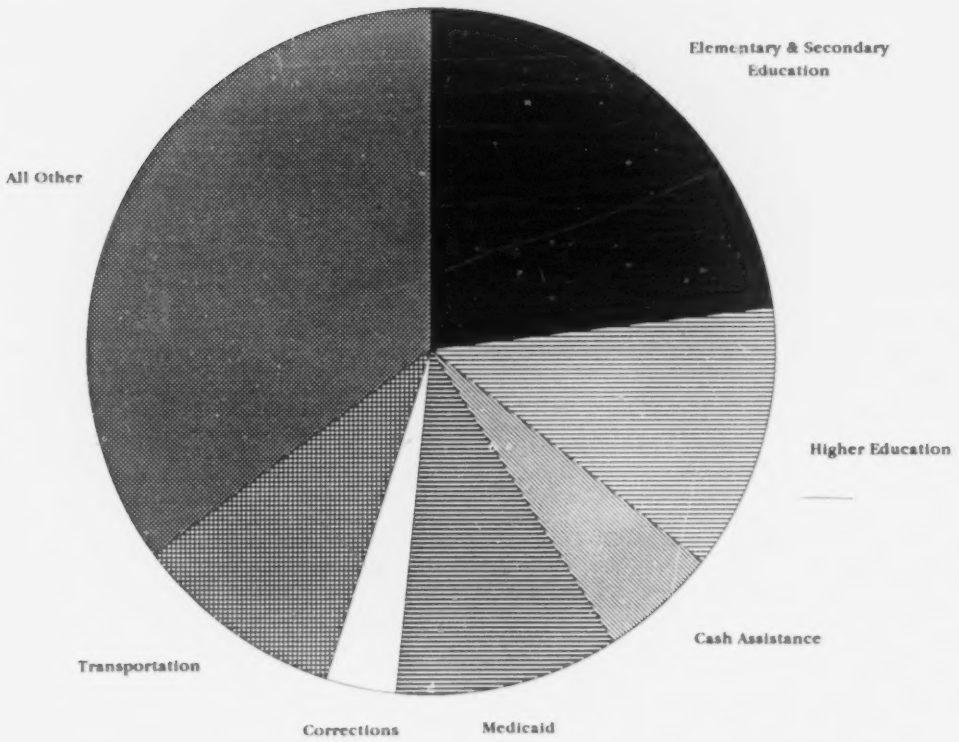
STATE EXPENDITURE REPORT

1989



National Association of State Budget Officers

STATE EXPENDITURE REPORT

1989

Karen A. Farrell

National Association of State Budget Officers

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NASBO staff would like to thank those individuals in the state budget offices who provided the data in this report. In addition, we would like to thank the Ford Foundation for providing the resources to make this project possible.

INTRODUCTION

This marks the third year that the National Association of State Budget Officers has published the State Expenditure Report. The format has been revised to present the fiscal data more effectively.

This project has three primary objectives: to provide more timely expenditure data than are provided by the U.S. Bureau of the Census, to provide expenditure data by program area so that trends in state spending can be evaluated, and to identify the funding sources for state expenditures so that shifts among the use of alternative funds can be identified. In addition, data were drawn from other organizations to help explain some spending variations among states for particular functions and the pressures on states for spending increases.

Over time, this information will provide a better understanding of the dynamics of state finance. In particular, it will identify the programs that consume a growing portion of state budgets, and it will show the contribution of the federal government to state expenditures, the increase or decrease in the use of earmarked funds, and the percent of total state expenditures funded out of state general funds. These are issues that interest not only those who study state finances, but those charged with planning state policies and budgets for the coming years.

STUDY PURPOSE AND METHODOLOGY

This survey reports state expenditures in eight program areas (elementary and secondary education, higher education, Aid to Families with Dependent Children, cash assistance, Supplementary Security Income, Medicaid, corrections, and transportation) and expenditures from four fund sources (general funds, federal funds, other state funds, and bonds). It reflects both the continuing difficulty of trying to account for state-to-state variations in fiscal processes and the desire to present expenditure data in a useful manner.

Earlier surveys attempted to explain how states account for employee benefits and pensions and how states budget for mental health and mental retardation programs inside and outside the Medicaid system. The lesson of those efforts was that different states do things so differently that one can get lost trying to understand the variations and thereby lose the value of the expenditure data.

The major change incorporated in this survey is the inclusion of capital spending within each expenditure category. Again, this stems from unsuccessful efforts to account for capital spending and operating spending independent of one another. Especially in transportation, some states are unable to separate capital from operating costs.

In addition, states find it difficult to report capital expenditures. When a capital project is undertaken, the amount of money appropriated to the project will usually not be the amount of money spent in a single year, given the long-term nature of capital projects. Thus, state budget offices may be unable to estimate on a yearly basis how much of the appropriation will actually be spent, particularly for the current fiscal year.

Because of ongoing changes in the survey format, readers are cautioned against comparing figures from this document with those appearing in earlier reports. Readers are also cautioned against comparing federal funds figures presented here with those on federal aid; many states have not established comprehensive reporting of federal funds statewide and as a result the numbers in this report may understate federal funds for any one function.

An important part of the report is a table included at the end of each program area that lists different types of expenditures states have excluded from the numbers reported. The table underscores the reason that caution should be exercised in making state-to-state expenditure comparisons in any area other than total expenditures. For example, one state may have included its juvenile institutions in its corrections budget, while another state may have included them in its human resources budget. Intrastate comparison, however, should prove accurate.

Please note that throughout the report, all years reported are state fiscal years unless otherwise indicated. Therefore, the impact of mandated federal expenditures and/or economic changes may not be reflected uniformly across the states.

EXECUTIVE SUMMARY

State expenditure patterns for 1989 closely follow those of preceding years. Overall state spending will increase 6.3 percent from 1988 to 1989, on the heels of a 6.6 percent increase the previous year.

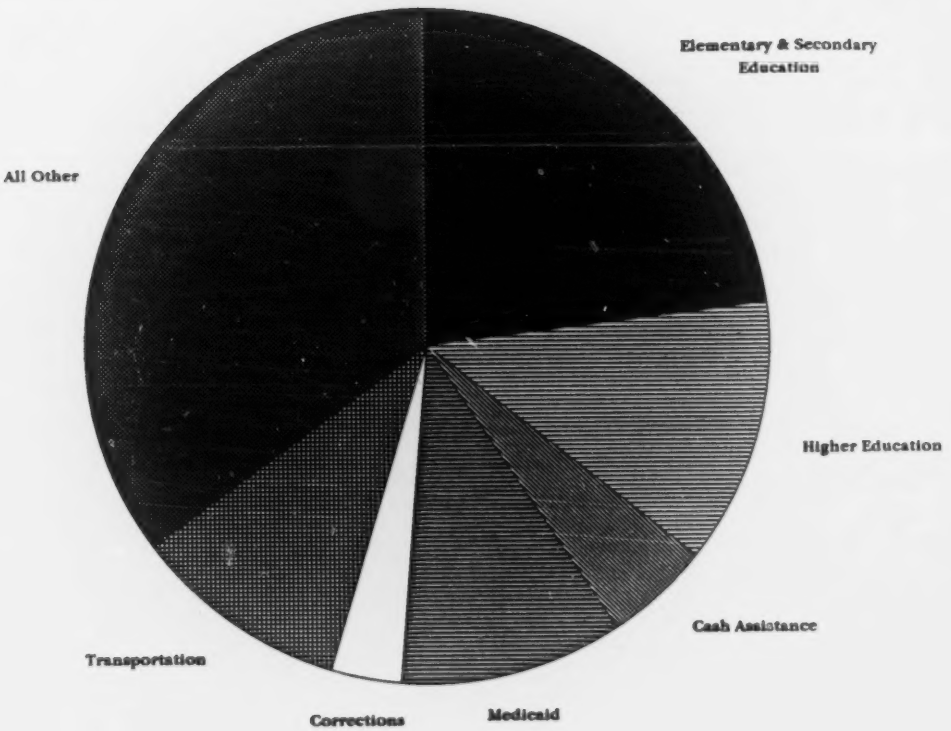
Last year's edition of the State Expenditure Report suggested that the growth in state Medicaid expenditures would probably continue to outpace overall growth in state spending, due to both increasing health care costs and federal mandates. The prediction proved accurate.

State Medicaid expenditures will increase 10.3 percent in 1989 and are consuming a growing portion of total state expenditures. Medicaid set the record for highest growth in state spending among the major categories of expenditures reported here in 1989. Two key pieces of federal legislation — nursing home reform provisions in the Omnibus Budget Reconciliation Act of 1987 and the Medicare Catastrophic Coverage Act of 1988 — may have contributed to this increase and probably will contribute to future spending increases.

Governors' commitments to improving state education systems continue to be reflected in higher-than-average spending increases in education. Elementary and secondary education will grow at 8.2 percent and higher education spending at 8.1 percent, both exceeding total state spending growth for 1989.

While overall corrections expenditures increased 15.6 percent from 1987 to 1988 and only 4.7 percent from 1988 to 1989, general fund spending increases are 11.5 and 10.0 percent, respectively. This suggests the continuation of significant corrections-related expenditures.

STATE SPENDING TRENDS



State governments have specific functional responsibilities varying from state to state because of the role of local governments. Also, each state spends differently depending on its geography, demography, and economic makeup as well as the preferences of its voting public. Components of state spending include, but are not limited to, elementary and secondary education, higher education, cash assistance for public welfare, medical assistance (Medicaid), corrections, and transportation. Other functions include: hospitals, economic development, housing, environmental programs, health programs other than Medicaid, parks and recreation, natural resources, air transportation, and water transport and terminals.

Elementary and secondary education is often considered a primarily local function with state financial support nearing, on average, 50 percent of total spending in this area. In New Hampshire education is almost solely a local function, while Hawaii fully funds elementary and secondary education. Although these are extreme examples, they manifest state variability in the degree of service provision. To obtain a complete picture of service levels within a state, one must compare total spending by state and local government, which is not the purpose of this report.

Annual Percentage Change in Total State Expenditures

	FISCAL 1987 TO 1988			FISCAL 1988 TO 1989		
STATE	STATE FUNDS	FEDERAL FUNDS	TOTAL	STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	15.6	11.4	14.9	9.0	-43.7	0.8
Maine	6.8	57.1	8.5	21.5	-19.4	18.8
Massachusetts	7.8	8.3	7.9	4.6	-0.9	3.7
New Hampshire	24.1	-1.1	17.4	13.2	7.8	12.0
Rhode Island	17.5	16.9	17.4	12.0	-3.1	8.6
Vermont	15.0	0.5	10.7	8.6	13.7	10.0
MIDEAST						
Delaware	10.2	9.0	10.0	9.3	7.3	9.0
Maryland	8.0	6.9	7.8	8.1	1.8	7.0
New Jersey	9.7	13.3	10.3	10.3	16.8	11.5
New York	8.2	0.8	6.7	9.7	8.5	9.4
Pennsylvania	10.5	-4.7	6.8	6.9	12.9	8.2
GREAT LAKES						
Illinois	3.1	0.7	2.7	5.8	14.7	7.2
Indiana	5.3	2.0	4.5	7.8	3.6	6.7
Michigan	4.1	10.0	5.5	4.3	-2.0	2.7
Ohio	8.0	10.0	8.4	1.2	4.2	1.9
Wisconsin	-15.0	16.4	-9.6	7.0	-6.8	3.9
PLAINS						
Iowa	12.6	7.3	11.6	-2.1	2.5	-1.3
Kansas	4.9	11.1	6.8	12.6	2.6	9.4
Minnesota	-1.0	-3.9	-1.6	-6.2	-1.9	-5.2
Missouri	7.5	8.7	7.7	1.5	0.1	1.3
Nebraska	5.7	10.9	6.8	8.3	11.1	8.9
N. Dakota	-2.6	13.2	1.4	15.9	26.0	18.8
S. Dakota	8.8	8.6	8.7	17.1	-19.1	2.2
SOUTHEAST						
Alabama	21.4	12.4	17.7	-7.7	34.6	8.8
Arkansas	7.2	21.1	10.4	13.4	12.7	13.2
Florida	10.4	6.9	9.7	15.9	10.2	14.8
Georgia	11.0	4.2	9.2	16.0	10.7	14.7
Kentucky	14.0	6.0	11.7	-3.2	-17.6	-7.1
Louisiana	-2.2	12.0	1.4	14.8	4.8	12.0
Mississippi	7.7	3.4	6.0	12.0	-4.0	6.0
N. Carolina	11.1	4.9	9.7	7.7	4.5	7.1
S. Carolina	8.7	7.3	8.4	16.9	20.6	17.8
Tennessee	-3.5	3.9	-1.3	14.8	5.5	11.9
Virginia	11.7	3.9	10.3	10.6	5.7	9.8
W. Virginia	-4.2	0.2	-3.0	5.3	16.0	8.2
SOUTHWEST						
Arizona	14.4	10.7	13.5	10.2	14.3	11.1
New Mexico	10.1	20.9	12.4	2.9	-9.0	0.1
Oklahoma	4.0	-2.5	2.3	5.7	16.7	8.4
Texas	3.7	11.5	5.2	0.1	-4.2	-0.8
ROCKY MOUNTAIN						
Colorado	3.6	1.2	3.0	7.6	21.8	11.0
Idaho	9.5	8.6	9.2	4.3	11.0	6.5
Montana	-12.2	2.1	-7.5	-4.3	-18.6	-9.5
Utah	6.9	6.0	6.7	-0.5	-1.6	-0.8
Wyoming	-0.7	16.5	1.2	-37.1	11.3	-31.0
FAR WEST						
California	7.6	9.9	8.3	7.3	6.6	7.1
Nevada	5.6	-2.7	3.6	15.3	-4.0	11.0
Oregon	-2.7	15.8	-0.5	4.1	4.1	4.1
Washington	4.7	11.9	6.0	1.8	15.2	4.3
Alaska	-7.2	22.6	-5.1	-0.2	7.4	0.5
Hawaii	7.2	19.4	8.5	-5.5	21.0	-2.3
TOTAL	6.4	7.3	6.6	6.5	5.5	6.3
D.C.	17.1	29.7	19.2		Not Available	

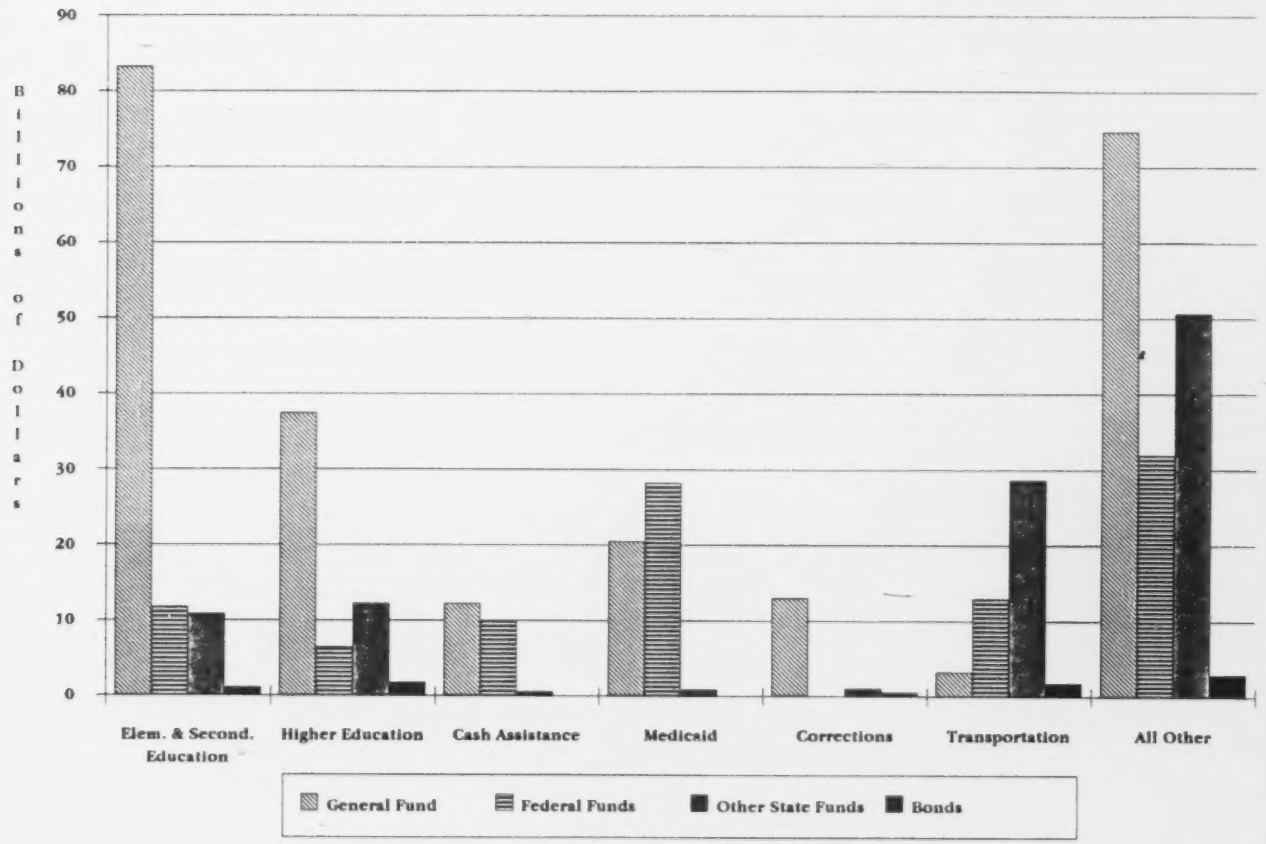
Total State Expenditures By Fund Source

($ in millions)

	Actual Fiscal 1987			Estimated Fiscal 1988			Appropriated Fiscal 1989		
STATE	State Funds	Federal Funds	Total	State Funds	Federal Funds	Total	State Funds	Federal Funds	Total
NEW ENGLAND									
Connecticut	5,862	1,122	6,984	6,778	1,250	8,028	7,386	704	8,090
Maine	1,398	534	1,933	1,493	840	2,097	1,815	677	2,492
Massachusetts	12,318	2,400	14,718	13,278	2,598	15,875	13,894	2,575	16,469
New Hampshire	828	302	1,129	1,027	298	1,326	1,163	322	1,484
Rhode Island	1,273	367	1,640	1,496	429	1,925	1,675	416	2,091
Vermont	663	280	943	763	281	1,044	828	320	1,148
MIDEAST									
Delaware	1,422	251	1,673	1,567	274	1,840	1,712	294	2,006
Maryland	7,112	1,588	8,700	7,678	1,698	9,375	8,299	1,729	10,028
New Jersey	10,785	2,462	13,247	11,826	2,790	14,616	13,045	3,258	16,302
New York	29,000	7,017	36,018	31,364	7,074	38,439	34,392	7,676	42,068
Pennsylvania	13,747	4,383	18,130	15,186	4,175	19,361	16,238	4,715	20,953
GREAT LAKES									
Illinois	14,210	2,688	16,898	14,649	2,706	17,355	15,505	3,105	18,610
Indiana	5,519	1,857	7,376	5,812	1,895	7,706	6,262	1,963	8,225
Michigan	11,199	3,551	14,750	11,658	3,904	15,562	12,155	3,826	15,981
Ohio	14,149	3,597	17,747	15,275	3,958	19,233	15,464	4,126	19,589
Wisconsin	9,005	1,897	10,902	7,652	2,208	9,860	8,187	2,058	10,244
PLAINS									
Iowa	5,441	1,205	6,646	6,125	1,293	7,418	5,998	1,325	7,323
Kansas	2,526	1,103	3,629	2,650	1,225	3,875	2,982	1,256	4,239
Minnesota	7,805	2,206	10,011	7,730	2,119	9,849	7,253	2,079	9,333
Missouri	5,234	1,217	6,452	5,625	1,323	6,948	5,712	1,324	7,036
Nebraska	1,586	446	2,032	1,677	494	2,171	1,816	549	2,364
N. Dakota	912	312	1,224	889	353	1,241	1,030	444	1,474
S. Dakota	622	437	1,059	677	475	1,152	793	384	1,177
SOUTHEAST									
Alabama	3,203	2,227	5,430	3,889	2,503	6,392	3,588	3,368	6,955
Arkansas	2,687	799	3,486	2,881	968	3,849	3,268	1,091	4,359
Florida	13,471	3,417	16,888	14,868	3,654	18,522	17,229	4,027	21,256
Georgia	5,774	2,126	7,899	6,408	2,215	8,623	7,436	2,452	9,888
Kentucky	4,687	1,867	6,554	5,341	1,980	7,321	5,170	1,631	6,801
Louisiana	5,495	1,886	7,381	5,375	2,112	7,487	6,173	2,214	8,387
Mississippi	2,245	1,408	3,653	2,417	1,456	3,872	2,708	1,397	4,105
N. Carolina	6,931	1,932	8,863	7,697	2,027	9,724	8,293	2,117	10,410
S. Carolina	4,090	1,347	5,437	4,446	1,446	5,891	5,199	1,744	6,942
Tennessee	4,324	1,798	6,122	4,173	1,868	6,041	4,792	1,971	6,763
Virginia	7,716	1,690	9,406	8,622	1,756	10,378	9,538	1,856	11,393
W. Virginia	2,478	878	3,355	2,374	880	3,254	2,500	1,021	3,521
SOUTHWEST									
Arizona	3,290	970	4,259	3,762	1,074	4,836	4,146	1,227	5,373
New Mexico	2,114	580	2,694	2,327	701	3,029	2,395	638	3,033
Oklahoma	3,749	1,305	5,054	3,899	1,273	5,172	4,120	1,485	5,605
Texas	14,287	3,470	17,757	14,814	3,869	18,683	14,827	3,705	18,533
ROCKY MOUNTAIN									
Colorado	3,409	1,066	4,476	3,533	1,079	4,612	3,804	1,314	5,118
Idaho	898	435	1,333	982	473	1,455	1,024	525	1,549
Montana	1,028	509	1,537	902	520	1,422	863	423	1,287
Utah	2,078	605	2,683	2,222	641	2,863	2,210	631	2,840
Wyoming	1,537	190	1,726	1,526	221	1,748	960	246	1,206
FAR WEST									
California	38,080	14,745	52,825	40,976	16,208	57,184	43,962	17,280	61,242
Nevada	1,039	329	1,368	1,097	320	1,417	1,266	307	1,573
Oregon	5,265	717	5,982	5,123	830	5,953	5,332	864	6,196
Washington	7,316	1,586	8,902	7,660	1,774	9,433	7,795	2,043	9,839
Alaska	3,109	239	3,348	2,886	293	3,179	2,880	315	3,195
Hawaii	2,692	330	3,022	2,885	394	3,279	2,728	476	3,204
TOTAL	315,607	89,668	405,276	335,959	96,192	431,915	357,806	101,490	459,298
D.C.	2,674	536	3,210	3,132	695	3,828	Not Available		

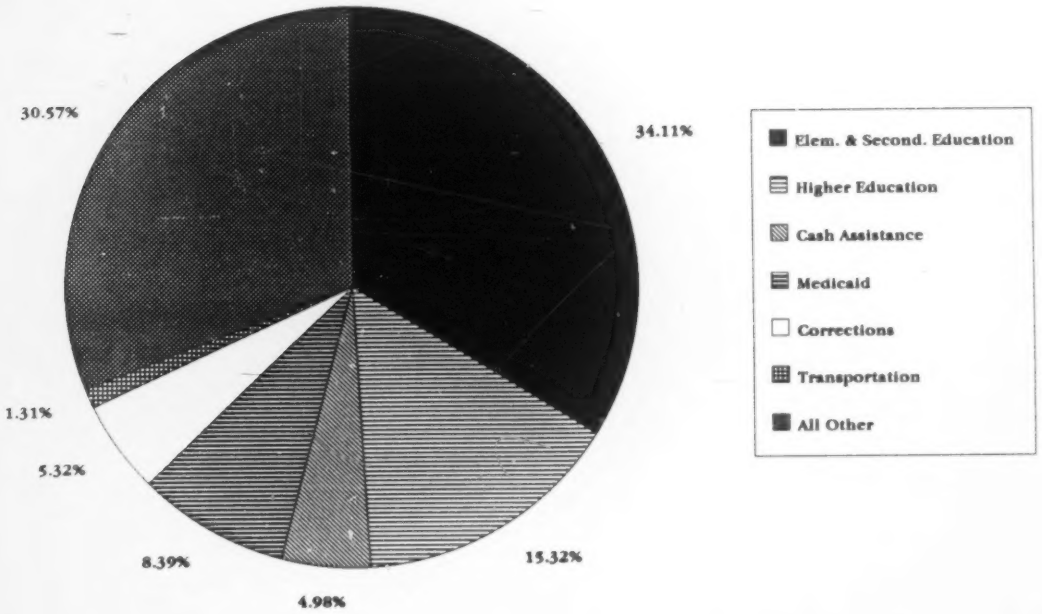
Results from NASBO's expenditure survey show that total state spending, both operating and capital, has been increasing over the last three years at moderate rates. From 1987 to 1988 aggregate state spending increased 6.6 percent, or from $405.3 billion to $431.9 billion. From 1988 to 1989 spending will increase 6.3 percent to a level of $459.3 billion. The following bar chart indicates where state expenditures are being targeted both by fund source and by function.

Total Fiscal 1989 Expenditures By Fund Source and By Function



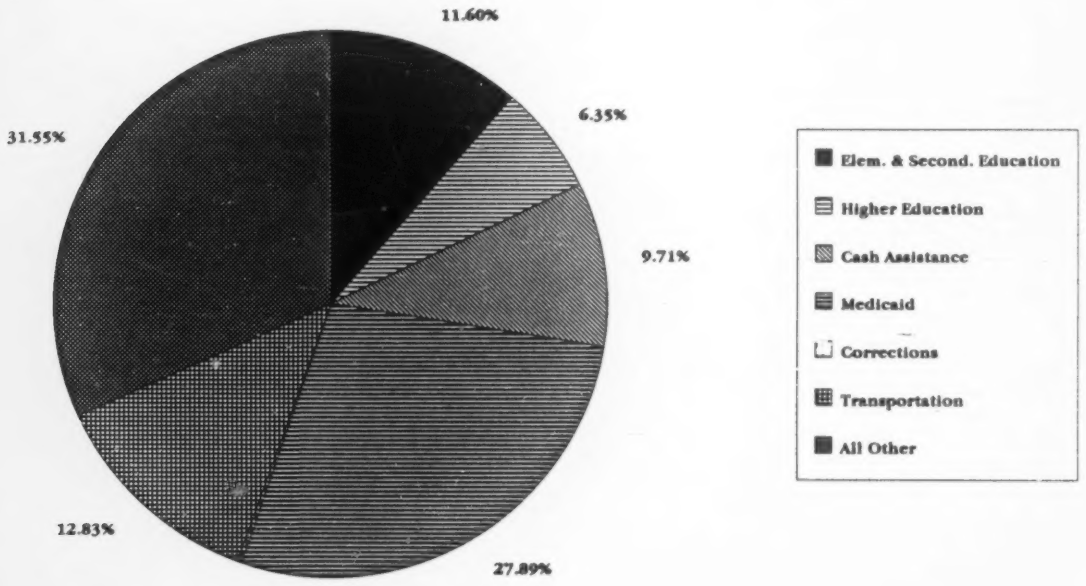
The functional category absorbing the largest portion of the general fund is elementary and secondary education. Over 34 percent of general fund spending will be directed toward elementary and secondary education in 1989. Higher education will account for 15.3 percent of general fund spending.

Total Fiscal 1989 State Expenditures From the General Fund



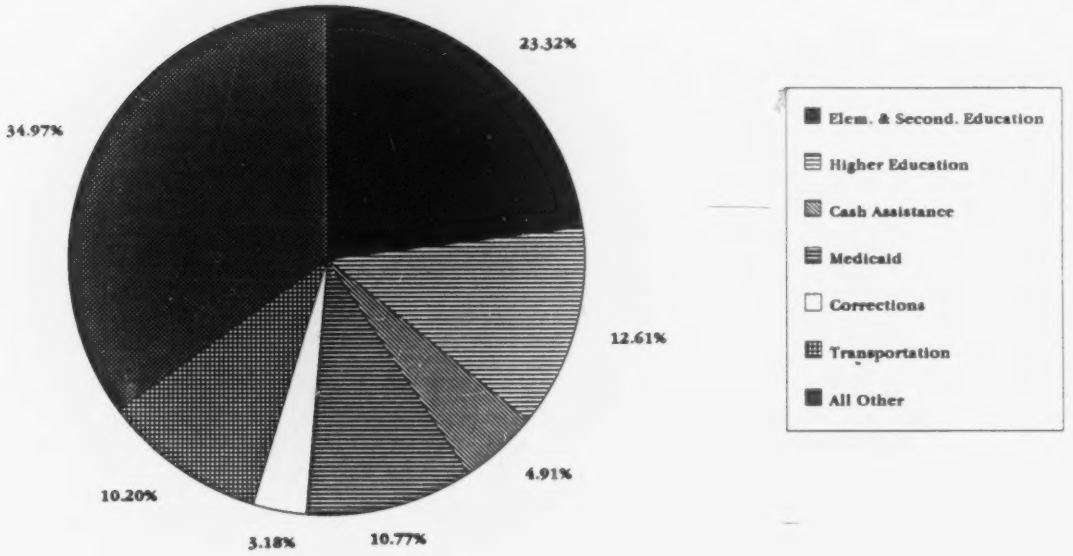
Medicaid accounts for the largest portion of state spending from federal funds (27.9 percent) with transportation accounting for 12.8 percent. Over 27 percent of other state funds are spent on transportation. These funds largely represent receipts from gasoline taxes earmarked for highways. Both education functions account for significant portions of state spending from other state funds: elementary and secondary education, 10.3 percent and higher education, 11.6 percent.

Total Fiscal 1989 State Expenditures From Federal Funds



The pie chart showing total state expenditures from all funds summarizes the findings of the survey: states spend 23.3 percent of their budgets on elementary and secondary education, 12.6 percent on higher education, 10.8 percent on Medicaid, 10.2 percent on transportation, 4.9 percent on cash assistance for public welfare, and 3.2 percent on corrections.

Total Fiscal 1989 State Expenditures



Of course, these percentages differ, sometimes significantly, from state to state as highlighted in the following table.

State Spending by Function as a Percent of Total State Expenditures-FY 1989

STATE	Elementary Secondary Education	Higher Education	Cash Assistance	Medicaid	Corrections	Transportation	All Other	Total
NEW ENGLAND								
Connecticut	19.7	10.5	4.5	9.6	2.0	9.5	44.1	100
Maine	25.4	6.3	5.4	15.7	2.4	10.8	33.9	100
Massachusetts	12.5	5.3	6.4	10.8	2.5	5.4	57.2	100
New Hampshire	7.0	16.0	2.0	13.1	2.8	16.9	42.2	100
Rhode Island	19.0	7.0	5.4	16.6	2.6	12.4	37.0	100
Vermont	19.2	5.3	5.6	9.9	2.2	14.4	43.5	100
MIDEAST								
Delaware	26.7	7.2	1.4	5.3	3.0	13.0	43.3	100
Maryland	18.4	14.2	3.0	9.7	5.4	18.9	30.5	100
New Jersey	23.5	6.1	3.4	12.7	3.2	10.2	40.8	100
New York	24.2	10.0	6.0	17.8	5.1	8.2	28.7	100
Pennsylvania	22.3	6.9	5.3	11.9	1.4	14.0	38.2	100
GREAT LAKES								
Illinois	18.6	9.9	5.6	11.3	2.7	10.9	41.0	100
Indiana	28.9	10.6	2.0	13.8	2.5	10.4	31.9	100
Michigan	20.2	8.5	10.0	10.0	4.2	9.0	38.2	100
Ohio	20.4	8.0	6.9	11.6	3.0	6.6	43.5	100
Wisconsin	18.8	18.3	6.3	12.2	1.8	9.4	33.1	100
PLAINS								
Iowa	15.4	20.9	2.4	7.0	1.3	7.7	45.2	100
Kansas	24.1	20.6	2.7	7.2	3.1	11.3	31.0	100
Minnesota	18.5	13.2	3.7	13.1	1.5	13.6	36.5	100
Missouri	30.6	9.2	3.1	10.3	2.4	9.7	34.8	100
Nebraska	12.1	26.2	2.7	10.4	2.0	14.4	32.1	100
N. Dakota	18.0	11.9	1.8	11.6	1.2	14.5	41.2	100
S. Dakota	13.4	16.6	3.0	12.3	1.9	16.8	36.0	100
SOUTHEAST								
Alabama	27.7	26.0	1.2	7.7	1.9	9.2	26.3	100
Arkansas	22.1	14.0	8.0	11.5	1.5	12.9	30.0	100
Florida	25.3	8.8	1.7	9.4	3.1	11.3	40.3	100
Georgia	26.7	16.2	2.8	11.9	3.4	8.1	31.0	100
Kentucky	24.8	17.6	2.5	11.9	1.9	7.3	34.0	100
Louisiana	22.3	11.0	2.2	12.0	2.5	9.0	41.0	100
Mississippi	26.1	14.4	2.3	11.3	1.9	14.8	29.2	100
N. Carolina	31.0	18.9	2.1	9.9	3.3	11.2	23.6	100
S. Carolina	21.5	19.5	1.5	8.0	4.2	10.4	34.9	100
Tennessee	23.0	14.4	2.2	15.3	4.0	11.9	29.2	100
Virginia	19.4	18.1	1.6	7.9	7.3	16.7	28.9	100
W. Virginia	25.7	14.8	3.2	9.4	0.7	16.3	30.0	100
SOUTHWEST								
Arizona	24.3	15.0	2.0	0.0	5.1	11.3	42.4	100
New Mexico	29.4	14.2	2.0	8.4	3.4	14.0	28.8	100
Oklahoma	21.6	14.7	3.0	11.3	2.8	13.2	33.3	100
Texas	36.7	14.2	3.2	6.1	2.8	13.7	23.3	100
ROCKY MOUNTAIN								
Colorado	21.7	18.1	2.7	9.3	3.0	9.6	35.6	100
Idaho	27.8	10.0	3.1	7.3	1.8	14.9	35.1	100
Montana	19.3	11.5	3.6	13.3	2.1	18.0	32.2	100
Utah	28.0	12.8	2.5	7.3	3.2	13.2	32.9	100
Wyoming	23.0	18.9	2.0	4.5	2.1	19.6	29.8	100
FAR WEST								
California	26.9	15.6	10.1	10.0	3.6	5.8	28.1	100
Nevada	21.9	10.1	1.6	7.3	7.6	19.5	32.0	100
Oregon	11.0	15.8	2.1	6.3	2.4	8.4	53.8	100
Washington	26.7	12.9	4.2	9.0	2.1	10.7	34.4	100
Alaska	22.1	8.3	2.7	3.5	3.0	15.7	44.7	100
Hawaii	15.0	11.3	3.4	6.7	1.9	15.0	46.7	100
TOTAL	23.3	12.6	4.9	10.8	3.2	10.2	35.0	100

D.C. Not Available

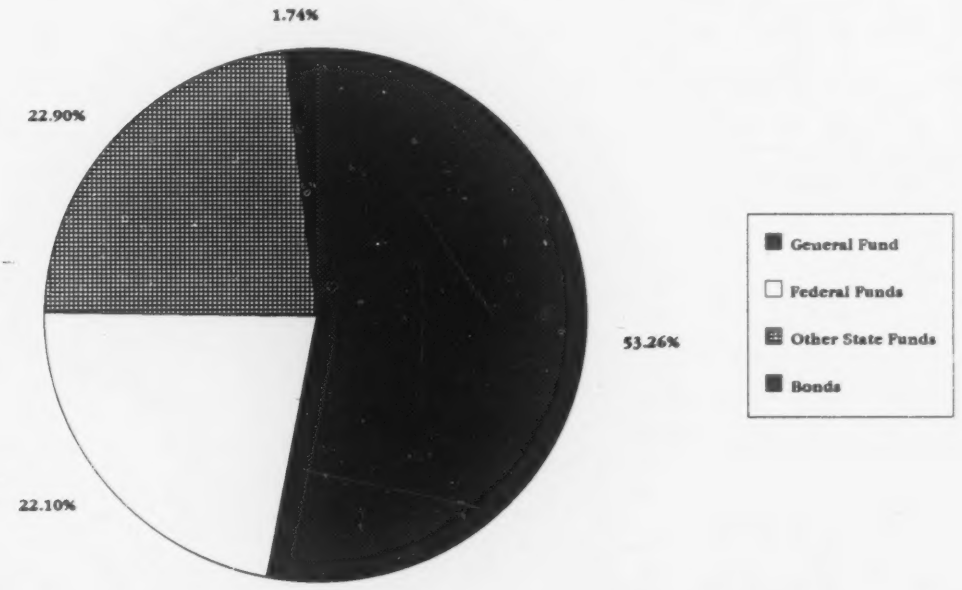
Fiscal Year 1989 Total State Expenditure Comparison

Function	General Fund	State Funds	Federal Funds	All Funds
Elem. & Secon. Educ.	34.1%	26.7%	11.6%	23.3%
Higher Education	15.3%	14.4%	6.4%	12.6%
Cash Assistance	5.0%	3.5%	9.7%	4.9%
Medicaid	8.4%	6.0%	27.9%	10.8%
Corrections	5.3%	4.1%	0.0%	3.2%
Transportation	1.3%	9.5%	12.8%	10.2%
All Other	30.6%	35.9%	31.6%	35.0%

The preceding table shows the share of expenditures from all funds, from the general fund only, from all state funds (general funds, other state funds, and bonds), and from federal funds. The shares change significantly in several functions, highlighting the functions heavily dependent on the general fund (elementary and secondary education, higher education, corrections). Other functions may be equally dependent on federal funds (Cash Assistance, Medicaid) or more dependent on other state funds (transportation).

The breakdown of state spending by fund source is: 53.3 percent of total state expenditures come from the general fund, 22.1 percent from federal funds, 22.9 percent from other state funds, and 1.7 percent from bonds. These percentages are shifting relative to earlier years. Increasingly, more of a state's budget is funded from general fund sources as compared to 1987 and 1988. Federal funds have maintained a relatively constant portion, with the use of other state funds declining. These shifts will vary by function.

Total Fiscal 1989 State Expenditures By Fund Source



One relevant statistic that is telling of future demands upon state government is resident population changes, particularly if the population is heavily dependent upon government services (i.e., the young or the elderly). State growth in resident population since 1985 is shown in the accompanying table. States with the highest growth include Arizona, California, Florida, Georgia, Nevada, and New Hampshire. These states also have higher than average 1989 increases in total state spending. Those experiencing the most significant declines in resident population over this same three-year period include Alaska, Montana, North Dakota, West Virginia, and Wyoming, all of which have state economies dependent on mineral resources. Most of these same states also have below average 1989 total state spending increases.

The total state expenditure data can be found on the following page, accompanied by any pertinent notes.

Percent Change in Resident Population of States, 7/1/85-7/1/88

STATE	% Change
NEW ENGLAND	
Connecticut	2.1
Maine	3.6
Massachusetts	0.8
New Hampshire	9.9
Rhode Island	2.9
Vermont	3.9
MIDEAST	
Delaware	5.4
Maryland	5.7
New Jersey	2.0
New York	0.7
Pennsylvania	1.4
GREAT LAKES	
Illinois	-
Indiana	1.4
Michigan	2.3
Ohio	1.2
Wisconsin	1.7
PLAINS	
Iowa	-1.4
Kansas	1.6
Minnesota	2.7
Missouri	2.0
Nebraska	-0.3
N. Dakota	-3.2
S. Dakota	0.9
SOUTHEAST	
Alabama	2.6
Arkansas	2.6
Florida	8.9
Georgia	7.1
Kentucky	-0.1
Louisiana	-1.4
Mississippi	0.5
N. Carolina	4.3
S. Carolina	4.8
Tennessee	3.2
Virginia	5.1
W. Virginia	-2.7
SOUTHWEST	
Arizona	9.6
New Mexico	4.1
Oklahoma	-1.2
Texas	2.4
ROCKY MOUNTAIN	
Colorado	1.8
Idaho	-0.6
Montana	-2.6
Utah	2.9
Wyoming	-7.6
FAR WEST	
California	6.9
Nevada	12.8
Oregon	2.0
Washington	4.8
Alaska	-1.6
Hawaii	4.0
TOTAL	3.0
D.C.	-0.5

- Rounded to Zero

*See Appendix A for Source of Data

TOTAL STATE EXPENDITURES – CAPITAL INCLUSIVE

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	4,471	1,122	1,022	369	6,984	5,057	1,250	1,243	477	8,028	5,564	704	1,129	693	8,090
Maine	1,045	534	308	45	1,933	1,164	840	330	0	2,097	1,339	677	379	98	2,492
Massachusetts	7,078	2,400	5,241	0	14,718	7,685	2,598	5,593	0	15,875	8,824	2,575	5,070	0	16,469
N. Hampshire	453	302	328	46	1,129	514	298	467	46	1,326	599	322	450	114	1,484
Rhode Island	1,129	367	105	39	1,640	1,265	429	139	92	1,925	1,397	416	155	123	2,091
Vermont	420	280	225	18	943	484	281	250	29	1,044	577	320	217	34	1,148
MIDEAST															
Delaware	931	251	415	76	1,673	1,039	274	419	109	1,840	1,077	294	518	118	2,006
Maryland	4,471	1,588	2,607	34	8,700	4,888	1,698	2,757	33	9,375	5,427	1,729	2,626	246	10,028
New Jersey	9,227	2,462	1,151	407	13,247	10,323	2,790	1,194	309	14,616	11,451	3,258	1,323	270	16,302
New York	23,453	7,017	5,230	318	36,018	25,088	7,074	5,966	311	38,439	26,906	7,676	7,139	347	42,068
Pennsylvania	9,681	4,383	3,799	267	18,130	10,472	4,175	4,281	433	19,361	11,061	4,715	4,772	405	20,953
GREAT LAKES															
Illinois	9,022	2,688	4,759	429	16,898	9,329	2,706	4,815	505	17,355	9,567	3,105	5,358	580	18,610
Indiana	3,414	1,857	2,105	0	7,376	3,615	1,895	2,197	0	7,706	3,935	1,963	2,327	0	8,225
Michigan	6,425	3,551	4,774	0	14,750	6,550	3,904	5,109	0	15,562	6,707	3,826	5,449	0	15,981
Ohio	8,835	3,597	4,979	336	17,747	9,107	3,958	5,332	836	19,233	8,982	4,126	5,627	855	19,589
Wisconsin	5,070	1,897	3,935	0	10,902	5,330	2,208	2,322	0	9,860	5,610	2,058	2,577	0	10,244
PLAINS															
Iowa	2,203	1,205	3,238	0	6,646	2,419	1,293	3,706	0	7,418	2,645	1,325	3,353	0	7,323
Kansas	1,769	1,103	757	0	3,629	1,921	1,225	729	0	3,875	2,095	1,256	887	0	4,239
Minnesota	5,332	2,206	2,371	102	10,011	5,759	2,119	1,672	300	9,849	5,710	2,079	1,413	130	9,333
Missouri	3,273	1,217	1,815	147	6,452	3,567	1,323	2,004	54	6,948	3,644	1,324	2,050	18	7,036
Nebraska	857	446	709	20	2,032	901	494	768	8	2,171	1,021	549	782	12	2,364
N. Dakota	544	312	361	7	1,224	506	353	373	10	1,241	550	444	479	1	1,474
S. Dakota	361	437	259	3	1,059	395	475	279	4	1,152	517	384	276	0	1,177
SOUTHEAST															
Alabama	2,550	2,227	621	33	5,430	3,098	2,503	736	56	6,392	3,168	3,368	356	64	6,955
Arkansas	1,423	799	1,258	6	3,486	1,556	968	1,322	3	3,849	1,642	1,091	1,621	5	4,359
Florida	7,753	3,417	5,324	394	16,888	8,630	3,654	5,897	341	18,522	9,512	4,027	7,678	39	21,256
Georgia	3,988	2,126	1,481	305	7,899	4,334	2,215	1,748	326	8,623	6,254	2,452	1,182	0	9,888
Kentucky	2,924	1,867	1,544	219	6,554	3,218	1,980	1,870	253	7,321	3,303	1,631	1,866	0	6,801
Louisiana	3,452	1,886	1,907	137	7,381	3,874	2,112	1,502	0	7,487	4,034	2,214	1,799	340	8,387
Mississippi	1,492	1,408	748	5	3,653	1,613	1,456	782	22	3,872	1,804	1,397	864	40	4,105
N. Carolina	6,129	1,932	801	0	8,863	6,815	2,027	882	0	9,724	7,374	2,117	919	0	10,410
S. Carolina	2,670	1,347	1,353	67	5,437	2,814	1,446	1,541	91	5,891	3,155	1,744	1,877	167	6,942
Tennessee	3,001	1,798	966	357	6,122	3,059	1,868	1,022	92	6,041	3,530	1,971	1,131	131	6,763
Virginia	4,656	1,690	3,014	46	9,406	5,064	1,756	3,479	79	10,378	5,583	1,856	3,908	46	11,393
W. Virginia	1,611	878	846	20	3,355	1,464	880	875	35	3,254	1,465	1,021	976	59	3,521
SOUTHWEST															
Arizona	2,406	970	872	11	4,259	2,603	1,074	1,137	23	4,836	2,866	1,227	1,240	40	5,373
New Mexico	1,439	580	565	109	2,694	1,510	701	780	37	3,029	1,593	638	719	83	3,033
Oklahoma	2,072	1,305	1,677	0	5,054	2,219	1,273	1,680	0	5,172	2,423	1,485	1,697	0	5,605
Texas	8,243	3,470	6,044	0	17,757	8,781	3,869	5,781	252	18,683	9,129	3,705	5,675	24	18,533
ROCKY MOUNTAIN															
Colorado	2,050	1,066	1,360	0	4,476	2,102	1,079	1,431	0	4,612	2,330	1,314	1,474	0	5,118
Idaho	607	435	290	0	1,333	661	473	322	0	1,455	681	525	343	0	1,549
Montana	388	509	627	14	1,537	373	520	512	18	1,422	387	423	475	2	1,287
Utah	1,284	605	771	24	2,683	1,383	641	781	57	2,863	1,446	631	763	0	2,840
Wyoming	378	190	1,153	5	1,726	398	221	1,129	0	1,748	370	246	590	0	1,206
FAR WEST															
California	31,469	14,745	5,650	961	52,825	33,239	16,208	6,126	1,611	57,184	35,534	17,280	6,174	2,254	61,242
Nevada	527	329	512	0	1,368	585	320	512	0	1,417	619	307	646	0	1,573
Oregon	1,705	717	3,560	0	5,982	1,815	830	3,308	0	5,953	1,889	864	3,443	0	6,196
Washington	4,889	1,586	2,079	349	8,902	5,046	1,774	2,287	326	9,433	5,216	2,043	2,202	377	9,839
Alaska	2,377	239	732	0	3,348	2,255	293	631	0	3,179	2,247	315	633	0	3,195
Hawaii	1,692	330	828	172	3,022	1,957	394	770	158	3,279	1,855	476	582	290	3,204
TOTAL	212,638	89,668	97,073	5,896	405,276	227,840	96,192	100,786	7,333	431,915	244,617	101,490	105,188	8,001	459,298
D.C.	2,519	536	156	0	3,210	2,633	695	281	218	3,828	Not Available				

General Notes

Alabama - Expenditures from federal funds for functional categories of elementary and secondary education, higher education and all other include earmarked funds, tuition and fees, grants and contracts, and federal and local funds. In Fiscal Year 1989, these expenditures also include capital expenditures. Capital expenditures in Fiscal Year 1989 for higher education, housing, environmental projects and all other were not available.

Alaska - For Fiscal Year 1988, the data included represents the authorized expenditure level. The data on capital expenditures does not differentiate federal funds from other funds. It is safe to assume that 90 percent of the projects shown in the other funds category are federal funds.

Arkansas - General fund dollars in Fiscal Year 1988 represent actual expenditures of state agencies and in Fiscal Year 1989 the net amount anticipated to be available to state agencies.

Connecticut - Not all federal funds have been reported in total expenditures since estimated federal funds are not tracked state-wide.

Delaware - Due to the lack of comprehensive reporting of capital expenditures, the total and distribution reflects our best estimates.

Georgia - All Fiscal Year 1989 expenditures reflect original appropriations prior to the amended budget process.

Hawaii - Fiscal Year 1987 and 1988 bond fund expenditures are not readily available for corrections, higher education, housing and environmental projects. Employer contribution to current employers pensions and to employee health benefits from the general fund reflect one lump sum appropriation for all state employees and are reported in All Other State Expenditures. For non-general funds, employer contributions are shown in each budget function.

Kentucky - Fiscal Year 1987 and 1988 capital construction expenditures are included; Fiscal Year 1989, expenditures are excluded.

Maryland - Variation between figures from Fiscal Years 1987 and 1988 and those from Fiscal Year 1989 may be due to the inconsistency between the data, particularly for bonds.

Mississippi - Fiscal Year 1989 capital expenditure figures reflect only the designated appropriation. Additional capital expenditures are appropriated as a component of agency operating budgets and are not included in the capital expenditure.

Montana - In Fiscal Year 1989, expenditures from other funds for corrections, higher education and all other capital expenditures are biennial appropriations; $1.5 million of the $67.0 million in transportation capital expenditures is also biennial.

Nebraska - Expenditures from other funds exclude the following amounts from hospital/clinic patient revenue: Fiscal Year 1987, $2.7 million; Fiscal Year 1988, $9.9 million; and Fiscal Year 1989, $13.6 million. Also excluded are the following amounts from hospital/clinic related revolving funds: Fiscal Year 1987, $0.7 million; Fiscal Year 1988, $0.2 million; and Fiscal Year 1989, $0.1 million. Money raised from cigarett taxes which is not considered general fund but is from a state tax revenue source, is included in general fund figures and is used to fund construction and to make lease payments on bonded projects. Payments from bond proceeds for actual construction expenditures on bonded projects are included with Other State Funds. In Fiscal Year 1989, reappropriations and encumbrances are included with new appropriation.

New York - Fiscal Year 1988 expenditures represent actual, not estimated, disbursements.

North Dakota - General fund expenditures for Fiscal Years 1987 and 1988 are actual. Fiscal Year 1989 general fund expenditures are the balance of the 1987-88 appropriation that is unexpended. Federal funds and other funds for Fiscal Years 1987 and 1988 are estimates. Some major state operations are not on the statewide accounting system, so agency estimates were used. Fiscal Year 1989 expenditures are estimates based on the balance of the 1987-89 appropriation.

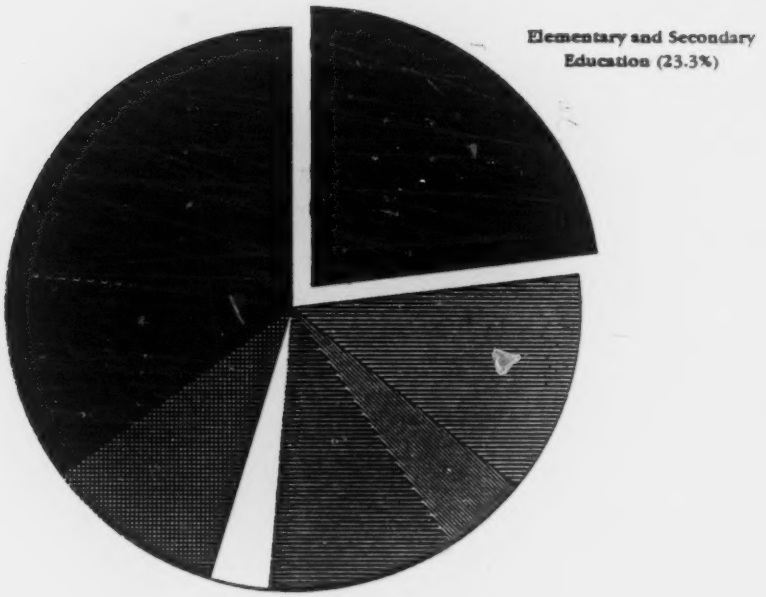
Oregon - The information for this survey come from biennial budget figures, using a 49/51 percent split to determine fiscal year figures. The information should not be used to measure growth from fiscal year to fiscal year. Expenditures with revenues generated from bonds were not listed separately. Those expenditures were listed as Other Funds. As it is difficult to determine which year of a biennial Capital Construction expenditures occur, the total expenditures in this category for Fiscal Years 1988 and 1989 were placed in Fiscal Year 1988.

Tennessee - Fiscal Year 1989 figures are appropriations and bonds authorized for the Fiscal Year 1989 capital outlay program.

Texas - Employer contributions both to current employees' pensions and the employee health benefits for individuals employed in higher education are included with elementary and secondary education expenditures. All other such contributions are included in all other expenditures, not in each functional category.

Virginia - Fiscal Year 1988 expenditures are actual, not estimates. On housing, no capital expenditure figures are provided but $29.4 million is included in the operating budget for Housing AssistanceServices (technical assistance, emergency shelters, and housing loans).

I. ELEMENTARY AND SECONDARY EDUCATION



State spending on elementary and secondary education is the largest single category of spending. One statistic that affects education spending is changes in public school enrollment. The following statistics point to rising enrollment in the public school system over the last three school years, while earlier years show a decreasing rate of decline in enrollment. Such changes will likely result in pressure to increase education spending.

U.S. Total Fall Enrollment in Public Schools

School Year	Total Fall Enrollment	Percent Change
1977-78	43,723,844	---
1978-79	42,732,817	-2.3
1979-80	41,777,947	-2.2
1980-81	41,020,702	-1.8
1981-82	40,118,988	-2.2
1982-83	39,683,623	-1.1
1983-84	39,406,111	-0.7
1984-85	39,352,175	-0.1
1985-86	39,554,919	0.5
1986-87	39,898,634	0.9
1987-88	40,123,808	0.6

*See Appendix A for Source of Data

State spending for elementary and secondary education has been increasing faster than total state spending. From 1987 to 1988 education spending increased 7.4 percent while overall state expenditures increased 6.6 percent. In 1989, spending is estimated to increase from $99.0 billion to $107.1 billion, an 8.2 percent jump. A number of states have made significant increases in education spending from state resources (general fund, other state funds, and bonds); between 1988 and 1989 fourteen states expect to see double-digit percentage increases. Many of these same states had large increases from 1987 to 1988. States with consecutive double-digit increases in education spending from state resources include Alabama, Connecticut, Florida, Indiana, Maine, Nevada, New York, North Carolina, Rhode Island, and Vermont. One driving force behind many increases in such spending has been the dedication on behalf of the Governors to achieve reforms in the states' education service delivery systems.

Annual Percentage Change in State Elementary and Secondary Education Expenditures

	FISCAL 1987 TO 1988			FISCAL 1988 TO 1989		
STATE	STATE FUNDS	FEDERAL FUNDS	TOTAL	STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	18.7	1.1	16.8	17.4	8.1	16.5
Maine	12.8	38.6	15.7	38.2	9.9	34.4
Massachusetts	5.6	-5.6	4.1	3.0	19.8	4.9
New Hampshire	4.8	3.5	4.2	31.2	29.7	30.5
Rhode Island	13.3	35.0	15.7	10.5	-13.4	7.4
Vermont	21.0	15.9	20.1	26.2	7.2	23.1
MIDEAST						
Delaware	7.9	12.9	8.3	5.2	12.4	5.8
Maryland	7.4	3.7	6.9	4.9	4.1	4.8
New Jersey	8.1	19.6	9.0	9.5	11.1	9.6
New York	13.2	7.3	12.6	12.4	2.2	11.4
Pennsylvania	5.7	4.7	5.6	6.7	8.2	6.9
GREAT LAKES						
Illinois	-4.5	4.9	-3.1	5.2	16.2	7.0
Indiana	10.2	-2.2	9.2	13.5	-1.8	12.5
Michigan	4.9	12.7	6.0	0.1	7.4	1.3
Ohio	11.5	12.4	11.6	2.4	7.1	2.9
Wisconsin	8.7	-4.4	7.6	5.5	0.0	5.1
PLAINS						
Iowa	18.1	4.2	16.3	7.5	7.4	7.5
Kansas	8.8	15.3	9.5	9.2	-3.9	7.8
Minnesota	1.4	0.7	1.4	3.7	17.6	4.9
Missouri	10.8	20.0	11.9	8.6	3.2	7.9
Nebraska	1.8	37.3	9.9	9.8	-3.0	6.1
N. Dakota	1.5	0.0	1.3	-1.0	17.9	1.5
S. Dakota	2.6	3.5	2.9	2.7	11.3	4.8
SOUTHEAST						
Alabama	36.6	5.3	28.4	14.7	1.3	11.8
Arkansas	24.8	6.0	22.0	3.2	8.3	3.9
Florida	12.6	-2.0	10.6	22.6	24.8	22.9
Georgia	9.3	-12.2	6.3	6.6	5.8	6.5
Kentucky	11.8	14.0	12.1	3.0	3.2	3.1
Louisiana	6.1	17.9	8.1	14.5	8.7	13.4
Mississippi	5.8	8.8	6.5	9.5	-0.8	7.0
N. Carolina	15.0	8.6	14.3	11.0	-0.1	9.9
S. Carolina	4.1	5.6	4.3	8.3	10.4	8.6
Tennessee	3.3	-2.1	2.5	8.8	8.7	8.8
Virginia	10.3	7.5	10.2	6.7	24.3	7.8
W. Virginia	-1.3	0.0	-1.2	0.9	21.5	3.4
SOUTHWEST						
Arizona	3.0	6.2	3.4	13.3	-17.1	8.9
New Mexico	4.4	2.2	4.0	4.6	-36.6	-1.7
Oklahoma	-9.2	5.0	-7.8	7.2	24.8	9.2
Texas	1.9	12.4	3.0	3.4	-4.8	2.4
ROCKY MOUNTAIN						
Colorado	6.2	5.6	6.1	7.2	6.8	7.2
Idaho	8.6	-0.9	7.6	3.8	0.2	3.4
Montana	-0.7	-26.9	-1.4	3.5	6.1	3.5
Utah	7.3	3.4	6.9	1.8	4.9	2.1
Wyoming	22.2	84.4	26.4	-19.3	-30.6	-20.4
FAR WEST						
California	3.4	10.5	4.0	10.3	8.3	10.2
Nevada	13.1	-12.2	9.6	13.1	30.2	14.9
Oregon	4.5	13.6	5.9	4.1	4.1	4.1
Washington	8.3	23.6	9.2	4.1	-15.4	2.9
Alaska	0.5	8.9	1.2	1.1	20.2	2.9
Hawaii	11.1	19.4	12.2	7.3	-29.1	2.1
TOTAL	7.4	7.5	7.4	8.4	5.9	8.2
D.C.	5.8	-5.5	4.6	Not Available		

Elementary and Secondary Education Expenditures As a Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	16.8	17.1	19.7
Maine	21.0	22.4	25.4
Massachusetts	12.8	12.4	12.5
New Hampshire	6.7	6.0	7.0
Rhode Island	19.5	19.2	19.0
Vermont	15.8	17.2	19.2
MIDEAST			
Delaware	28.0	27.5	26.7
Maryland	18.9	18.8	18.4
New Jersey	24.2	23.9	23.5
New York	22.6	23.8	24.2
Pennsylvania	22.9	22.6	22.3
GREAT LAKES			
Illinois	19.8	18.6	18.6
Indiana	26.2	27.4	28.9
Michigan	20.3	20.4	20.2
Ohio	19.6	20.2	20.4
Wisconsin	15.6	18.6	18.8
PLAINS			
Iowa	13.6	14.2	15.4
Kansas	23.9	24.5	24.1
Minnesota	16.2	16.7	18.5
Missouri	27.6	28.7	30.6
Nebraska	12.1	12.4	12.1
N. Dakota	21.1	21.1	18.0
S. Dakota	13.9	13.1	13.4
SOUTHEAST			
Alabama	24.7	27.0	27.7
Arkansas	21.8	24.1	22.1
Florida	23.5	23.7	25.3
Georgia	29.5	28.8	26.7
Kentucky	22.3	22.4	24.8
Louisiana	20.6	22.0	22.3
Mississippi	25.7	25.9	26.1
N. Carolina	29.0	30.2	31.0
S. Carolina	24.3	23.4	21.5
Tennessee	22.8	23.6	23.0
Virginia	19.8	19.7	19.4
W. Virginia	26.4	26.9	25.7
SOUTHWEST			
Arizona	27.2	24.8	24.3
New Mexico	32.4	30.0	29.4
Oklahoma	23.8	21.5	21.6
Texas	36.3	35.6	36.7
ROCKY MOUNTAIN			
Colorado	21.8	22.4	21.7
Idaho	29.1	28.7	27.8
Montana	15.8	16.9	19.3
Utah	27.2	27.2	28.0
Wyoming	16.0	20.0	23.0
FAR WEST			
California	27.2	26.1	26.9
Nevada	20.0	21.1	21.9
Oregon	10.4	11.0	11.0
Washington	26.3	27.1	26.7
Alaska	20.3	21.6	22.1
Hawaii	13.9	14.4	15.0
TOTAL	22.8	22.9	23.3
D.C.	13.7	12.0	N.A.

For most states, elementary and secondary education expenditures account for roughly one-quarter of total state expenditures.

Fiscal 1989 Elementary and Secondary Expenditures as a Percent of Total State Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 10.0	1
10.1 - 20.0	16
20.1 - 30.0	30
30.1 - 40.0	3
40.1 and up	0
TOTAL	50

There is significant variation among states in education spending as a percent of total state expenditures. Only one state spends less than 10 percent of its budget on education (New Hampshire) while thirty-three states spend over 20 percent. In many cases, the level of state support is inversely related to the level of local support; that is, a below-average percent of total state expenditures compares with above-average percent of revenue from local government. In New Hampshire, local government provides 90.2 percent of public elementary and secondary schools funding.

Estimated Percent of Revenue for Public Elementary & Secondary Schools from Local Government 1986-1987

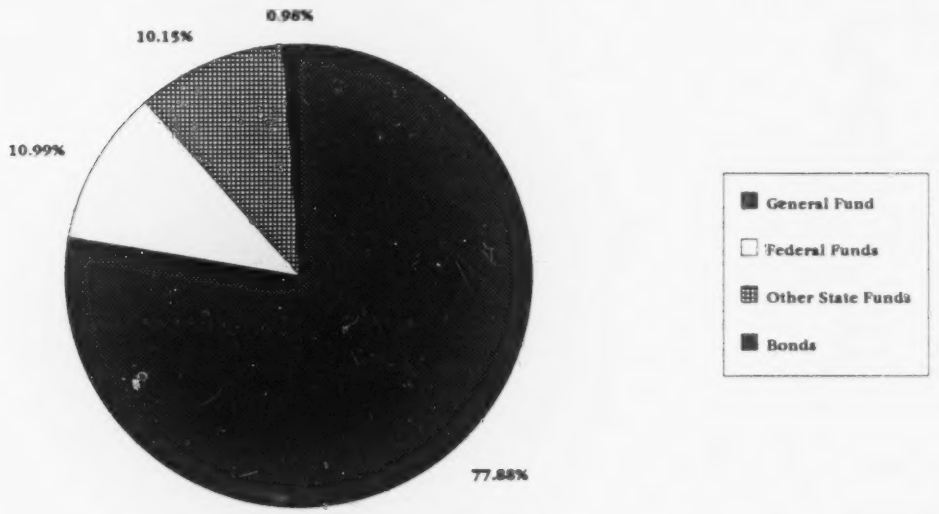
STATE	Percent
NEW ENGLAND	
Connecticut	55.3
Maine	41.5
Massachusetts	49.5
New Hampshire	90.2
Rhode Island	57.1
Vermont	57.3
MIDEAST	
Delaware	23.3
Maryland	55.4
New Jersey	52.3
New York	51.8
Pennsylvania	50.0
GREAT LAKES	
Illinois	52.3
Indiana	38.3
Michigan	62.6
Ohio	48.7
Wisconsin	61.3
PLAINS	
Iowa	51.3
Kansas	51.7
Minnesota	38.4
Missouri	54.0
Nebraska	67.2
N. Dakota	38.4
S. Dakota	62.4
SOUTHEAST	
Alabama	17.5
Arkansas	29.4
Florida	39.5
Georgia	35.6
Kentucky	19.6
Louisiana	35.2
Mississippi	28.6
N. Carolina	29.8
S. Carolina	33.8
Tennessee	39.2
Virginia	59.8
W. Virginia	27.6
SOUTHWEST	
Arizona	26.6
New Mexico	11.8
Oklahoma	30.1
Texas	46.8
ROCKY MOUNTAIN	
Colorado	57.1
Idaho	32.0
Montana	43.1
Utah	39.0
Wyoming	56.3
FAR WEST	
California	23.5
Nevada	52.1
Oregon	66.7
Washington	20.2
Alaska	17.6
Hawaii	0.1
NATIONAL AVERAGE	43.6

*See Appendix A for Source of Data

Almost 78 percent of elementary and secondary education expenditures come from general fund revenues. Eleven percent comes from federal funds, 10.2 percent from other state funds, and 1.0 percent from bonds. Since 1987, the percent of general fund spending on elementary and secondary education has declined slightly while the use of other state funds has been slowly but steadily increasing (9.4 percent in 1987 and 9.7 percent in 1988).

When comparing resources spent on elementary and secondary education it is important to understand the types of programs states included in these figures. Forty-seven states included their administrative costs, and forty-one included employer contributions for teacher pensions and 39 for health benefits. Among the items states excluded or partially excluded are: day care programs (36), school health care (38), Head Start (27), and libraries (17).

Elementary and Secondary Education Fiscal 1989 State Expenditures By Fund Source



The expenditure data on elementary and secondary education can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

ELEMENTARY AND SECONDARY EDUCATION EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
Connecticut	971	126	76	0	1,173	1,110	128	133	0	1,370	1,248	138	211	0	1,597
Maine	358	46	3	0	407	403	64	4	0	471	553	70	4	5	632
Massachusetts	62	245	1,579	0	1,886	51	231	1,682	0	1,963	75	277	1,709	0	2,061
New Hampshire	35	35	7	0	76	38	36	5	0	79	35	46	22	0	104
Rhode Island	278	36	6	0	320	315	49	7	0	370	346	42	9	0	397
Vermont	119	25	5	0	149	145	29	5	0	179	181	31	1	7	221
MIDEAST															
Delaware	310	35	113	10	468	332	40	122	14	507	346	44	130	15	536
Maryland	1,426	200	19	0	1,646	1,533	207	19	0	1,760	1,620	216	8	0	1,844
New Jersey	2,952	255	0	1	3,208	3,191	305	0	0	3,497	3,494	339	0	0	3,833
New York	6,414	833	884	0	8,130	7,061	893	1,196	0	9,151	7,776	913	1,506	0	10,195
Pennsylvania	3,700	443	2	0	4,145	3,912	464	2	0	4,378	4,176	502	2	0	4,680
GREAT LAKES															
Illinois	2,823	488	23	4	3,338	2,687	512	20	16	3,235	2,830	595	20	15	3,460
Indiana	1,290	148	494	0	1,932	1,420	145	545	0	2,111	1,598	142	633	0	2,374
Michigan	614	436	1,949	0	2,999	626	491	2,064	0	3,180	547	528	2,146	0	3,220
Ohio	3,048	391	48	0	3,487	3,236	439	215	0	3,890	3,082	470	451	0	4,003
Wisconsin	1,536	140	30	0	1,706	1,672	134	31	0	1,837	1,763	134	34	0	1,931
PLAINS															
Iowa	783	118	4	0	904	929	123	0	0	1,052	993	132	5	0	1,131
Kansas	717	89	62	0	868	780	103	67	0	950	840	99	85	0	1,024
Minnesota	1,326	139	161	0	1,626	1,475	140	33	0	1,648	1,533	165	32	0	1,729
Missouri	1,121	205	456	2	1,784	1,252	246	497	1	1,996	1,409	254	491	0	2,154
Nebraska	189	56	0	0	245	191	77	1	0	269	209	75	2	0	286
N. Dakota	195	35	28	0	258	199	35	27	0	262	204	42	21	0	266
S. Dakota	110	37	0	0	147	112	38	0	0	151	116	42	0	0	158
SOUTHEAST															
Alabama	989	353	0	0	1,342	1,351	372	0	0	1,723	1,549	377	0	0	1,926
Arkansas	641	114	5	0	761	799	121	8	0	928	824	131	9	0	964
Florida	3,393	546	24	0	3,963	3,725	535	122	0	4,382	4,125	668	593	0	5,385
Georgia	2,011	320	1	0	2,332	2,198	281	1	0	2,480	2,343	297	1	0	2,642
Kentucky	1,227	210	22	0	1,459	1,372	240	25	0	1,636	1,413	247	27	0	1,687
Louisiana	1,223	259	43	0	1,524	1,296	305	46	0	1,647	1,469	332	67	0	1,868
Mississippi	709	227	5	0	940	747	247	8	0	1,001	822	245	5	0	1,071
N. Carolina	2,303	267	0	0	2,571	2,648	290	0	0	2,938	2,938	290	0	0	3,228
S. Carolina	916	162	242	0	1,319	950	171	255	0	1,376	1,034	189	272	0	1,494
Tennessee	1,163	221	10	0	1,394	1,209	216	3	0	1,428	1,307	235	4	8	1,553
Virginia	1,724	119	18	0	1,861	1,885	128	37	0	2,049	2,034	159	16	0	2,209
W. Virginia	781	103	1	0	885	770	103	1	0	875	769	125	10	0	904
SOUTHWEST															
Arizona	992	166	0	0	1,158	1,022	176	0	0	1,198	1,158	146	0	0	1,304
New Mexico	736	136	0	0	872	769	139	0	0	908	804	88	0	0	892
Oklahoma	772	119	313	0	1,204	786	125	199	0	1,110	856	156	200	0	1,212
Texas	4,867	699	879	0	6,446	5,010	786	847	0	6,642	5,253	748	800	0	6,801
ROCKY MOUNTAIN															
Colorado	840	92	43	0	975	899	97	38	0	1,034	961	103	44	0	1,108
Idaho	319	43	26	0	388	349	42	26	0	417	362	42	27	0	431
Montana	60	7	176	0	243	37	5	198	0	240	50	5	193	0	248
Utah	636	77	16	0	730	679	80	21	0	780	696	84	17	0	796
Wyoming	4	19	254	0	276	51	34	263	0	349	4	24	250	0	278
FAR WEST															
California	12,245	1,146	570	401	14,362	12,568	1,266	677	424	14,935	13,404	1,372	677	1,000	16,452
Nevada	201	37	35	0	273	223	32	44	0	299	244	42	57	0	344
Oregon	518	95	8	0	621	538	108	11	0	657	560	113	11	0	684
Washington	2,187	127	26	0	2,340	2,362	157	35	0	2,554	2,460	133	35	0	2,628
Alaska	604	60	15	0	678	604	65	18	0	686	608	78	21	0	707
Hawaii	351	56	14	0	421	390	67	15	0	472	420	48	15	0	482
TOTAL	72,786	10,339	8,693	418	92,236	77,906	11,116	9,572	454	99,047	83,435	11,770	10,874	1,050	107,129
D.C.	389	46	6	0	441	413	43	5	0	461	Not Available				

ITEMS EXCLUDED FROM ELEMENTARY & SECONDARY EDUCATION EXPENDITURES

STATE	Employer Contrib. To Pension	Employer Contrib. To Hlth. Benefits	Administrative Costs	Day Care Prog.	School Health Care/ Immun.	Transportation Costs For Children	Head Start	Adult Literacy Remedial Prog.	Handi-Capped Prog.	Other Special Pop.,i.e. Talented	Anti-drug Prog.	Library	Vocational Educ.
NEW ENGLAND													
Connecticut	P	X		X	X		X						
Maine												X	X
Massachusetts	X	X		X	X							X	
New Hampshire													
Rhode Island				X	X	P	X						
Vermont				X	X	X	X					X	
MIDEAST													
Delaware													
Maryland													
New Jersey	X	X		X	X		X						
New York				X	X								
Pennsylvania			X	X	X							X	
GREAT LAKES													
Illinois		X		X	X						X		
Indiana		X		X	X							X	X
Michigan				X	X		X					X	
Ohio				X	X							X	
Wisconsin				X	X		X	X					
PLAINS													
Iowa					X								
Kansas		X		X	X		X						
Minnesota			X	X	X		X						
Missouri	P	X		X	X		X					X	
Nebraska				X	X		X			X	X	X	
N. Dakota				X	X		X					X	
S. Dakota	X			X	X		X	X	X			X	
SOUTHEAST													
Alabama				X	X						X		
Arkansas				X	X		X						
Florida					X		X						
Georgia				X	X						X		
Kentucky				X	X		X					X	
Louisiana				X	X								
Mississippi												P	
N. Carolina				X	X			X					
S. Carolina					X		X				X	P	
Tennessee				X	X		X				X	X	
Virginia				X	P		X				P		
W. Virginia													
SOUTHWEST													
Arizona				X	X		X					X	
New Mexico			X	X							X		
Oklahoma	P	P			X		X	X					P
Texas													
ROCKY MOUNTAIN													
Colorado	X	X			X		X	X		X			
Idaho				X	X								X
Montana	X	X		X			X						
Utah				X									
Wyoming				X									
FAR WEST													
California					X		X						
Nevada				X	X			X					
Oregon				X	X	P	X	X				X	
Washington							X						
Alaska				X	X		X				X		
Hawaii	P	P		X	X	X	X						
TOTAL	9	11	3	36	38	4	27	7	1	2	9	17	4

X= EXCLUDED P= PARTIALLY EXCLUDED

Elementary Secondary Expenditure Notes

Alaska - Student loan programs are also included in the expenditures figures.

Connecticut - Expenditures include only employer contributions to current employees' pensions for teachers' retirement.

Maine - In Fiscal Year 1989, the general fund figure is significantly higher because the amount appropriated for the teacher retirement system in Fiscal Year 1988 was not expended until Fiscal Year 1989 due to a study of the system in 1988.

Massachusetts - Higher education expenditures include assistance to private colleges and universities in the form of scholarships to students but not in the form of direct assistance.

Mississippi - Expenditures do not include support for public libraries but do include support for other libraries.

North Carolina - The tax dedicated to the Public School Capital Building Fund is not included with these expenditure figures but is estimated at $81.9 million in Fiscal Year 1988 and $58.7 million in Fiscal Year 1989.

Rhode Island - Transportation costs for school children are excluded except for reimbursement provided to municipalities; the same is true for school health care/immunization.

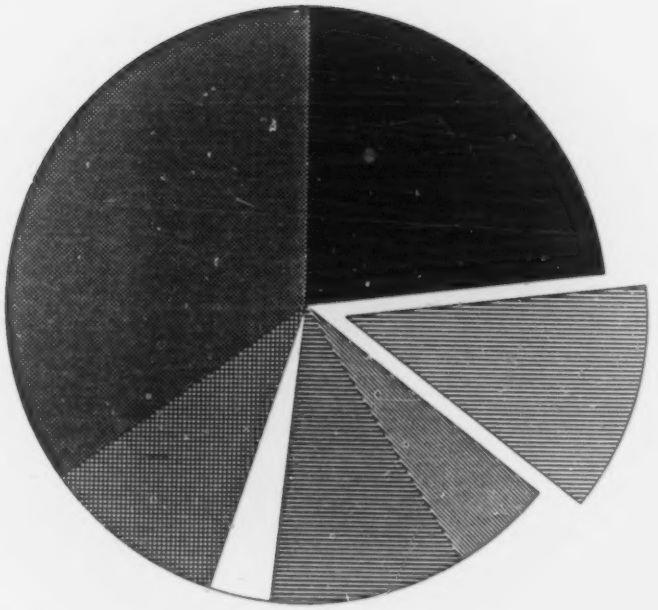
South Carolina - Spending for school libraries is included but not spending for public libraries.

Texas - Employer contributions both to current employees' pensions and the employee health benefits for individuals employed in higher education are included with elementary and secondary expenditures.

Virginia - School health care spending is included but spending on immunization is excluded.

Wyoming - In Fiscal Year 1988, the government had to make a one- time general fund expenditure due to the decline in mineral severance monies in order to maintain funding the state's school foundation program.

II. HIGHER EDUCATION



Higher Education (12.6%)

Higher Education Expenditures As a Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	9.2	8.7	10.5
Maine	7.0	6.5	6.3
Massachusetts	5.4	5.3	5.3
New Hampshire	5.9	17.2	16.0
Rhode Island	7.5	6.9	7.0
Vermont	5.1	5.3	5.3
MIDEAST			
Delaware	7.9	7.5	7.2
Maryland	13.3	13.0	14.2
New Jersey	6.2	6.7	6.1
New York	10.2	10.4	10.0
Pennsylvania	6.6	6.7	6.9
GREAT LAKES			
Illinois	10.3	10.0	9.9
Indiana	9.8	10.1	10.6
Michigan	8.4	8.5	8.5
Ohio	8.0	7.6	8.0
Wisconsin	15.9	18.5	18.3
PLAINS			
Iowa	20.7	20.1	20.9
Kansas	21.3	20.8	20.6
Minnesota	10.4	11.2	13.2
Missouri	8.8	8.8	9.2
Nebraska	26.3	25.9	26.2
N. Dakota	12.5	11.8	11.9
S. Dakota	16.4	16.4	16.6
SOUTHEAST			
Alabama	26.4	26.8	26.0
Arkansas	16.3	15.3	14.0
Florida	8.3	8.4	8.8
Georgia	18.9	17.8	16.2
Kentucky	16.8	16.9	17.6
Louisiana	11.1	11.4	11.0
Mississippi	15.8	13.0	14.4
N. Carolina	18.2	18.3	18.9
S. Carolina	19.1	19.2	19.5
Tennessee	13.2	13.7	14.4
Virginia	18.5	18.2	18.1
W. Virginia	12.6	14.5	14.8
SOUTHWEST			
Arizona	16.4	15.6	15.0
New Mexico	17.4	15.6	14.2
Oklahoma	14.4	14.9	14.7
Texas	12.2	12.7	14.2
ROCKY MOUNTAIN			
Colorado	17.6	19.0	18.1
Idaho	10.5	10.1	10.0
Montana	6.6	7.6	11.5
Utah	12.4	13.4	12.8
Wyoming	11.7	14.3	18.9
FAR WEST			
California	15.7	15.5	15.6
Nevada	9.3	10.0	10.1
Oregon	14.5	15.8	15.8
Washington	12.0	11.0	12.9
Alaska	7.3	8.3	8.3
Hawaii	9.8	9.2	11.3
TOTAL	12.3	12.4	12.6
D.C.	2.8	2.3	N.A.

With the growing concern over the quality of the future workforce and the recognition that this workforce will need to be more educated in order to fill future jobs, the pressure to increase higher education spending is certain to grow. In 1989, states estimate they will spend $57.9 billion on higher education and $107.1 billion on elementary and secondary education. While higher education spending represents between 12 and 13 percent of the state budget, it represents only half the amount spent on elementary and secondary education.

Fiscal 1989 Higher Education Expenditures as a Percent of Total State Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 5.0	0
5.1 - 10.0	15
10.1 - 15.0	19
15.1 - 20.0	12
20.1 and up	4
TOTAL	50

Expenditures vary from state to state and, in particular, from region to region. Sixteen states spend over 15.1 percent of their budgets on higher education. Of the 15 that spend less than 10.0 percent of their budgets on higher education, eleven are in the New England, Mideast, and Great Lakes regions. In contrast, all states in the Southeast (except Florida) and Southwest spend over 10.1 percent of their budgets on higher education.

Total Enrollment in Institutions of Higher Education By Control of Institution Fall 1986

STATE	PUBLIC (000's)	PRIVATE (000's)	TOTAL (000's)	PERCENT PUBLIC
NEW ENGLAND				
Connecticut	100	59	159	62.6
Maine	34	12	46	74.5
Massachusetts	179	239	418	42.8
New Hampshire	29	25	54	53.3
Rhode Island	36	34	70	51.0
Vermont	19	14	32	57.7
MIDEAST				
Delaware	10	24	34	30.3
Maryland	205	34	239	85.7
New Jersey	236	60	295	79.8
New York	579	436	1,014	57.1
Pennsylvania	304	242	546	55.7
GREAT LAKES				
Illinois	531	162	692	76.7
Indiana	194	56	250	77.6
Michigan	446	75	520	85.7
Ohio	386	136	521	74.0
Wisconsin	245	39	284	86.4
PLAINS				
Iowa	110	45	155	71.1
Kansas	130	13	143	90.7
Minnesota	179	48	227	78.9
Missouri	169	77	246	68.6
Nebraska	84	16	100	83.9
N. Dakota	35	2	37	93.5
S. Dakota	24	7	31	77.7
SOUTHEAST				
Alabama	195	21	216	90.3
Arkansas	69	10	79	86.8
Florida	385	99	484	79.6
Georgia	147	48	195	75.5
Kentucky	115	30	145	79.6
Louisiana	146	25	171	85.4
Mississippi	90	11	101	88.9
N. Carolina	263	60	323	81.3
S. Carolina	108	26	134	80.7
Tennessee	149	48	197	75.8
Virginia	266	43	308	86.2
W. Virginia	67	10	77	87.4
SOUTHWEST				
Arizona	214	13	227	94.3
New Mexico	79	2	80	97.9
Oklahoma	149	22	171	87.2
Texas	686	90	776	88.3
ROCKY MOUNTAIN				
Colorado	162	20	182	89.1
Idaho	36	10	45	78.5
Montana	31	4	35	88.5
Utah	73	33	106	68.8
Wyoming	24	1	24	97.4
FAR WEST				
California	1,542	192	1,734	88.9
Nevada	46	0	47	99.3
Oregon	126	19	145	86.9
Washington	212	30	242	87.6
Alaska	26	1	27	95.9
Hawaii	43	9	52	82.4
TOTAL	9,711	2,729	12,439	78.1
D.C.	12	66	78	15.2

Four states spend over 20.1 percent on higher education: Alabama, Kansas, Iowa, and Nebraska.

The variation in support for higher education can be explained partly by enrollment figures in public as compared to private institutions. In many northeastern states, enrollment in private colleges and universities is much more prevalent, so that less of a state's budget goes to support higher education. In southeastern and southwestern states, public institution enrollment is much more prevalent.

Higher education expenditures continue to increase faster than total state expenditures. From 1987 to 1988 higher education spending increased 7.5 percent or from $49.8 billion to $53.6 billion. In 1989, spending is estimated to increase another 8.1 percent. In twenty states, spending from state funds is expected to increase 10 percent or more: Alabama, Connecticut, Florida, Hawaii, Indiana, Maine, Maryland, Minnesota, Mississippi, Montana, Nebraska, Nevada, North Carolina, North Dakota, Pennsylvania, Rhode Island, South Carolina, Tennessee, Washington, and West Virginia.

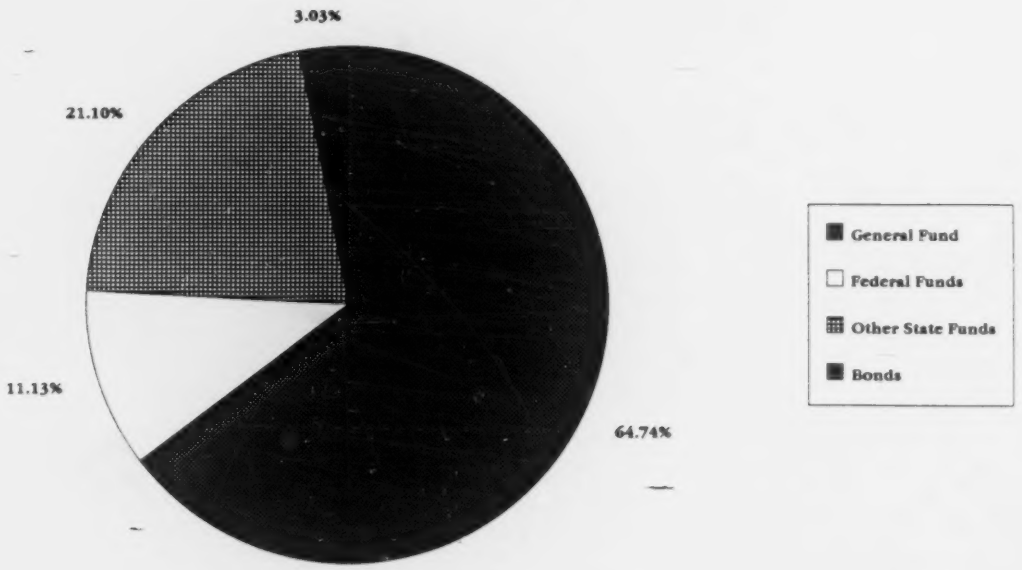
Annual Percentage Change in State Higher Education Expenditures

	FISCAL 1987 TO 1988			FISCAL 1988 TO 1989		
STATE	STATE FUNDS	FEDERAL FUNDS	TOTAL	STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	9.7	8.0	9.6	21.7	8.7	21.3
Maine	6.0	-100.0	1.5	15.4	—	15.4
Massachusetts	7.1	8.1	7.1	2.2	0.0	2.2
New Hampshire	244.4	44.4	241.7	4.4	30.8	4.6
Rhode Island	8.5	0.0	8.5	10.0	0.0	10.0
Vermont	13.9	—	13.9	9.8	—	9.8
MIDEAST						
Delaware	4.6	1.6	4.5	4.7	4.7	4.7
Maryland	5.8	0.0	5.8	16.0	9.5	16.0
New Jersey	21.2	-44.4	19.1	1.3	6.9	1.3
New York	8.7	5.4	8.7	5.7	1.5	5.7
Pennsylvania	7.9	10.4	8.2	11.6	5.1	10.9
GREAT LAKES						
Illinois	-0.4	0.0	-0.4	6.8	100.0	7.1
Indiana	6.4	65.4	7.7	10.4	39.5	11.4
Michigan	7.6	15.4	7.7	2.7	0.0	2.7
Ohio	3.5	-5.3	3.5	6.7	-13.5	6.7
Wisconsin	6.2	3.3	5.7	1.6	7.2	2.5
PLAINS						
Iowa	9.1	1.8	8.4	2.4	1.7	2.3
Kansas	4.9	-12.7	4.3	1.0	253.2	8.2
Minnesota	6.3	3.6	6.2	11.3	-3.4	10.9
Missouri	7.0	118.2	7.7	5.8	1.4	5.8
Nebraska	4.6	9.9	5.0	10.9	4.2	10.4
N. Dakota	-4.7	—	-4.7	19.5	—	19.5
S. Dakota	5.5	31.3	9.2	2.3	8.0	3.3
SOUTHEAST						
Alabama	32.1	12.5	19.4	15.0	-0.5	5.6
Arkansas	4.3	—	4.3	3.2	—	3.2
Florida	14.3	-68.2	10.0	20.6	4.7	20.4
Georgia	2.7	4.6	3.0	3.8	6.1	4.2
Kentucky	11.4	17.9	11.8	-3.4	2.3	-3.0
Louisiana	2.1	52.7	4.2	9.9	-18.0	8.2
Mississippi	-16.9	99.1	-12.3	26.2	-73.6	17.1
N. Carolina	10.4	-0.7	10.1	11.4	0.0	11.1
S. Carolina	9.1	2.8	8.5	22.1	2.5	20.2
Tennessee	2.4	13.5	2.6	17.5	14.9	17.4
Virginia	9.5	2.0	8.7	8.8	12.4	9.2
W. Virginia	11.6	7.2	11.3	10.6	8.2	10.5
SOUTHWEST						
Arizona	9.2	3.5	8.2	7.6	3.3	6.8
New Mexico	0.8	0.0	0.8	-9.3	0.0	-9.2
Oklahoma	5.3	8.7	5.7	6.9	5.1	6.7
Texas	9.6	14.3	9.7	9.6	265.6	10.6
ROCKY MOUNTAIN						
Colorado	11.0	0.0	10.8	5.9	8.5	5.9
Idaho	4.3	—	4.3	6.0	—	6.0
Montana	1.2	980.0	6.0	39.9	-13.0	37.3
Utah	15.7	-5.7	15.4	-4.8	0.0	-4.8
Wyoming	17.4	93.1	23.9	-1.3	-58.3	-9.0
FAR WEST						
California	8.0	4.7	6.9	8.6	5.6	7.6
Nevada	12.2	-20.8	11.5	11.8	36.8	12.2
Oregon	9.1	0.0	9.1	4.1	8.3	4.1
Washington	-2.6	-4.3	-2.7	22.0	31.3	22.4
Alaska	5.9	110.8	9.1	2.8	-48.7	-0.2
Hawaii	1.7	0.0	1.7	17.7	212.0	19.3
TOTAL	7.7	6.1	7.5	8.5	5.1	8.1
D.C.	-0.7	-20.0	-2.0	Not Available		

The primary funding source for higher education expenditures is the state's general fund, accounting for 64.7 percent of funding. About 21.1 percent of state higher education expenditures is funded from other state funds, 11.1 percent from federal funds, and 3.0 percent from bonds.

A table at the end of the chapter lists programs that are excluded from the higher education figures reported. For example, 17 states excluded tuition and fees from their spending figures, 24 excluded university research grants, 40 excluded endowments to universities, and 20 excluded assistance to private colleges and universities. Nearly all states included law, medical, nursing, veterinarian, and teacher schools as well as community colleges. The majority of states also included student loan programs and vocational education in their higher education spending figures.

Higher Education Fiscal 1989 State Expenditures By Fund Source



The expenditure data on higher education can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

HIGHER EDUCATION EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	305	21	313	2	641	346	23	331	2	702	408	25	369	50	851
Maine	125	6	4	0	135	137	0	0	0	137	158	0	0	0	158
Massachusetts	760	6	26	0	792	808	7	34	0	849	816	7	45	0	867
New Hampshire	66	1	0	0	67	67	1	159	0	228	73	2	164	0	238
Rhode Island	122	0	0	1	123	133	0	0	1	134	142	0	0	5	147
Vermont	46	0	0	2	48	50	0	0	5	55	55	0	0	5	60
MIDEAST															
Delaware	107	6	14	5	131	113	6	15	4	137	118	7	16	4	144
Maryland	570	2	584	0	1,156	601	2	620	0	1,223	707	2	678	32	1,419
New Jersey	794	26	0	5	824	932	15	0	35	982	950	16	0	30	995
New York	2,725	58	881	0	3,663	2,868	61	1,053	0	3,982	2,950	62	1,196	0	4,207
Pennsylvania	999	125	53	20	1,197	1,044	138	68	45	1,295	1,130	145	79	82	1,436
GREAT LAKES															
Illinois	1,311	4	376	44	1,735	1,276	4	390	58	1,728	1,322	8	455	65	1,850
Indiana	707	16	2	0	724	753	26	1	0	780	831	36	2	0	869
Michigan	1,229	4	0	0	1,233	1,321	5	2	0	1,327	1,358	5	0	0	1,363
Ohio	1,385	4	26	0	1,414	1,451	4	9	0	1,464	1,548	3	10	0	1,561
Wisconsin	711	290	727	0	1,729	749	300	778	0	1,827	766	322	786	0	1,873
PLAINS															
Iowa	457	132	789	0	1,378	486	135	873	0	1,494	546	137	845	0	1,529
Kansas	339	27	407	0	773	376	23	407	0	806	397	82	393	0	873
Minnesota	1,015	28	0	0	1,043	1,079	29	0	0	1,108	1,126	28	0	75	1,229
Missouri	486	3	28	49	565	531	7	61	10	609	574	7	57	6	644
Nebraska	225	39	251	20	535	240	43	271	8	562	274	45	289	12	620
N. Dakota	111	0	43	0	154	100	0	47	0	146	111	0	64	0	175
S. Dakota	87	25	59	3	173	89	33	65	3	189	91	35	69	0	195
SOUTHEAST															
Alabama	507	927	0	0	1,434	670	1,043	0	0	1,713	770	1,038	0	0	1,808
Arkansas	265	0	302	0	567	286	0	305	0	591	292	0	318	0	610
Florida	1,285	74	47	0	1,407	1,316	24	208	0	1,547	1,427	25	411	0	1,863
Georgia	836	271	386	0	1,493	891	284	363	0	1,538	920	301	383	0	1,603
Kentucky	477	77	545	5	1,104	526	90	604	14	1,234	560	92	545	0	1,198
Louisiana	486	33	291	8	818	491	51	310	0	852	510	42	314	56	922
Mississippi	289	23	264	0	576	278	46	182	0	505	343	12	197	40	592
N. Carolina	1,567	46	0	0	1,612	1,730	45	0	0	1,775	1,926	45	0	0	1,971
S. Carolina	454	106	452	29	1,040	466	109	523	31	1,129	507	111	676	62	1,357
Tennessee	629	15	163	0	807	636	17	175	0	828	701	19	183	69	973
Virginia	872	196	626	46	1,740	913	200	713	65	1,891	977	225	819	44	2,065
W. Virginia	198	25	196	4	423	201	27	225	18	471	206	29	255	30	520
SOUTHWEST															
Arizona	479	124	96	0	699	525	128	103	0	756	565	132	110	0	807
New Mexico	231	1	205	33	470	239	1	230	4	473	254	1	149	25	430
Oklahoma	375	70	284	0	729	386	76	308	0	770	442	80	300	0	822
Texas	2,152	8	11	0	2,172	2,372	10	0	0	2,381	2,358	35	241	0	2,634
ROCKY MOUNTAIN															
Colorado	416	18	357	0	790	454	18	403	0	875	488	19	420	0	927
Idaho	100	0	41	0	141	111	0	36	0	147	116	0	39	0	156
Montana	80	1	22	0	102	89	5	14	0	108	97	5	47	0	148
Utah	245	5	76	7	332	262	5	73	43	383	277	5	83	0	365
Wyoming	114	18	71	0	202	135	34	81	0	251	170	14	44	0	228
FAR WEST															
California	4,785	2,860	636	37	8,318	5,153	2,995	473	270	8,891	5,375	3,163	139	886	9,563
Nevada	103	2	22	0	127	115	2	25	0	142	125	3	32	0	159
Oregon	317	1	546	0	864	367	1	574	0	943	382	1	598	0	981
Washington	739	47	205	77	1,068	790	45	103	102	1,040	841	59	235	139	1,273
Alaska	164	7	72	0	243	159	16	90	0	265	159	8	98	0	264
Hawaii	184	3	112	0	298	235	3	65	0	303	249	8	67	37	361
TOTAL	33,026	5,781	10,605	395	49,806	35,345	6,133	11,368	717	53,563	37,484	6,446	12,217	1,754	57,902
D.C.	71	6	13	0	90	73	5	11	0	88	Not Available				

ITEMS EXCLUDED FROM HIGHER EDUCATION EXPENDITURES

STATE	Employer Contrib. To Pension	Employer Contrib. To Hlth. Benefits	Capital Constr.	Tuition and Fees	Student Loan Prog.	Law, Med Nurs. Vet. Tch. Schools	Com-munity Colleges	Univer-sity Research Grants	Voca-tional Educ.	Endow-ments to Uni-versities	Assist. To Private Colleges and Uni-versities
NEW ENGLAND											
Connecticut	X	X								X	
Maine					X	X					
Massachusetts	X	X		X	X			X	X	X	
New Hampshire											
Rhode Island				X				X	X	X	X
Vermont	X	X						X	X	X	X
MIDEAST											
Delaware				X						X	
Maryland											
New Jersey	X	X		X				X	X	X	
New York										X	
Pennsylvania				X	X				X	X	
GREAT LAKES											
Illinois		X						X	X	X	
Indiana				X			X	X		X	X
Michigan	X	X	FY87	X	X			X		X	
Ohio				X				X	X	X	
Wisconsin				X							
PLAINS											
Iowa											
Kansas									X	X	
Minnesota			X		X					X	
Missouri	P	P		X					X	X	
Nebraska								X		X	
N. Dakota					X			X	P	X	
S. Dakota	X		X		X		X		X	X	X
SOUTHEAST											
Alabama											
Arkansas				X					X	X	X
Florida					X			X	X		
Georgia											
Kentucky			FY89						X		
Louisiana			X		X			X			X
Mississippi								X		X	X
N. Carolina								X		X	
S. Carolina					X					X	
Tennessee								X		X	X
Virginia					X					X	
W. Virginia					X					X	
SOUTHWEST											
Arizona				X	P			X		X	X
New Mexico								X		X	
Oklahoma	P				X				X	P	
Texas	X	X	X	X						X	
ROCKY MOUNTAIN											
Colorado								X		X	X
Idaho				P	X			X	X	X	X
Montana					P			X		X	X
Utah					X			X		X	X
Wyoming										X	X
FAR WEST											
California				P	X					X	X
Nevada				X	X			X		X	X
Oregon								X		X	X
Washington									X	X	X
Alaska					X	LAW,MED,VET				X	X
Hawaii	P	P	X	X				X		X	X
TOTAL	10	9	7	17	20	2	2	24	17	46	20

X= EXCLUDED P= PARTIALLY EXCLUDED

Higher Education Notes

California - Expenditures only partially include tuition and fees; those fees for University of California and California Community College students are excluded while California State University Student fees are included.

Idaho - Only a portion of tuition and fees is applied to the general higher education budget.

Kentucky - Expenditures from federal and other funds represent appropriations. The state universities are allowed by law to maintain a completely separate financial and accounting system.

Maine - Fiscal Year 1988 and 1989 expenditures reflect the fact that vocational technical institutes were no longer in the state system after 1987; thus, relevant federal dollars disappear, going directly to the institutes.

Massachusetts - No direct assistance to private colleges and universities is made but rather in the form of scholarships to students attending private universities and colleges.

Michigan - Capital Construction figures for Fiscal Years 1988 and 1989 are included when asked for but are excluded in Fiscal Year 1987.

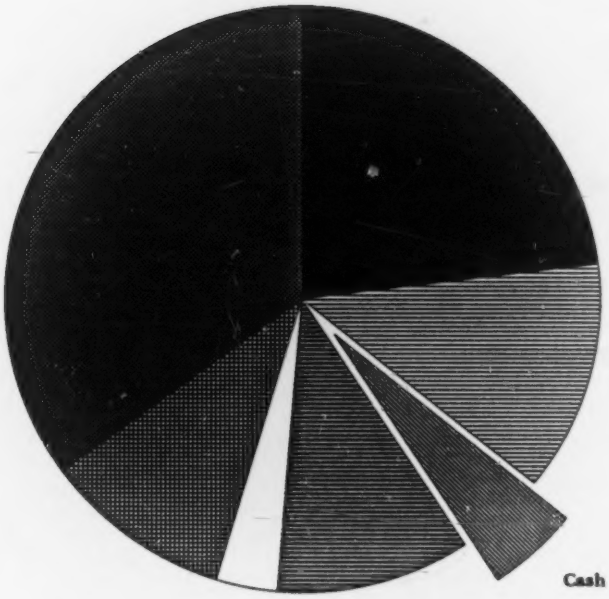
Montana - Fiscal Year 1989 expenditures from other funds includes $5.6 million that is a biennial appropriation for a long-range building plan. State support to employee health benefits for elementary and secondary education is on a per student basis and each local district sets its own salary and contribution levels. Expenditures only include administrative expenses associated with student loan programs

Nebraska - General fund expenditures include the following amounts reflecting cigarette tax and State Building Fund monies for payment of interest and principal on bonds: Fiscal Year 1987, $6.2 million; Fiscal Year 1988, $7.4 million; and Fiscal Year 1989, $10.1 million. Federal fund expenditures exclude research funds but include all student financial aid. The bond figures are only proceeds for actual construction; they do not include the Lied Center. Expenditures from other funds include all cash funds, except Hospital/Clinic patient revenue, and trust and revolving funds. The Hospital/Clinic patient revenue amounts excluded are: Fiscal Year 1987, $71.8 million; Fiscal Year 1988, $85.1 million; and Fiscal Year 1989, $76.6 million.

North Dakota - Federal and other funds are combined. Expenditures for the Agricultural Experiment Stations and Extension Service, Forestry, Toxicologist, or Rehabilitation Hospital are excluded.

Texas - Employer contributions both to current employees' pensionsand the employee health benefits for individuals employed in higher education are included with elementary and secondary education expenditures.

III. CASH ASSISTANCE FOR PUBLIC WELFARE



Total State Cash Assistance Expenditures As a Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	4.7	4.2	4.5
Maine	6.3	6.2	5.4
Massachusetts	5.7	5.7	6.4
New Hampshire	2.2	1.9	2.0
Rhode Island	6.3	5.4	5.4
Vermont	5.5	4.9	5.6
MIDEAST			
Delaware	1.6	1.5	1.4
Maryland	3.5	3.4	3.0
New Jersey	4.0	3.8	3.4
New York	6.8	6.4	6.0
Pennsylvania	6.1	5.9	5.3
GREAT LAKES			
Illinois	6.8	6.2	5.6
Indiana	1.8	2.0	2.0
Michigan	10.6	10.3	10.0
Ohio	6.3	5.7	6.9
Wisconsin	6.1	6.7	6.3
PLAINS			
Iowa	2.8	2.6	2.4
Kansas	3.0	2.9	2.7
Minnesota	3.2	3.0	3.7
Missouri	3.3	3.1	3.1
Nebraska	3.1	2.7	2.7
N. Dakota	1.8	1.8	1.8
S. Dakota	2.1	1.9	3.0
SOUTHEAST			
Alabama	1.6	1.4	1.2
Arkansas	6.9	8.2	8.0
Florida	1.8	1.8	1.7
Georgia	3.0	3.0	2.8
Kentucky	2.5	2.0	2.5
Louisiana	2.3	2.4	2.2
Mississippi	2.3	2.3	2.3
N. Carolina	2.5	2.7	2.1
S. Carolina	1.9	1.6	1.5
Tennessee	1.9	2.3	2.2
Virginia	2.0	1.9	1.6
W. Virginia	3.3	3.3	3.2
SOUTHWEST			
Arizona	2.3	2.3	2.0
New Mexico	2.1	1.8	2.0
Oklahoma	2.9	3.0	3.0
Texas	2.6	2.7	3.2
ROCKY MOUNTAIN			
Colorado	2.6	2.8	2.7
Idaho	1.9	1.7	3.1
Montana	2.8	3.0	3.6
Utah	2.5	2.4	2.5
Wyoming	1.1	1.1	2.0
FAR WEST			
California	10.8	10.1	10.1
Nevada	1.2	1.6	1.6
Oregon	2.1	2.1	2.1
Washington	4.9	4.7	4.2
Alaska	2.2	2.5	2.7
Hawaii	2.8	2.8	3.4
TOTAL	5.2	5.0	4.9
D.C.	3.2	2.7	N.A.

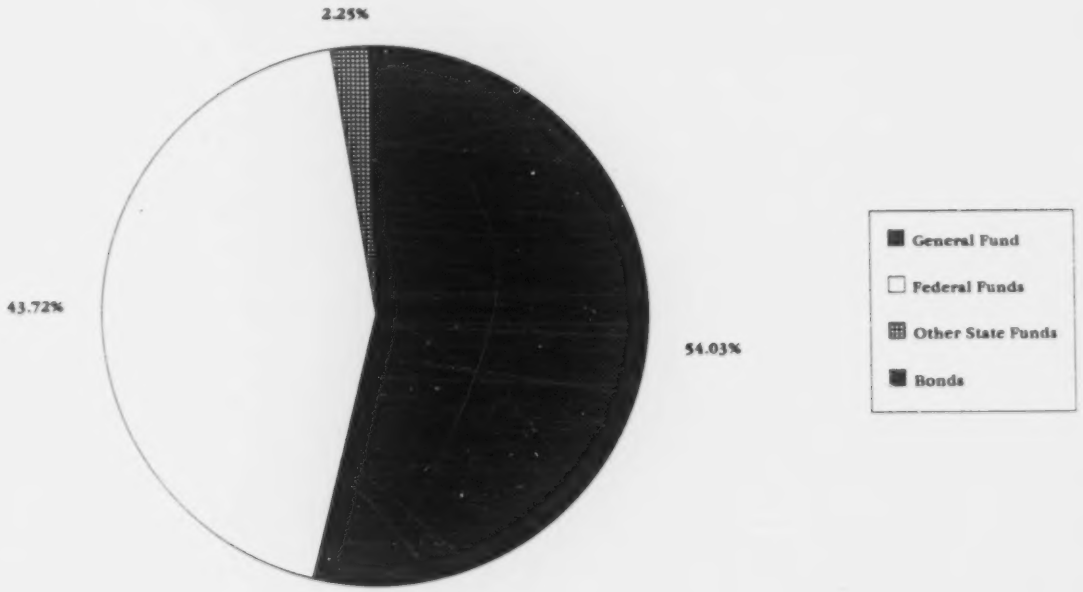
The survey collected data on cash assistance for public welfare in three categories: Aid to Families with Dependent Children (AFDC), Supplemental Security Income (SSI), and other cash assistance. Spending totalled $22.5 billion and represented 4.9 percent of total state expenditures in 1989. AFDC accounts for the bulk of cash assistance, while SSI and other cash assistance programs, including General Assistance, are not funded in all states and, when funded, are done so at relatively low levels. In many states, local governments are responsible for administering and funding other cash assistance programs.

State spending for cash assistance has been increasing more slowly than total spending. In 1989, spending will increase 5.0 percent, mainly due to large increases in SSI and other cash assistance. From 1987 to 1988 increased only 2.5 percent.

Annual Percentage Change in Total Cash Assistance Expenditures

STATE	FISCAL 1987 TO 1988 STATE FUNDS	FEDERAL FUNDS	TOTAL	FISCAL 1988 TO 1989 STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	4.1	-2.0	1.9	9.6	4.9	8.0
Maine	-0.3	14.9	6.8	9.2	-0.2	4.5
Massachusetts	11.2	4.7	9.1	21.7	2.2	15.5
New Hampshire	0.6	13.8	5.3	13.2	11.1	12.4
Rhode Island	1.7	-0.7	0.7	9.6	8.9	9.3
Vermont	4.6	-8.1	-2.3	2.0	47.3	25.3
MIDEAST						
Delaware	-2.7	2.4	-0.4	3.5	10.2	6.6
Maryland	7.6	-1.7	4.0	-7.3	3.8	-3.2
New Jersey	2.3	5.9	4.1	-0.4	-2.1	-1.3
New York	1.8	1.4	1.6	3.6	0.3	2.1
Pennsylvania	9.3	-2.7	4.4	-3.1	-4.1	-3.5
GREAT LAKES						
Illinois	-4.1	-10.1	-6.3	-7.8	2.9	-4.0
Indiana	16.0	17.8	17.3	23.5	-0.4	6.4
Michigan	2.7	2.3	2.5	1.2	-4.0	-0.8
Ohio	-2.7	-4.0	-3.2	24.8	22.3	23.8
Wisconsin	-3.3	1.6	-0.8	-0.5	-3.5	-2.0
PLAINS						
Iowa	8.9	2.0	5.2	-10.1	-12.5	-11.3
Kansas	-1.5	15.7	6.3	-2.1	3.0	0.4
Minnesota	-13.0	-0.7	-6.9	37.0	0.1	17.5
Missouri	2.8	-0.6	0.8	0.1	1.7	1.0
Nebraska	-11.6	-5.3	-8.3	13.5	4.4	8.5
N. Dakota	-12.6	15.5	2.3	11.1	21.6	17.4
S. Dakota	-4.2	3.4	0.9	4.4	88.2	62.3
SOUTHEAST						
Alabama	-2.4	6.0	2.5	-25.6	0.9	-9.5
Arkansas	3.2	41.0	31.2	10.4	10.7	10.6
Florida	10.3	13.7	12.3	10.9	10.8	10.9
Georgia	11.2	3.2	5.9	11.2	5.0	7.2
Kentucky	-15.6	-7.0	-10.0	10.3	18.1	15.6
Louisiana	0.8	9.3	6.1	-12.2	9.2	1.5
Mississippi	0.6	7.8	6.2	31.9	1.9	8.1
N. Carolina	22.2	13.9	17.6	-42.6	2.5	-18.3
S. Carolina	-9.5	-7.3	-7.9	9.4	7.4	8.0
Tennessee	21.0	22.3	21.9	10.8	2.1	4.9
Virginia	6.8	-1.1	3.0	-2.9	-7.5	-5.0
W. Virginia	-5.5	0.0	-1.5	10.1	0.2	2.8
SOUTHWEST						
Arizona	13.2	12.4	12.7	-0.9	-1.9	-1.5
New Mexico	-3.0	-0.8	-1.4	22.4	1.8	7.7
Oklahoma	2.4	7.5	4.7	-2.4	19.4	7.7
Texas	30.1	-4.8	7.0	16.3	20.9	19.1
ROCKY MOUNTAIN						
Colorado	9.0	8.5	8.8	8.8	9.5	9.1
Idaho	1.4	-3.5	-0.8	68.6	120.0	91.2
Montana	-10.3	4.4	-1.8	-0.6	13.8	8.2
Utah	1.8	2.7	2.4	4.4	5.8	5.3
Wyoming	-5.6	9.5	2.2	83.3	-11.5	30.9
FAR WEST						
California	2.1	0.9	1.7	7.0	6.3	6.8
Nevada	39.6	40.3	39.9	9.4	13.9	11.4
Oregon	6.4	-1.8	1.5	-0.6	8.7	4.8
Washington	-1.9	5.3	1.3	-8.6	-4.5	-6.7
Alaska	9.9	10.0	9.9	7.7	4.7	6.7
Hawaii	1.9	21.4	9.2	23.2	11.4	18.3
TOTAL	2.8	2.2	2.5	5.4	4.4	5.0
D.C.	2.0	0.8	1.5	Not Available		

Cash Assistance Fiscal 1989 State Expenditures By Fund Source



Cash assistance spending fund sources are as follows: 54.0 percent from the general fund, 43.7 percent from federal funds, and 2.3 percent from other state funds.

A. AID TO FAMILIES WITH DEPENDENT CHILDREN

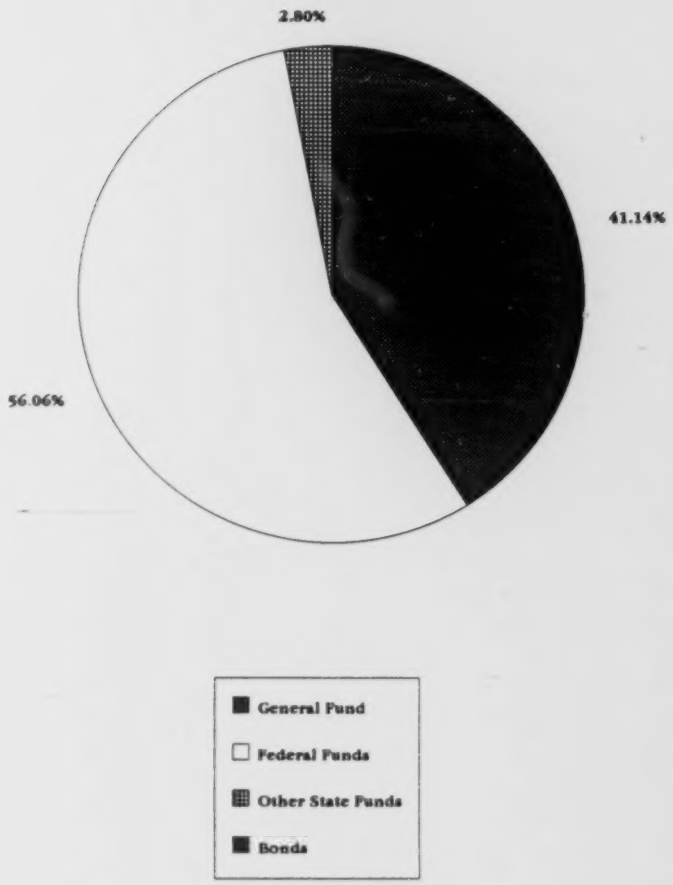
Aid to Families with Dependent Children is a jointly funded federal-state entitlement program. In Fiscal Year 1987, an average of 3.8 million families received AFDC, one-quarter of whom lived in the two most populated states – California and New York. Total state spending for AFDC has run between $15.7 billion and $16.5 billion in the three years for which data are reported in this document. The following pie chart indicates that 56.1 percent of the funds for AFDC are from the federal government and 41.1 percent are from the state general fund. Just under 3 percent of funding for AFDC is from other state funds.

Average Number of Families Receiving AFDC Fiscal Year 1987

STATE	Number (000's)
NEW ENGLAND	
Connecticut	38.7
Maine	19.3
Massachusetts	87.7
New Hampshire	4.3
Rhode Island	15.8
Vermont	7.6
MIDEAST	
Delaware	7.8
Maryland	66.4
New Jersey	115.1
New York	355.5
Pennsylvania	186.5
GREAT LAKES	
Illinois	236.6
Indiana	52.9
Michigan	214.4
Ohio	227.1
Wisconsin	96.1
PLAINS	
Iowa	39.7
Kansas	24.8
Minnesota	54.6
Missouri	67.3
Nebraska	16.0
N. Dakota	5.1
S. Dakota	6.6
SOUTHEAST	
Alabama	47.2
Arkansas	22.8
Florida	103.7
Georgia	86.3
Kentucky	59.5
Louisiana	86.2
Mississippi	58.0
N. Carolina	67.5
S. Carolina	45.4
Tennessee	65.7
Virginia	56.7
W. Virginia	37.0
SOUTHWEST	
Arizona	29.3
New Mexico	19.7
Oklahoma	33.4
Texas	157.3
ROCKY MOUNTAIN	
Colorado	31.4
Idaho	6.5
Montana	9.5
Utah	14.6
Wyoming	4.8
FAR WEST	
California	584.8
Nevada	5.7
Oregon	30.2
Washington	75.5
Alaska	7.4
Hawaii	14.1
U.S. TOTAL	3,782.9

*See Appendix A for Source of Data

Aid to Families With Dependent Children Fiscal 1989 State Expenditures By Fund Source



Increases for AFDC spending are lower than spending increases in other areas. From 1987 to 1988 AFDC total spending increased 2.6 percent, with a 4.1 percent increase in state funds (general and other state funds) and a 1.5 percent increase in federal funds. In 1989, increases are estimated to be 2.8 percent: 2.9 percent in state funds and 2.8 percent in federal funds.

Annual Percentage Change in State AFDC Expenditures

	FISCAL 1987 TO 1988			FISCAL 1988 TO 1989		
STATE	STATE FUNDS	FEDERAL FUNDS	TOTAL	STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	-3.7	-3.7	-3.7	6.7	6.7	6.7
Maine	-3.1	14.5	6.7	-4.8	-12.2	-9.3
Massachusetts	18.6	7.1	13.4	6.5	8.5	7.4
New Hampshire	10.0	13.8	11.9	11.1	11.1	11.1
Rhode Island	2.9	-0.7	0.8	8.1	8.9	8.6
Vermont	8.3	-8.1	-2.9	-2.8	0.8	-0.5
MIDEAST						
Delaware	-4.9	1.7	-1.6	6.9	13.8	10.5
Maryland	6.8	-1.8	2.9	-7.4	3.9	-2.5
New Jersey	2.3	5.9	4.5	-2.8	-2.1	-2.4
New York	1.0	1.9	1.6	1.4	-0.1	0.4
Pennsylvania	7.9	-2.7	2.1	0.5	-4.1	-1.9
GREAT LAKES						
Illinois	-2.5	-10.1	-6.2	-9.0	2.9	-3.4
Indiana	15.3	17.8	17.2	1.2	-0.4	0.1
Michigan	4.5	2.1	3.3	3.2	-4.0	-0.3
Ohio	1.8	-4.0	-1.4	5.3	-2.1	1.3
Wisconsin	-6.9	1.6	-1.8	-3.6	-3.5	-3.5
PLAINS						
Iowa	10.5	2.0	5.7	-16.2	-12.5	-14.2
Kansas	1.7	16.0	9.0	-1.3	2.1	0.6
Minnesota	-16.5	-0.7	-6.5	49.7	0.1	16.3
Missouri	3.9	-1.1	0.9	0.1	1.7	1.1
Nebraska	-14.1	-5.3	-9.0	7.5	4.4	5.6
N. Dakota	-13.2	15.5	2.9	7.6	21.6	16.4
S. Dakota	-5.9	3.4	0.5	6.2	9.2	8.3
SOUTHEAST						
Alabama	4.0	6.0	5.3	3.1	0.9	1.6
Arkansas	6.2	7.1	6.9	5.1	5.9	5.7
Florida	8.3	13.7	11.5	11.6	10.8	11.1
Georgia	11.2	3.2	5.9	11.2	5.0	7.2
Kentucky	-18.5	-7.0	-10.6	13.6	18.1	16.8
Louisiana	0.8	10.0	6.5	-12.2	9.2	1.5
Mississippi	-0.6	6.9	5.3	20.1	2.0	5.6
N. Carolina	19.1	13.9	15.5	4.3	2.5	3.1
S. Carolina	-11.5	-7.3	-8.4	7.5	7.4	7.4
Tennessee	21.0	22.3	21.9	10.8	2.1	4.9
Virginia	4.2	-1.1	1.4	-5.2	-7.5	-6.4
W. Virginia	-7.4	0.0	-2.0	11.9	0.9	3.6
SOUTHWEST						
Arizona	12.6	12.4	12.4	-2.0	-1.9	-1.9
New Mexico	-2.6	-0.8	-1.3	23.5	1.8	7.7
Oklahoma	6.5	7.5	7.1	-4.1	19.4	9.9
Texas	30.1	-4.7	7.8	16.3	23.3	20.3
ROCKY MOUNTAIN						
Colorado	8.9	8.5	8.7	8.3	9.5	8.9
Idaho	2.2	-3.5	-1.0	-1.1	10.0	4.9
Montana	-3.3	4.4	1.9	3.4	13.8	10.6
Utah	3.2	3.5	3.4	3.1	4.9	4.4
Wyoming	-5.0	9.5	2.9	92.1	-11.5	32.2
FAR WEST						
California	4.3	0.9	2.5	4.2	6.2	5.3
Nevada	47.1	-60.3	43.6	10.0	12.9	11.4
Oregon	5.8	-1.8	1.1	0.4	8.7	5.4
Washington	-0.7	5.3	2.5	-8.0	-5.4	-6.6
Alaska	10.6	10.0	10.3	6.5	4.7	5.7
Hawaii	-2.7	15.7	6.2	16.7	11.4	13.9
TOTAL	4.1	1.5	2.6	2.9	2.8	2.8
D.C.	0.7	0.8	0.7		Not Available	

AFDC Expenditures As A Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	3.4	2.8	3.0
Maine	5.2	5.2	3.9
Massachusetts	3.7	3.9	4.0
New Hampshire	1.6	1.5	1.5
Rhode Island	4.5	3.9	3.9
Vermont	4.4	3.9	3.5
MIDEAST			
Delaware	1.5	1.3	1.3
Maryland	2.9	2.8	2.5
New Jersey	3.4	3.2	2.8
New York	4.2	4.0	3.7
Pennsylvania	4.5	4.3	3.9
GREAT LAKES			
Illinois	5.2	4.7	4.2
Indiana	1.8	2.0	1.9
Michigan	8.4	8.2	8.0
Ohio	4.7	4.2	4.2
Wisconsin	5.1	5.5	5.1
PLAINS			
Iowa	2.6	2.5	2.2
Kansas	2.6	2.7	2.4
Minnesota	2.5	2.4	2.9
Missouri	3.2	3.0	3.0
Nebraska	2.9	2.5	2.4
N. Dakota	1.7	1.7	1.7
S. Dakota	2.0	1.9	2.0
SOUTHEAST			
Alabama	1.4	1.3	1.2
Arkansas	1.4	1.4	1.3
Florida	1.7	1.7	1.7
Georgia	3.0	3.0	2.8
Kentucky	2.4	1.9	2.4
Louisiana	2.3	2.4	2.2
Mississippi	2.2	2.1	2.1
N. Carolina	2.0	2.1	2.1
S. Carolina	1.8	1.6	1.4
Tennessee	1.9	2.3	2.2
Virginia	1.9	1.7	1.5
W. Virginia	3.2	3.2	3.1
SOUTHWEST			
Arizona	2.1	2.1	1.8
New Mexico	2.0	1.8	1.9
Oklahoma	2.2	2.3	2.4
Texas	2.5	2.5	3.1
ROCKY MOUNTAIN			
Colorado	2.3	2.5	2.4
Idaho	1.5	1.4	1.4
Montana	2.4	2.7	3.2
Utah	2.2	2.1	2.2
Wyoming	1.0	1.0	2.0
FAR WEST			
California	7.3	6.9	6.8
Nevada	1.0	1.4	1.4
Oregon	2.0	2.0	2.0
Washington	4.1	3.9	3.5
Alaska	1.6	1.9	2.0
Hawaii	2.2	2.1	2.5
TOTAL	3.9	3.7	3.6
D.C.	2.5	2.1	N.A.

Overall, AFDC represents 3.6 percent of total state expenditures in 1989, a decrease from prior years. In states with densely populated urban areas the percentage is higher than average.

Implementation of the new welfare reform legislation, the Family Support Act of 1988, may demand increased state support for AFDC in some states. Small spending increases may not be enough for the necessary expenditures, particularly those for the Job Opportunities and Basic Skills program and for child care services.

B. SUPPLEMENTAL SECURITY INCOME

A second component of cash assistance for public welfare is the Supplemental Security Income program. The data, in most cases, reflects state payments to SSI recipients that supplement those received under the federal SSI program. State supplementation is optional and helps individuals meet needs that are not fully covered by federal SSI payments. States determine the structure of their programs, resulting in significant variations in programs and funding.

SSI Expenditures As A Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	0.7	0.7	0.8
Maine	0.7	0.7	0.6
Massachusetts	0.8	0.7	0.8
New Hampshire	0.6	0.5	0.5
Rhode Island	0.6	0.5	0.5
Vermont	0.8	0.8	0.7
MIDEAST			
Delaware	0.1	0.1	0.0
Maryland	0.0	0.0	0.0
New Jersey	0.2	0.2	0.2
New York	0.8	0.8	0.8
Pennsylvania	0.3	0.4	0.4
GREAT LAKES			
Illinois	0.3	0.3	0.3
Indiana	0.0	0.0	0.0
Michigan	0.6	0.6	0.6
Ohio	0.0	0.0	0.0
Wisconsin	0.8	0.9	1.0
PLAINS			
Iowa	0.2	0.1	0.2
Kansas	0.0	0.0	0.0
Minnesota	0.2	0.2	0.3
Missouri	0.0	0.0	0.0
Nebraska	0.3	0.2	0.2
N. Dakota	0.1	0.1	0.1
S. Dakota	0.0	0.0	0.0
SOUTHEAST			
Alabama	0.2	0.2	0.0
Arkansas	0.0	0.0	0.0
Florida	0.1	0.1	0.1
Georgia	0.0	0.0	0.0
Kentucky	0.2	0.1	0.1
Louisiana	0.0	0.0	0.0
Mississippi	0.0	0.0	0.0
N. Carolina	0.0	0.0	0.0
S. Carolina	0.0	0.0	0.0
Tennessee	0.0	0.0	0.0
Virginia	0.1	0.1	0.1
W. Virginia	0.0	0.0	0.0
SOUTHWEST			
Arizona	0.0	0.0	0.0
New Mexico	0.0	0.0	0.0
Oklahoma	0.7	0.7	0.6
Texas	0.0	0.0	0.0
ROCKY MOUNTAIN			
Colorado	0.3	0.3	0.3
Idaho	0.0	0.0	1.4
Montana	0.1	0.1	0.1
Utah	0.0	0.0	0.0
Wyoming	0.0	0.0	0.0
FAR WEST			
California	3.5	3.2	3.3
Nevada	0.2	0.2	0.2
Oregon	0.0	0.0	0.0
Washington	0.2	0.2	0.2
Alaska	0.5	0.6	0.7
Hawaii	0.1	0.1	0.2
TOTAL	0.7	0.7	0.7
D.C.	0.2	0.2	N.A.

In 1989, state SSI expenditures represented only 0.7 percent of total state expenditures, the same as in 1987 and 1988. This translates into $3.2 billion, up from $2.9 billion in 1988, an increase of 10.6 percent. From 1987 to 1988 SSI spending increased 2.0 percent.

The bulk of funding for the SSI program comes from the general fund, 98.3 percent in 1989. A small amount (0.7 percent) also comes from other state funds. California, Massachusetts, and New York account for approximately 80 percent of general fund spending on SSI in 1989, $2.5 billion of the $3.1 billion reported.

Annual Percentage Change in State Supplemental Security Income Expenditures

	FISCAL 1987 TO 1988			FISCAL 1988 TO 1989		
STATE	STATE FUNDS	FEDERAL FUNDS	TOTAL	STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	26.5	—	26.5	13.6	—	13.6
Maine	7.0	—	7.0	12.4	—	12.4
Massachusetts	-0.5	—	-0.5	18.3	—	18.3
New Hampshire	-11.8	—	-11.8	16.7	—	16.7
Rhode Island	4.1	—	4.1	6.9	—	6.9
Vermont	1.2	—	1.2	3.7	—	3.7
MIDEAST						
Delaware	0.0	25.0	9.1	0.0	-80.0	-33.3
Maryland	—	—	—	—	—	—
New Jersey	0.0	—	0.0	11.5	—	11.5
New York	0.9	—	0.9	14.8	—	14.8
Pennsylvania	34.5	—	34.5	4.1	—	4.1
GREAT LAKES						
Illinois	7.1	—	7.1	3.3	—	3.3
Indiana	—	—	—	—	—	—
Michigan	5.8	15.0	6.7	-1.7	-1.1	-1.7
Ohio	0.0	—	0.0	0.0	—	0.0
Wisconsin	7.8	—	7.8	7.3	—	7.3
PLAINS						
Iowa	-1.8	—	-1.8	36.0	—	36.0
Kansas	—	—	—	—	—	—
Minnesota	10.5	—	10.5	17.6	—	17.6
Missouri	—	—	—	—	—	—
Nebraska	0.0	—	0.0	-1.9	—	-1.9
N. Dakota	-11.1	—	-11.1	12.5	—	12.5
S. Dakota	33.3	—	33.3	-25.0	—	-25.0
SOUTHEAST						
Alabama	-16.0	—	-16.0	-100.0	—	-100.0
Arkansas	—	—	—	—	—	—
Florida	36.3	—	36.3	4.0	—	4.0
Georgia	—	—	—	—	—	—
Kentucky	-1.9	—	-1.9	-2.0	—	-2.0
Louisiana	—	-100.0	-100.0	—	—	—
Mississippi	—	—	—	—	—	—
N. Carolina	—	—	—	—	—	—
S. Carolina	—	—	—	—	—	—
Tennessee	—	—	—	—	—	—
Virginia	28.6	—	28.6	11.1	—	11.1
W. Virginia	—	—	—	—	—	—
SOUTHWEST						
Arizona	—	—	—	—	—	—
New Mexico	—	—	—	—	—	—
Oklahoma	-2.8	—	-2.8	0.0	—	0.0
Texas	—	—	—	—	—	—
ROCKY MOUNTAIN						
Colorado	9.7	—	9.7	11.0	—	11.0
Idaho	—	—	—	—	—	—
Montana	0.0	—	0.0	0.0	—	0.0
Utah	12.5	—	12.5	0.0	—	0.0
Wyoming	0.0	—	0.0	50.0	—	50.0
FAR WEST						
California	0.0	0.0	0.0	9.9	25.8	10.0
Nevada	17.4	—	17.4	7.4	—	11.1
Oregon	—	—	—	—	—	—
Washington	-6.8	—	-6.8	6.7	—	7.3
Alaska	8.4	—	8.4	9.8	—	9.8
Hawaii	2.6	—	2.6	52.5	—	52.5
TOTAL	2.0	3.3	2.0	10.2	74.7	10.6
D.C.	8.9	—	8.9	Not Available		

Annual Percentage Change in State Other Cash Assistance Expenditures

STATE	FISCAL 1987 TO 1988 STATE FUNDS	FISCAL 1987 TO 1988 FEDERAL FUNDS	FISCAL 1987 TO 1988 TOTAL	FISCAL 1988 TO 1989 STATE FUNDS	FISCAL 1988 TO 1989 FEDERAL FUNDS	FISCAL 1988 TO 1989 TOTAL
NEW ENGLAND						
Connecticut	0.0	—	0.0	15.1	—	15.1
Maine	4.3	60.0	8.1	87.5	975.0	176.3
Massachusetts	5.6	-13.7	2.4	57.9	-61.0	41.0
New Hampshire	—	—	—	—	—	—
Rhode Island	-1.5	—	-1.5	13.6	—	13.6
Vermont	-4.2	0.0	-4.0	26.1	12200.0	533.3
MIDEAST						
Delaware	11.1	—	11.1	-15.0	—	-15.0
Maryland	9.9	3.6	9.6	-6.9	0.0	-6.6
New Jersey	3.3	—	3.3	1.6	—	1.6
New York	3.1	-4.5	1.7	-1.0	5.0	0.1
Pennsylvania	5.4	—	5.4	-11.4	—	-11.4
GREAT LAKES						
Illinois	-10.2	—	-10.2	-8.4	—	-8.4
Indiana	23.3	—	23.3	186.5	—	186.5
Michigan	-3.1	33.3	-3.0	-3.6	0.0	-3.6
Ohio	-8.3	—	-8.3	52.3	—	91.6
Wisconsin	-7.9	—	-7.9	-3.0	—	-3.0
PLAINS						
Iowa	—	—	—	—	—	—
Kansas	-14.4	0.0	-13.5	-5.9	62.5	-0.9
Minnesota	-16.0	—	-16.0	24.0	—	24.0
Missouri	-19.5	—	-2.4	0.0	0.0	0.0
Nebraska	—	—	—	—	—	—
N. Dakota	0.0	—	0.0	100.0	—	100.0
S. Dakota	—	—	—	—	—	—
SOUTHEAST						
Alabama	—	—	—	—	—	—
Arkansas	2.4	49.7	37.4	11.7	11.6	11.6
Florida	—	—	—	—	—	—
Georgia	—	—	—	—	—	—
Kentucky	—	—	—	—	—	—
Louisiana	—	—	—	—	—	—
Mississippi	18.2	30.4	26.5	184.6	0.0	55.8
N. Carolina	26.1	—	26.1	-100.0	—	-100.0
S. Carolina	2.1	—	2.1	18.8	—	18.8
Tennessee	—	—	—	—	—	—
Virginia	9.3	—	9.3	1.2	—	1.2
W. Virginia	50.0	0.0	20.0	-20.0	-33.3	-26.7
SOUTHWEST						
Arizona	15.3	—	15.3	3.1	—	3.1
New Mexico	-7.7	—	-7.7	8.3	—	8.3
Oklahoma	—	—	—	—	—	—
Texas	—	-2.5	-2.5	—	-2.5	-2.5
ROCKY MOUNTAIN						
Colorado	—	—	—	—	—	—
Idaho	0.0	—	0.0	4.3	—	4.3
Montana	-27.8	—	-27.8	-12.8	—	-12.8
Utah	-3.4	-37.5	-7.6	8.9	80.0	14.8
Wyoming	-14.3	—	-14.3	-16.7	—	-16.7
FAR WEST						
California	—	—	—	—	—	—
Nevada	—	—	—	—	—	—
Oregon	12.8	—	12.8	-9.4	—	-9.4
Washington	-3.9	—	-3.9	-16.5	—	-12.7
Alaska	13.3	—	13.3	5.9	—	5.9
Hawaii	11.6	—	23.2	28.9	11.1	27.2
TOTAL	-0.5	19.6	2.2	7.6	39.5	12.6
D.C.	2.8	0.0	2.8		Not Available	

C. OTHER CASH ASSISTANCE

The third component of cash assistance for public welfare is other cash assistance programs, including General Assistance, Emergency Assistance, and federal block grant programs for human services. They account for only 0.6 percent of total state spending. In 1989 states spent $2.8 billion for other cash assistance, up 12.6 percent from the 1988 level of $2.5 billion. From 1987 to 1988 spending increased 2.2 percent, up from $2.4 billion.

In 1989, 79.8 percent of other cash assistance is funded from the state general fund. Six states account for $1.8 billion or 79.3 percent of the total general fund spending on other cash assistance: Illinois, Massachusetts, Michigan, New York, Ohio, and Pennsylvania. In states like California, local governments administer and fund cash assistance programs; no state program exists in this area.

The expenditure data for total cash assistance for public welfare, AFDC, SSI, and other cash assistance can be found on the following pages, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

TOTAL CASH ASSISTANCE EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	214	117	0	0	331	223	115	0	0	338	244	121	0	0	365
Maine	45	57	20	0	122	47	65	17	0	130	53	65	18	0	136
Massachusetts	560	276	0	0	836	613	289	10	0	912	744	295	15	0	1,054
New Hampshire	11	9	5	0	25	12	10	4	0	26	15	11	3	0	29
Rhode Island	61	43	0	0	103	62	43	0	0	104	67	46	0	0	114
Vermont	22	29	2	0	52	23	26	2	0	51	23	39	3	0	64
MIDEAST															
Delaware	15	13	0	0	27	14	13	0	0	27	15	14	0	0	29
Maryland	158	118	28	0	304	169	116	31	0	316	157	120	29	0	306
New Jersey	261	272	0	0	533	267	288	0	0	555	266	282	0	0	548
New York	1,290	1,146	0	0	2,436	1,313	1,162	0	0	2,475	1,360	1,166	0	0	2,526
Pennsylvania	573	451	74	0	1,098	627	439	80	0	1,146	605	421	80	0	1,106
GREAT LAKES															
Illinois	726	427	0	0	1,153	696	384	0	0	1,080	642	395	0	0	1,037
Indiana	38	96	0	0	134	44	113	0	0	157	55	113	0	0	167
Michigan	823	616	129	0	1,569	836	630	142	0	1,608	831	605	158	0	1,595
Ohio	669	455	0	0	1,124	651	436	0	0	1,088	813	534	0	0	1,346
Wisconsin	335	328	0	0	663	324	333	0	0	658	323	322	0	0	645
PLAINS															
Iowa	70	99	18	0	187	73	101	22	0	197	63	89	22	0	174
Kansas	58	49	0	0	107	57	57	0	0	114	56	58	0	0	115
Minnesota	138	158	23	0	320	120	157	20	0	297	147	157	45	0	350
Missouri	86	126	0	0	212	88	125	0	0	214	88	127	0	0	216
Nebraska	30	34	0	0	64	27	32	0	0	59	30	33	0	0	64
N. Dakota	9	12	2	0	22	8	13	1	0	22	9	16	2	0	26
S. Dakota	7	15	0	0	22	7	15	0	0	22	7	29	0	0	36
SOUTHEAST															
Alabama	0	52	37	0	89	0	55	36	0	91	5	56	21	0	82
Arkansas	63	178	0	0	241	57	252	7	0	316	63	279	8	0	350
Florida	128	170	0	0	298	141	193	0	0	334	157	214	0	0	371
Georgia	82	159	0	0	240	91	164	0	0	255	101	172	0	0	273
Kentucky	56	108	2	0	166	47	100	3	0	150	52	119	3	0	173
Louisiana	64	107	0	0	171	59	117	6	0	181	57	127	0	0	184
Mississippi	18	64	0	0	82	18	69	0	0	88	18	71	6	0	95
N. Carolina	99	125	0	0	224	121	142	0	0	264	70	146	0	0	215
S. Carolina	32	73	0	0	105	29	68	0	0	96	31	73	0	0	104
Tennessee	33	79	5	0	116	40	96	6	0	142	40	98	10	0	148
Virginia	95	93	3	0	191	95	92	11	0	197	102	85	0	0	187
W. Virginia	29	81	0	0	110	28	81	0	0	108	25	81	6	0	111
SOUTHWEST															
Arizona	40	57	0	0	97	46	64	0	0	109	45	62	0	0	108
New Mexico	17	40	0	0	56	16	39	0	0	56	13	40	6	0	60
Oklahoma	55	67	27	0	149	63	72	21	0	156	61	86	21	0	168
Texas	159	311	0	0	470	207	296	0	0	503	241	358	0	0	599
ROCKY MOUNTAIN															
Colorado	42	52	23	0	117	46	56	25	0	127	51	61	27	0	139
Idaho	9	11	4	0	25	9	11	5	0	25	14	24	9	0	48
Montana	18	25	1	0	43	16	26	1	0	43	16	30	1	0	46
Utah	22	44	0	0	66	23	45	0	0	68	22	48	2	0	71
Wyoming	9	10	0	0	18	8	10	0	0	19	15	9	0	0	25
FAR WEST															
California	3,634	2,054	0	0	5,687	3,711	2,071	0	0	5,783	3,973	2,201	0	0	6,174
Nevada	9	7	0	0	16	13	10	0	0	23	14	12	0	0	25
Oregon	44	74	6	0	124	47	73	6	0	126	47	79	6	0	132
Washington	240	193	0	0	433	235	204	0	0	439	215	195	0	0	410
Alaska	46	25	2	0	74	48	28	6	0	81	50	29	7	0	86
Hawaii	53	32	0	0	85	54	39	0	0	93	67	43	0	0	110
TOTAL	11,295	9,232	411	0	20,938	11,568	9,435	461	0	21,465	12,177	9,854	507	0	22,538
D.C.	59	40	3	0	101	59	40	3	0	103	Not Available				

AID TO FAMILIES WITH DEPENDENT CHILDREN EXPENDITURES

($ in millions)

STATE	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	117	117	0	0	235	113	113	0	0	226	121	121	0	0	241
Maine	25	56	20	0	101	27	65	17	0	108	24	57	18	0	98
Massachusetts	297	245	0	0	542	342	263	10	0	615	360	285	15	0	660
New Hampshire	8	9	1	0	18	9	10	1	0	20	11	11	0	0	22
Rhode Island	31	43	0	0	74	32	43	0	0	75	35	46	0	0	81
Vermont	12	28	2	0	42	13	26	2	0	41	12	26	3	0	40
MIDEAST															
Delaware	12	12	0	0	24	12	12	0	0	24	12	14	0	0	26
Maryland	113	115	26	0	254	119	113	29	0	261	111	118	26	0	254
New Jersey	175	272	0	0	447	179	288	0	0	467	174	282	0	0	456
New York	499	1,031	0	0	1,531	504	1,051	0	0	1,556	512	1,050	0	0	1,562
Pennsylvania	294	451	74	0	819	317	439	80	0	836	319	421	80	0	820
GREAT LAKES															
Illinois	445	427	0	0	872	434	384	0	0	818	395	395	0	0	790
Indiana	35	96	0	0	131	41	113	0	0	154	41	113	0	0	154
Michigan	505	608	129	0	1,242	524	621	139	0	1,283	534	596	149	0	1,280
Ohio	372	455	0	0	827	379	436	0	0	815	399	427	0	0	826
Wisconsin	225	328	0	0	553	210	333	0	0	543	202	322	0	0	524
PLAINS															
Iowa	58	99	18	0	175	62	101	22	0	185	48	89	22	0	159
Kansas	47	48	0	0	95	47	56	0	0	103	47	57	0	0	104
Minnesota	68	158	23	0	250	56	157	20	0	233	69	157	45	0	271
Missouri	82	126	0	0	208	85	125	0	0	210	85	127	0	0	212
Nebraska	25	34	0	0	59	21	32	0	0	53	23	33	0	0	56
N. Dakota	8	12	2	0	21	7	13	1	0	21	7	16	2	0	25
S. Dakota	7	15	0	0	22	6	15	0	0	22	7	17	0	0	23
SOUTHEAST															
Alabama	0	52	25	0	77	0	55	26	0	81	5	56	21	0	82
Arkansas	13	36	0	0	49	14	39	0	0	53	14	41	0	0	56
Florida	119	170	0	0	289	129	193	0	0	322	144	214	0	0	358
Georgia	82	159	0	0	240	91	164	0	0	255	101	172	0	0	273
Kentucky	46	108	2	0	156	37	100	3	0	140	42	119	3	0	163
Louisiana	64	106	0	0	170	59	117	6	0	181	57	127	0	0	184
Mississippi	17	62	0	0	79	17	66	0	0	83	17	68	3	0	88
N. Carolina	56	125	0	0	181	67	142	0	0	209	70	146	0	0	215
S. Carolina	27	73	0	0	100	24	68	0	0	92	26	73	0	0	98
Tennessee	33	79	5	0	116	40	96	6	0	142	40	98	10	0	148
Virginia	79	93	3	0	174	75	92	11	0	177	81	85	0	0	165
W. Virginia	28	79	0	0	107	26	79	0	0	105	24	80	5	0	109
SOUTHWEST															
Arizona	32	57	0	0	88	36	64	0	0	99	35	62	0	0	98
New Mexico	15	40	0	0	55	15	39	0	0	54	12	40	6	0	59
Oklahoma	31	67	15	0	113	37	72	12	0	121	35	86	12	0	133
Texas	159	282	0	0	441	207	269	0	0	475	241	331	0	0	572
ROCKY MOUNTAIN															
Colorado	33	52	21	0	105	35	56	22	0	114	38	61	24	0	124
Idaho	5	11	4	0	21	5	11	5	0	20	5	12	5	0	21
Montana	11	25	1	0	37	11	26	1	0	38	11	30	1	0	42
Utah	16	43	0	0	59	16	45	0	0	61	15	47	2	0	64
Wyoming	8	10	0	0	18	8	10	0	0	18	15	9	0	0	24
FAR WEST															
California	1,801	2,045	0	0	3,846	1,879	2,062	0	0	3,941	1,959	2,190	0	0	4,148
Nevada	7	7	0	0	14	10	10	0	0	20	11	11	0	0	22
Oregon	39	74	6	0	119	41	73	6	0	120	42	79	6	0	127
Washington	170	193	0	0	363	168	204	0	0	372	155	193	0	0	348
Alaska	27	25	2	0	54	28	28	5	0	60	29	29	6	0	63
Hawaii	34	32	0	0	66	33	37	0	0	70	39	41	0	0	80
TOTAL	6,410	8,888	378	0	15,676	6,643	9,025	423	0	16,090	6,807	9,277	463	0	16,548
D.C.	40	40	2	0	81	40	40	2	0	82	Not Available				

SUPPLEMENTAL SECURITY INCOME EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	48	0	0	0	48	60	0	0	0	60	68	0	0	0	68
Maine	13	0	0	0	13	14	0	0	0	14	15	0	0	0	15
Massachusetts	113	0	0	0	113	112	0	0	0	112	133	0	0	0	133
New Hampshire	3	0	3	0	7	3	0	3	0	6	4	0	3	0	7
Rhode Island	10	0	0	0	10	10	0	0	0	10	11	0	0	0	11
Vermont	8	0	0	0	8	8	0	0	0	8	8	0	0	0	8
MIDEAST															
Delaware	1	0	0	0	1	1	1	0	0	1	1	0	0	0	1
Maryland	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
New Jersey	26	0	0	0	26	26	0	0	0	26	29	0	0	0	29
New York	299	0	0	0	299	302	0	0	0	302	347	0	0	0	347
Pennsylvania	55	0	0	0	55	74	0	0	0	74	77	0	0	0	77
GREAT LAKES															
Illinois	56	0	0	0	56	60	0	0	0	60	62	0	0	0	62
Indiana	0	0	0	0	0	0	0	0	0	0	3	0	0	0	3
Michigan	76	8	0	0	84	80	9	0	0	90	79	9	0	0	88
Ohio	2	0	0	0	2	2	0	0	0	2	2	0	0	0	2
Wisconsin	85	0	0	0	85	91	0	0	0	91	98	0	0	0	98
PLAINS															
Iowa	11	0	0	0	11	11	0	0	0	11	15	0	0	0	15
Kansas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Minnesota	20	0	0	0	20	22	0	0	0	22	26	0	0	0	26
Missouri	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Nebraska	5	0	0	0	5	5	0	0	0	5	5	0	0	0	5
N. Dakota	1	0	0	0	1	1	0	0	0	1	1	0	0	0	1
S. Dakota	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
SOUTHEAST															
Alabama	0	0	12	0	12	0	0	10	0	10	0	0	0	0	0
Arkansas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Florida	9	0	0	0	9	12	0	0	0	12	13	0	0	0	13
Georgia	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Kentucky	10	0	0	0	10	10	0	0	0	10	10	0	0	0	10
Louisiana	0	1	0	0	1	0	0	0	0	0	0	0	0	0	0
Mississippi	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
N. Carolina	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
S. Carolina	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Tennessee	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Virginia	9	0	0	0	9	12	0	0	0	12	13	0	0	0	13
W. Virginia	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
SOUTHWEST															
Arizona	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
New Mexico	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Oklahoma	24	0	12	0	36	26	0	9	0	35	26	0	9	0	35
Texas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
ROCKY MOUNTAIN															
Colorado	10	0	3	0	12	11	0	3	0	14	13	0	2	0	15
Idaho	0	0	0	0	0	0	0	0	0	0	5	12	5	0	22
Montana	1	0	0	0	1	1	0	0	0	1	1	0	0	0	1
Utah	1	0	0	0	1	1	0	0	0	1	1	0	0	0	1
Wyoming	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
FAR WEST															
California	1,832	9	0	0	1,842	1,832	9	0	0	1,842	2,015	12	0	0	2,026
Nevada	2	0	0	0	2	3	0	0	0	3	3	0	0	0	3
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Washington	19	0	0	0	19	18	0	0	0	18	19	0	0	0	19
Alaska	18	0	0	0	18	18	0	1	0	19	20	0	1	0	21
Hawaii	4	0	0	0	4	4	0	0	0	4	6	0	0	0	6
TOTAL	2,772	18	30	0	2,820	2,832	19	26	0	2,877	3,129	33	21	0	3,183
D.C.	6	0	0	0	6	6	0	0	0	6	Not Available				

OTHER CASH ASSISTANCE EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	47	0	0	0	47	47	0	0	0	47	54	0	0	0	54
Maine	7	1	0	0	7	7	1	0	0	8	14	9	0	0	22
Massachusetts	151	31	0	0	181	159	26	0	0	186	251	10	0	0	262
New Hampshire	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Rhode Island	19	0	0	0	19	19	0	0	0	19	22	0	0	0	22
Vermont	2	0	0	0	3	2	0	0	0	2	3	12	0	0	15
MIDEAST															
Delaware	2	0	0	0	2	2	0	0	0	2	2	0	0	0	2
Maryland	45	3	2	0	50	50	3	2	0	55	46	3	2	0	51
New Jersey	60	0	0	0	60	62	0	0	0	62	63	0	0	0	63
New York	492	115	0	0	607	507	110	0	0	617	502	115	0	0	617
Pennsylvania	224	0	0	0	224	236	0	0	0	236	209	0	0	0	209
GREAT LAKES															
Illinois	225	0	0	0	225	202	0	0	0	202	185	0	0	0	185
Indiana	3	0	0	0	3	4	0	0	0	4	11	0	0	0	11
Michigan	242	0	0	0	243	232	0	3	0	235	217	0	9	0	227
Ohio	295	0	0	0	295	270	0	0	0	270	412	106	0	0	518
Wisconsin	25	0	0	0	25	23	0	0	0	23	23	0	0	0	23
PLAINS															
Iowa	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Kansas	12	1	0	0	13	10	1	0	0	11	10	1	0	0	11
Minnesota	50	0	0	0	50	42	0	0	0	42	52	0	0	0	52
Missouri	4	0	0	0	4	3	1	0	0	4	3	1	0	0	4
Nebraska	0	0	0	0	0	0	0	0	0	0	2	0	0	0	2
N. Dakota	0	0	0	0	0	0	0	0	0	0	1	0	0	0	1
S. Dakota	0	0	0	0	0	0	0	0	0	0	0	12	0	0	12
SOUTHEAST															
Alabama	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Arkansas	50	142	0	0	192	44	213	7	0	264	49	237	8	0	294
Florida	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Georgia	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Kentucky	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Louisiana	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Mississippi	1	2	0	0	3	1	3	0	0	4	1	3	3	0	7
N. Carolina	43	0	0	0	43	55	0	0	0	55	0	0	0	0	0
S. Carolina	5	0	0	0	5	5	0	0	0	5	6	0	0	0	6
Tennessee	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Virginia	8	0	0	0	8	8	0	0	0	8	8	0	0	0	8
W. Virginia	1	2	0	0	3	2	2	0	0	3	1	1	0	0	2
SOUTHWEST															
Arizona	9	0	0	0	9	10	0	0	0	10	10	0	0	0	10
New Mexico	1	0	0	0	1	1	0	0	0	1	1	0	0	0	1
Oklahoma	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Texas	0	29	0	0	29	0	28	0	0	28	0	27	0	0	27
ROCKY MOUNTAIN															
Colorado	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Idaho	5	0	0	0	5	5	0	0	0	5	5	0	0	0	5
Montana	5	0	0	0	5	4	0	0	0	4	3	0	0	0	3
Utah	6	1	0	0	7	6	1	0	0	6	6	1	0	0	7
Wyoming	1	0	0	0	1	1	0	0	0	1	1	0	0	0	1
FAR WEST															
California	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Nevada	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	5	0	0	0	5	5	0	0	0	5	5	0	0	0	5
Washington	51	0	0	0	51	49	0	0	0	49	41	2	0	0	43
Alaska	2	0	0	0	2	2	0	0	0	2	2	0	0	0	2
Hawaii	16	0	0	0	16	17	2	0	0	19	22	2	0	0	24
TOTAL	2,112	325	3	0	2,440	2,091	389	13	0	2,493	2,241	543	23	0	2,807
D.C.	13	0	1	0	14	13	0	1	0	15	Not Available				

Items Excluded From Welfare Expenditures

STATE	Emp. Cont. To Pension	Emp. Cont. To Hlth. Ben.
NEW ENGLAND		
Connecticut	X	X
Maine		
Massachusetts	X	X
New Hampshire		
Rhode Island		
Vermont	X	X
MIDEAST		
Delaware	X	X
Maryland	X	X
New Jersey	X	X
New York	X	X
Pennsylvania	X	X
GREAT LAKES		
Illinois	X	X
Indiana		
Michigan		
Ohio		
Wisconsin		
PLAINS		
Iowa		
Kansas	X	X
Minnesota		
Missouri	X	X
Nebraska	X	X
N. Dakota	X	X
S. Dakota		
SOUTHEAST		
Alabama	X	X
Arkansas		
Florida	X	X
Georgia		
Kentucky		
Louisiana		
Mississippi		
N. Carolina	X	X
S. Carolina	X	X
Tennessee		
Virginia		
W. Virginia		
SOUTHWEST		
Arizona		
New Mexico	X	X
Oklahoma		
Texas	X	X
ROCKY MOUNTAIN		
Colorado		
Idaho		
Montana		
Utah	X	X
Wyoming		
FAR WEST		
California		
Nevada		
Oregon		
Washington		
Alaska		
Hawaii	P	P
TOTAL	21	21

X= EXCLUDED P= PARTIALLY EXCLUDED

Cash Assistance Notes

California - The expenditures shown include grants only and not associated administrative costs. The figures also include only state-budgeted funds, not county matching funds.

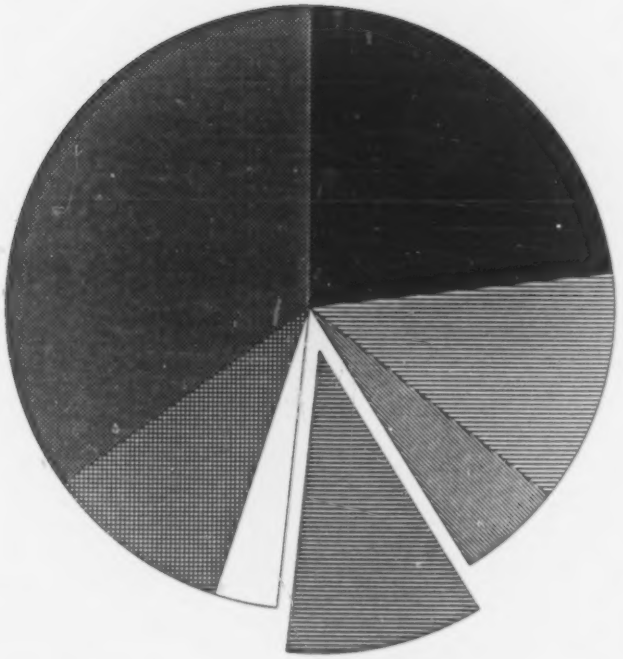
Colorado - AFDC and SSI expenditures from other funds represent the local government share.

Maine - The general fund figure for SSI represents the state share which is paid to the federal government for distribution.

South Dakota - The federal dollars shown for other cash assistance included energy conservation and weatherization grants.

Texas - AFDC expenditures include Income Assistance Program Delivery costs.

IV. MEDICAID



Medicaid (10.8%)

Number of Medicaid Recipients
1986

STATE	NUMBER (000's)
NEW ENGLAND	
Connecticut	217
Maine	125
Massachusetts	529
New Hampshire	35
Rhode Island	97
Vermont	50
MIDEAST	
Delaware	39
Maryland	323
New Jersey	581
New York	2,323
Pennsylvania	1,099
GREAT LAKES	
Illinois	1,064
Indiana	298
Michigan	1,120
Ohio	1,079
Wisconsin	409
PLAINS	
Iowa	222
Kansas	131
Minnesota	344
Missouri	360
Nebraska	102
N. Dakota	40
S. Dakota	37
SOUTHEAST	
Alabama	316
Arkansas	203
Florida	588
Georgia	484
Kentucky	415
Louisiana	446
Mississippi	319
N. Carolina	378
S. Carolina	262
Tennessee	395
Virginia	314
W. Virginia	211
SOUTHWEST	
Arizona	N.A.
New Mexico	92
Oklahoma	242
Texas	879
ROCKY MOUNTAIN	
Colorado	149
Idaho	40
Montana	52
Utah	76
Wyoming	21
FAR WEST	
California	3,466
Nevada	33
Oregon	163
Washington	358
Alaska	29
Hawaii	89
U.S. TOTAL	20,644
D.C.	98

*See Appendix A for Source of Data

Medicaid is a joint federal-state program that requires state matching funds based on a federal rate that varies from state to state depending on recipients' personal income. Over 20 million people received Medicaid in 1986 and the number is likely to increase in light of the programs' expansion.

The states with the most Medicaid recipients are California, Illinois, Michigan, New York, Ohio, and Pennsylvania, together representing over 49 percent of the total number of recipients. Similarly, they account for over 44 percent of total spending on Medicaid in 1989. As was the case with AFDC, these states also have densely populated urban areas.

Medicaid Expenditures As a Percent of Total State Expenditures

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	8.6	8.6	9.6
Maine	14.6	15.0	15.7
Massachusetts	9.7	10.1	10.8
New Hampshire	12.7	8.7	13.1
Rhode Island	17.9	16.3	16.6
Vermont	10.4	10.5	9.9
MIDEAST			
Delaware	5.4	5.2	5.3
Maryland	9.2	9.7	9.7
New Jersey	11.7	12.0	12.7
New York	17.6	18.1	17.8
Pennsylvania	11.7	11.6	11.9
GREAT LAKES			
Illinois	10.6	10.7	11.3
Indiana	12.6	13.2	13.8
Michigan	10.7	10.8	10.0
Ohio	11.5	11.7	11.6
Wisconsin	10.2	11.7	12.2
PLAINS			
Iowa	6.4	6.0	7.0
Kansas	6.9	7.4	7.2
Minnesota	11.1	12.1	13.1
Missouri	8.8	8.9	10.3
Nebraska	9.6	10.6	10.4
N. Dakota	13.6	12.6	11.6
S. Dakota	10.8	10.7	12.3
SOUTHEAST			
Alabama	7.8	7.2	7.7
Arkansas	10.3	11.3	11.5
Florida	8.3	8.5	9.4
Georgia	11.5	12.4	11.9
Kentucky	9.6	10.0	11.9
Louisiana	12.0	12.1	12.0
Mississippi	10.5	10.3	11.3
N. Carolina	9.3	9.6	9.9
S. Carolina	7.8	7.7	8.0
Tennessee	13.4	16.5	15.3
Virginia	7.5	7.1	7.9
W. Virginia	7.6	7.7	9.4
SOUTHWEST			
Arizona	Not Applicable		
New Mexico	7.1	7.1	8.4
Oklahoma	10.4	11.2	11.3
Texas	4.6	5.1	6.1
ROCKY MOUNTAIN			
Colorado	8.9	9.5	9.3
Idaho	6.3	6.9	7.3
Montana	9.3	11.0	13.3
Utah	7.8	6.9	7.3
Wyoming	2.4	2.5	4.5
FAR WEST			
California	10.1	9.8	10.0
Nevada	8.9	7.3	7.3
Oregon	4.8	5.7	6.3
Washington	8.9	9.8	9.0
Alaska	2.3	3.1	3.5
Hawaii	5.8	5.8	6.7
TOTAL	10.2	10.4	10.8
D.C.	9.3	7.5	N.A.

Fiscal 1989 Medicaid Expenditures as a Percent Of Total State Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 4.0	1
4.1 - 8.0	13
8.1 - 12.0	24
12.1 - 16.0	9
16.1 and up	2
TOTAL	49

With the escalating costs of health care, it is not surprising that Medicaid expenditures increased as a percent of total state expenditures from 10.2 percent in 1987 to 10.4 percent in 1988 to 10.8 percent in 1989.

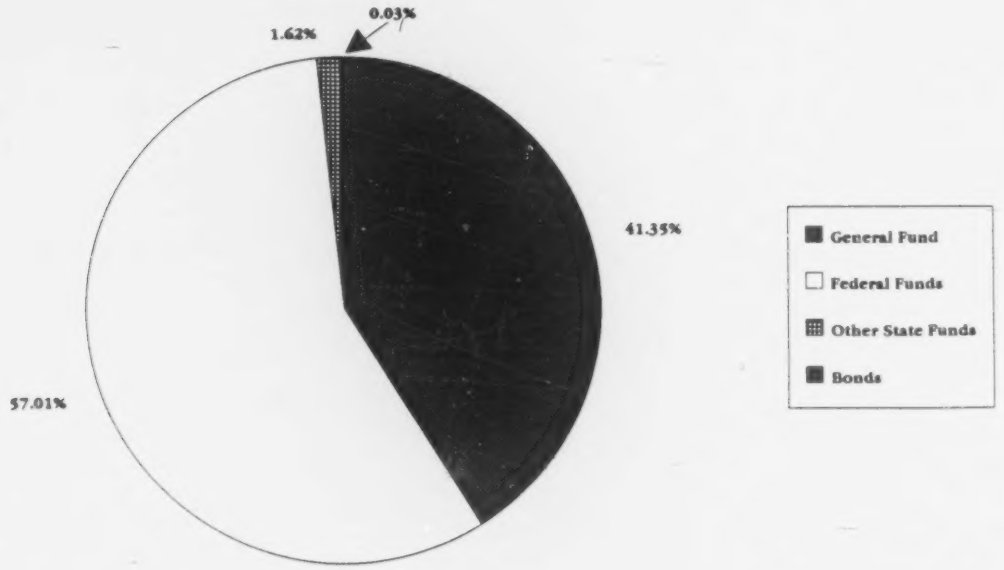
In 1989, twenty-four states spent between 8.1 percent and 12.0 percent of their budgets on Medicaid, and eleven states spent over 12.1 percent.. Only one state spends less than 4.0 percent of its budget on Medicaid – Alaska. Arizona does not have a Medicaid program, but instead a demonstration project that operates much like other states' Medicaid programs; thus, no Medicaid spending information has been reported for Arizona in this survey.

In 1989, Medicaid spending totaled $49.7 billion, a 10.3 percent increase over the 1988 level. From 1987 to 1988 Medicaid spending increased 9.2 percent. Spending from federal funds has been increasing at a slightly higher rate than spending from state funds: 9.3 percent from 1987 to 1988 and 11.0 percent from 1988 to 1989, while respective state fund increases were 9.2 and 9.4 percent.

Annual Percentage Change in State Medicaid Expenditures

STATE	FISCAL 1987 TO 1988 STATE FUNDS	FEDERAL FUNDS	TOTAL	FISCAL 1988 TO 1989 STATE FUNDS	FEDERAL FUNDS	TOTAL
NEW ENGLAND						
Connecticut	15.6	15.6	15.6	12.5	12.5	12.5
Maine	19.1	7.5	10.9	26.3	24.4	25.0
Massachusetts	12.7	12.2	12.5	10.7	11.3	11.0
New Hampshire	-9.4	-27.5	-19.5	88.3	48.5	68.4
Rhode Island	12.1	2.7	6.8	7.3	14.2	11.0
Vermont	14.8	11.4	12.5	11.0	0.0	3.6
MIDEAST						
Delaware	3.6	10.1	6.9	10.0	12.4	11.2
Maryland	8.7	18.5	12.8	9.8	4.2	7.3
New Jersey	15.3	11.1	13.2	16.9	19.6	18.2
New York	11.8	8.6	10.0	5.9	8.4	7.3
Pennsylvania	4.1	8.1	6.0	9.8	12.5	11.1
GREAT LAKES						
Illinois	4.0	3.4	3.7	11.9	15.1	13.5
Indiana	7.1	10.2	9.1	11.1	12.1	11.8
Michigan	1.9	10.2	6.4	-0.3	-8.7	-5.1
Ohio	9.3	11.3	10.5	0.0	1.4	0.8
Wisconsin	1.8	5.2	3.7	8.9	7.9	8.3
PLAINS						
Iowa	-1.6	8.2	4.1	15.7	15.9	15.8
Kansas	12.6	18.7	15.7	3.8	7.0	5.4
Minnesota	4.9	9.6	7.4	-0.4	4.8	2.4
Missouri	11.7	8.3	9.6	17.6	15.2	16.2
Nebraska	17.6	18.5	18.2	3.1	8.9	6.7
N. Dakota	-25.9	10.6	-6.1	10.5	8.4	9.2
S. Dakota	0.0	11.4	7.9	18.3	16.5	17.0
SOUTHEAST						
Alabama	7.9	10.8	10.0	9.6	18.4	16.0
Arkansas	16.0	24.3	22.0	17.3	13.9	14.8
Florida	26.7	4.1	13.1	27.7	26.3	26.9
Georgia	18.5	16.7	17.3	28.3	1.1	9.8
Kentucky	10.7	19.3	16.7	6.4	11.2	9.8
Louisiana	-7.6	7.9	2.4	9.1	13.0	11.7
Mississippi	3.2	4.7	4.3	8.5	17.8	15.8
N. Carolina	14.2	12.5	13.1	2.7	14.6	10.9
S. Carolina	3.0	9.4	8.1	22.1	21.3	21.4
Tennessee	19.9	21.9	21.3	5.2	4.0	4.4
Virginia	6.8	2.8	4.7	24.8	20.7	22.7
W. Virginia	-5.7	0.0	-1.2	49.0	27.5	31.7
SOUTHWEST						
Arizona		Not Applicable				
New Mexico	9.4	14.0	12.7	16.0	18.4	17.7
Oklahoma	8.9	10.6	9.9	1.3	16.3	10.2
Texas	15.1	14.8	14.9	17.0	22.3	20.0
ROCKY MOUNTAIN						
Colorado	11.5	9.1	10.3	8.4	8.0	8.2
Idaho	16.8	20.9	19.6	5.2	15.4	12.3
Montana	3.3	12.3	9.1	2.5	12.8	9.3
Utah	-1.9	-6.7	-5.3	1.3	6.2	4.7
Wyoming	-1.1	11.2	5.6	16.7	32.7	25.8
FAR WEST						
California	7.6	3.5	5.5	5.5	12.9	9.2
Nevada	-16.5	-13.6	-15.0	10.8	11.5	11.2
Oregon	20.1	15.9	17.5	16.5	17.1	16.9
Washington	14.1	17.1	15.7	-2.8	-4.5	-3.7
Alaska	34.0	30.6	32.2	9.0	15.4	12.2
Hawaii	6.7	10.1	8.1	15.3	9.9	13.1
TOTAL	9.2	9.3	9.2	9.4	11.0	10.3
D.C.	-4.8	-3.6	-4.2		Not Available	

Medicaid Fiscal 1989 State Expenditures By Fund Source



The thirteen states experiencing double-digit growth in total Medicaid spending from both 1987 to 1988 and 1988 to 1989 are: Alabama, Alaska, Arkansas, Connecticut, Florida, Idaho, Maine, Massachusetts, New Jersey, New Mexico, North Carolina, Oregon, and Texas. Eighteen additional states are estimating double-digit growth from 1988 to 1989: Delaware, Hawaii, Illinois, Indiana, Iowa, Louisiana, Mississippi, Missouri, Nevada, New Hampshire, Oklahoma, Pennsylvania, Rhode Island, South Carolina, South Dakota, Virginia, West Virginia, and Wyoming.

Federal funds comprised 57.0 percent of 1989 Medicaid expenditures and state general funds, 41.4 percent. Spending from other state funds constituted 1.6 percent of Medicaid expenditures.

Medicaid spending is likely to increase significantly over the next few years as a result of both nursing home reform provisions in the Omnibus Budget Reconciliation Act of 1987 and the Medicare Catastrophic Coverage Act of 1988, which mandate expansion of Medicaid. Mandated coverage of pregnant women and infant children will also add to Medicaid cost, as will any new expansions passed in the 102nd Congress. Even some of the 1989 spending increases -- which are significant -- may be attributable to the costs of provisions in these laws that had to be implemented in Fiscal Year 1989, particularly the nursing home reform pieces.

The expenditure data on Medicaid can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

MEDICAID EXPENDITURES

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	300	300	0	0	600	347	347	0	0	694	390	390	0	0	780
Maine	84	199	0	0	283	100	214	0	0	314	126	266	0	0	392
Massachusetts	712	712	0	0	1,423	802	798	0	0	1,600	888	888	0	0	1,777
New Hampshire	45	80	19	0	144	35	58	23	0	116	85	86	24	0	195
Rhode Island	128	166	0	0	293	143	170	0	0	313	154	194	0	0	348
Vermont	32	66	0	0	98	36	73	0	0	110	40	73	0	0	114
MIDEAST															
Delaware	45	46	0	0	90	46	50	0	0	96	51	56	0	0	107
Maryland	459	334	11	0	804	504	396	6	0	906	552	413	8	0	973
New Jersey	768	773	10	0	1,551	841	859	56	0	1,756	1,001	1,027	47	0	2,075
New York	2,728	3,602	0	0	6,330	3,049	3,911	0	0	6,960	3,228	4,241	0	0	7,469
Pennsylvania	952	1,014	159	0	2,125	996	1,096	160	0	2,252	1,134	1,233	135	0	2,502
GREAT LAKES															
Illinois	902	882	0	0	1,784	938	912	0	0	1,850	1,050	1,050	0	0	2,100
Indiana	347	585	0	0	933	372	645	0	0	1,017	413	723	0	0	1,137
Michigan	712	855	9	0	1,576	726	943	9	0	1,677	712	861	20	0	1,593
Ohio	860	1,178	0	0	2,037	940	1,311	0	0	2,250	940	1,329	0	0	2,269
Wisconsin	469	645	0	0	1,114	477	678	0	0	1,155	519	732	0	0	1,251
PLAINS															
Iowa	141	250	37	0	428	138	271	37	0	446	163	314	39	0	516
Kansas	124	125	0	0	249	130	148	9	0	288	145	159	0	0	303
Minnesota	320	594	195	0	1,109	327	651	213	0	1,191	383	682	155	0	1,220
Missouri	224	343	0	0	566	250	371	0	0	621	294	428	0	0	721
Nebraska	74	121	0	0	195	87	143	0	0	231	90	156	0	0	246
N. Dakota	70	90	6	0	166	51	100	5	0	156	57	108	5	0	170
S. Dakota	36	79	0	0	114	36	88	0	0	123	42	102	0	0	144
SOUTHEAST															
Alabama	94	303	24	0	421	95	336	32	0	463	115	398	25	0	537
Arkansas	98	260	0	0	358	91	323	22	0	436	106	368	27	0	501
Florida	485	838	71	0	1,394	631	873	72	0	1,576	759	1,102	140	0	2,001
Georgia	288	623	0	0	911	341	727	0	0	1,069	393	735	45	0	1,173
Kentucky	189	440	0	0	629	208	525	2	0	735	221	584	3	0	807
Louisiana	314	568	0	0	882	282	613	8	0	903	297	693	5	15	1,009
Mississippi	85	299	1	0	384	88	313	0	0	401	95	368	1	0	464
N. Carolina	256	568	0	0	823	292	639	0	0	931	300	732	0	0	1,032
S. Carolina	86	335	0	0	421	89	367	0	0	455	108	445	0	0	553
Tennessee	238	576	7	0	820	265	702	28	0	995	298	730	10	0	1,038
Virginia	330	372	0	0	702	352	382	0	0	734	440	461	0	0	901
W. Virginia	53	202	0	0	255	50	202	0	0	252	65	258	10	0	332
SOUTHWEST															
Arizona	Operate Demonstration Project														
New Mexico	55	136	0	0	192	61	155	0	0	216	70	184	1	0	254
Oklahoma	144	311	70	0	525	175	344	58	0	577	174	400	62	0	636
Texas	336	469	0	0	824	410	538	0	0	947	479	658	0	0	1,137
ROCKY MOUNTAIN															
Colorado	197	202	0	0	399	220	220	0	0	440	237	238	1	0	476
Idaho	25	58	2	0	84	26	70	5	0	100	28	80	4	0	112
Montana	44	92	7	0	144	46	104	7	0	157	47	117	7	0	171
Utah	38	146	24	0	208	40	136	20	0	197	42	145	20	0	206
Wyoming	19	22	0	0	41	19	25	0	0	43	22	33	0	0	55
FAR WEST															
California	2,610	2,697	22	0	5,329	2,806	2,791	25	0	5,622	2,987	3,151	0	0	6,138
Nevada	46	60	15	0	121	43	52	8	0	103	56	58	1	0	114
Oregon	107	180	0	0	286	128	208	0	0	337	150	244	0	0	393
Washington	375	420	0	0	795	428	492	0	0	920	416	470	0	0	886
Alaska	36	39	1	0	75	47	51	2	0	100	52	59	2	0	112
Hawaii	102	72	2	0	176	111	79	0	0	190	121	87	7	0	215
TOTAL	17,195	23,324	690	0	41,208	18,713	25,498	808	0	45,020	20,531	28,307	802	15	49,655
D.C.	150	148	1	0	298	142	143	1	0	286	Not Available				

Items Excluded From Medicaid Expenditures

STATE	Emp. Cont. To Pension	Emp. Cont. To Hlth. Ben.
NEW ENGLAND		
Connecticut	X	X
Maine		
Massachusetts	X	X
New Hampshire		
Rhode Island		
Vermont	X	X
MIDEAST		
Delaware	X	X
Maryland	X	X
New Jersey	X	X
New York	X	X
Pennsylvania	X	X
GREAT LAKES		
Illinois	X	X
Indiana		
Michigan		
Ohio		
Wisconsin		
PLAINS		
Iowa		
Kansas	X	X
Minnesota	X	X
Missouri	X	X
Nebraska	X	X
N. Dakota	X	X
S. Dakota		
SOUTHEAST		
Alabama	X	X
Arkansas	X	X
Florida	X	X
Georgia		
Kentucky		
Louisiana		
Mississippi		
N. Carolina	X	X
S. Carolina	X	X
Tennessee	X	X
Virginia		
W. Virginia		
SOUTHWEST		
Arizona		
New Mexico	X	X
Oklahoma	X	X
Texas	X	X
ROCKY MOUNTAIN		
Colorado	X	X
Idaho		
Montana		
Utah	X	X
Wyoming		
FAR WEST		
California	X	X
Nevada		
Oregon		
Washington		
Alaska		
Hawaii	P	P
TOTAL	27	27

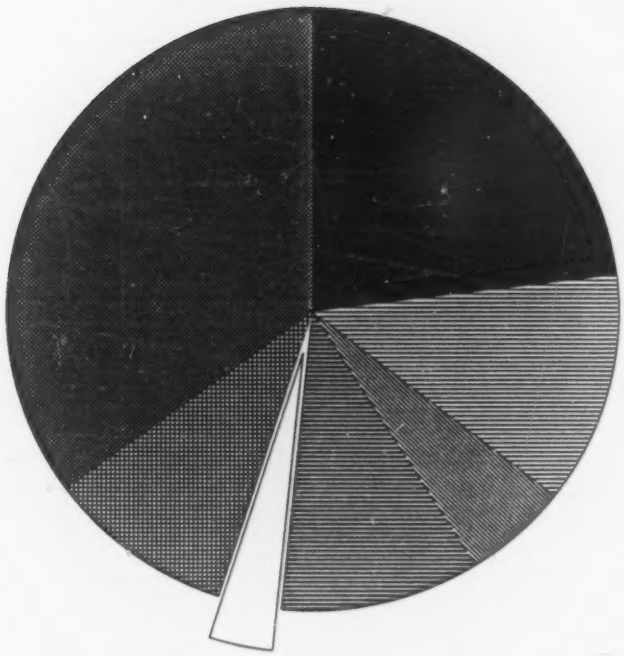
X= EXCLUDED P= PARTIALLY EXCLUDED

Medicaid Notes

Colorado - Expenditures from other funds represent the local government share.

Texas - Spending figures include Health Care Services Program support costs.

V. CORRECTIONS



Corrections (3.2%)

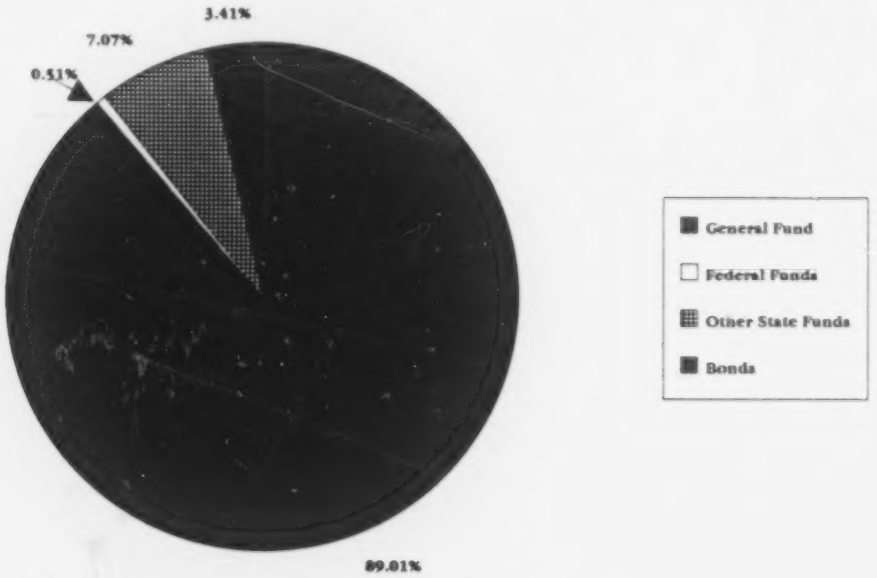
Annual Percent Change in Corrections Expenditures From the General Fund

STATE	FISCAL 1987 TO 1988	FISCAL 1988 TO 1989
NEW ENGLAND		
Connecticut	15.7	21.9
Maine	10.0	10.3
Massachusetts	28.9	38.4
New Hampshire	3.7	4.1
Rhode Island	16.5	15.0
Vermont	12.1	13.3
MIDEAST		
Delaware	12.6	8.6
Maryland	6.2	9.5
New Jersey	19.7	1.0
New York	7.6	4.5
Pennsylvania	17.2	12.6
GREAT LAKES		
Illinois	4.3	7.1
Indiana	-1.3	1.9
Michigan	18.3	12.1
Ohio	10.1	19.6
Wisconsin	2.3	3.0
PLAINS		
Iowa	6.0	7.9
Kansas	17.2	33.0
Minnesota	4.9	5.8
Missouri	13.6	11.0
Nebraska	12.0	9.9
N. Dakota	3.4	24.2
S. Dakota	1.4	20.8
SOUTHEAST		
Alabama	-0.2	-14.6
Arkansas	18.6	10.5
Florida	13.6	19.3
Georgia	10.2	20.7
Kentucky	8.2	9.8
Louisiana	-3.5	3.0
Mississippi	15.5	10.2
N. Carolina	2.3	12.6
S. Carolina	11.4	12.4
Tennessee	4.2	5.0
Virginia	11.1	5.3
W. Virginia	5.7	-1.3
SOUTHWEST		
Arizona	11.3	16.5
New Mexico	12.9	15.0
Oklahoma	12.0	27.7
Texas	20.5	3.1
ROCKY MOUNTAIN		
Colorado	49.0	26.1
Idaho	11.8	11.1
Montana	-25.3	42.7
Utah	18.3	29.5
Wyoming	4.1	45.5
FAR WEST		
California	14.3	9.5
Nevada	39.6	1.8
Oregon	21.0	4.1
Washington	4.6	5.1
Alaska	10.1	9.0
Hawaii	37.9	-6.6
TOTAL	11.5	10.0
D.C.	-1.1	N.A.

Corrections spending is consuming more and more of general fund resources. From 1987 to 1988 to 1989, the percent of dollars going to corrections rose from 5.0 to 5.2 to 5.3 percent, respectively. Court orders contribute to the amount of money states spend in this program area. The Criminal Justice Institute stated in its Corrections Yearbook that as of January 1, 1988, the following states had court-appointed monitors, masters, compliance coordinators, or other overseers: Alabama, Alaska, Arizona, California, Florida, Iowa, New Mexico, New York, North Carolina, Rhode Island, South Carolina, Tennessee, Texas, and West Virginia, as well as the District of Columbia. Moreover, 32 corrections agencies were operating under a court order regarding conditions of confinement and 27 had population limits set by the courts. Acquired Immune Deficiency Syndrome and the financing of health care in prisons place continuing demands on states for increased spending as well. Although state corrections departments have been expanding the range of sentencing options, many states are still faced with major demands for increased construction.

From 1987 to 1988 corrections spending from state resources increased 15.6 percent, from $12.0 billion to $13.9 billion. From 1988 to 1989, spending from state resources increased an additional 4.6 percent, up to $14.5 billion. The latter statistic is misleading because 1989 general fund spending is estimated to increase 10.0 percent over 1988 levels, with heavy bond financing concentrated in 1988. Twenty-six states are showing double-digit increases in general fund spending from 1988 to 1989.

Corrections Fiscal 1989 State Expenditures By Fund Source



Although federal fund spending increases are high, actual dollar totals in 1987, 1988 and 1989 are quite low: $54 million, $60 million, and $74 million, respectively. In 1989, federal funds accounted for only 0.5 percent of corrections expenditures, while general fund spending accounted for 89.0 percent. About 7.1 percent of funding came from other state funds and 3.4 percent from bonds for capital construction purposes.

In the aggregate, states spent 3.2 percent of total state expenditures on corrections in 1989. Since most state corrections spending comes from general fund resources, it is useful to look at spending levels as a percent of general fund resources, which, in the aggregate, are 5.3 percent. Thirty states spend between 3.1 percent and 6.0 percent of their general fund budget on corrections while twelve spend over 6.1 percent.

Corrections Expenditures As A Percent of Total State Expenditures From the General Fund

STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	2.4	2.4	2.7
Maine	3.7	3.7	3.5
Massachusetts	3.2	3.8	4.6
New Hampshire	4.1	3.8	3.4
Rhode Island	3.5	3.6	3.8
Vermont	4.1	4.0	3.8
MIDEAST			
Delaware	5.2	5.2	5.5
Maryland	9.1	8.8	8.7
New Jersey	4.2	4.5	4.1
New York	7.1	7.2	7.0
Pennsylvania	2.1	2.3	2.4
GREAT LAKES			
Illinois	4.4	4.4	4.6
Indiana	5.0	4.6	4.3
Michigan	7.4	8.5	9.4
Ohio	4.5	4.8	5.8
Wisconsin	2.7	2.7	2.6
PLAINS			
Iowa	3.3	3.2	3.2
Kansas	4.3	4.7	5.7
Minnesota	1.7	1.7	1.8
Missouri	3.7	3.9	4.2
Nebraska	4.1	4.4	4.2
N. Dakota	1.6	1.8	2.1
S. Dakota	3.9	3.7	3.4
SOUTHEAST			
Alabama	5.0	4.1	3.4
Arkansas	2.6	2.9	3.0
Florida	5.7	5.8	6.3
Georgia	5.9	6.0	5.0
Kentucky	3.4	3.4	3.6
Louisiana	5.8	5.0	4.9
Mississippi	3.9	4.1	4.1
N. Carolina	4.8	4.4	4.6
S. Carolina	5.9	6.2	6.2
Tennessee	7.6	7.8	7.1
Virginia	14.8	15.1	14.4
W. Virginia	1.3	1.5	1.5
SOUTHWEST			
Arizona	7.7	8.0	8.4
New Mexico	4.7	5.0	5.5
Oklahoma	4.8	5.0	5.9
Texas	4.4	5.0	5.0
ROCKY MOUNTAIN			
Colorado	3.7	5.3	6.1
Idaho	3.1	3.1	3.4
Montana	5.9	4.6	6.3
Utah	4.4	4.9	6.0
Wyoming	3.9	3.9	6.0
FAR WEST			
California	4.8	5.2	5.4
Nevada	8.5	10.7	10.3
Oregon	6.3	7.2	7.2
Washington	3.5	3.5	3.6
Alaska	3.3	3.8	4.1
Hawaii	2.5	3.0	2.9
TOTAL	5.0	5.2	5.3
D.C.	7.4	7.0	N.A.

Fiscal 1989 General Fund Corrections Expenditures as a Percent of Total State General Fund Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 3.0	8
3.1 - 6.0	30
6.1 - 9.0	9
9.1 and up	3
TOTAL	50

State and Federal Inmates Confined in Prisons
January 1, 1988

STATE	# OF INMATES
NEW ENGLAND	
Connecticut	6,923
Maine	1,238
Massachusetts	7,395
New Hampshire	845
Rhode Island	1,440
Vermont	751
MIDEAST	
Delaware	2,733
Maryland	12,751
New Jersey	13,428
New York	40,842
Pennsylvania	15,877
GREAT LAKES	
Illinois	19,850
Indiana	10,871
Michigan	21,900
Ohio	23,943
Wisconsin	5,823
PLAINS	
Iowa	3,109
Kansas	5,710
Minnesota	2,694
Missouri	11,343
Nebraska	2,029
N. Dakota	481
S. Dakota	1,128
SOUTHEAST	
Alabama	11,020
Arkansas	5,324
Florida	31,924
Georgia	18,522
Kentucky	5,536
Louisiana	11,206
Mississippi	6,020
N. Carolina	17,421
S. Carolina	11,004
Tennessee	7,253
Virginia	11,410
W. Virginia	1,089
SOUTHWEST	
Arizona	10,780
New Mexico	2,614
Oklahoma	8,430
Texas	38,125
ROCKY MOUNTAIN	
Colorado	4,377
Idaho	1,340
Montana	1,165
Utah	1,818
Wyoming	852
FAR WEST	
California	65,041
Nevada	4,371
Oregon	4,309
Washington	5,870
Alaska	2,109
Hawaii	2,100
TOTAL	504,134
D.C.	7,368
Federal System	43,124

*See Appendix A for Source of Data

The number of inmates in a state's corrections system can have a significant impact on spending. Four states comprise thirty-five percent of the inmate population – California, Florida, New York, and Texas. They also account for 37.4 percent of general fund spending on corrections in 1989.

Twenty-three states excluded juvenile delinquent counseling from their corrections figures and 16 of those same states excluded spending on juvenile institutions. Thirty-three states excluded spending on drug abuse rehabilitation centers, 43 excluded spending for local jails, and 32 excluded spending for institutions for the criminally insane. Corrections figures include parole programs in 45 states, prison industry programs in 45 states, and community corrections programs in 46 states.

The expenditure data on corrections can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

CORRECTIONS EXPENDITURES - CAPITAL INCLUSIVE

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	106	2	0	15	123	122	2	0	70	194	149	2	0	15	166
Maine	39	2	1	1	42	43	1	1	0	44	47	1	1	12	61
Massachusetts	228	0	1	0	230	295	0	1	0	295	408	0	1	0	408
New Hampshire	19	0	1	0	20	20	0	1	0	21	20	0	0	21	42
Rhode Island	39	0	0	0	40	46	0	1	0	47	53	0	1	0	54
Vermont	17	0	0	0	18	20	0	0	0	20	22	0	1	2	25
MIDEAST															
Delaware	48	0	0	1	50	54	0	1	0	56	59	1	1	1	61
Maryland	406	3	45	0	454	431	4	40	0	475	472	4	58	4	537
New Jersey	389	2	0	0	392	466	3	0	7	475	470	4	0	50	524
New York	1,674	9	183	0	1,866	1,802	6	212	0	2,020	1,883	6	245	0	2,134
Pennsylvania	204	0	18	54	276	239	0	18	36	293	269	1	19	11	300
GREAT LAKES															
Illinois	394	0	15	28	437	411	0	16	40	467	440	0	18	52	510
Indiana	169	1	55	0	226	167	2	29	0	198	170	1	32	0	203
Michigan	473	1	1	0	475	559	2	12	0	573	627	1	41	0	669
Ohio	393	5	47	0	445	433	6	59	0	498	518	7	64	0	588
Wisconsin	139	1	36	0	175	142	0	37	0	180	146	1	40	0	186
PLAINS															
Iowa	74	0	8	0	81	78	0	11	0	89	84	0	11	0	96
Kansas	77	1	9	0	87	90	0	10	0	100	119	0	13	0	132
Minnesota	93	2	23	1	118	98	1	26	1	126	103	2	29	1	136
Missouri	121	1	10	34	165	137	1	13	5	157	153	2	13	3	170
Nebraska	35	0	3	0	39	39	0	4	0	43	43	0	5	0	48
N. Dakota	9	0	3	4	16	9	1	5	2	17	11	0	5	1	17
S. Dakota	14	1	2	0	17	14	1	2	0	18	17	2	3	0	22
SOUTHEAST															
Alabama	128	2	14	0	143	128	2	17	0	147	109	0	24	0	133
Arkansas	38	0	11	0	49	45	0	16	0	60	49	0	16	0	65
Florida	442	0	15	0	456	502	0	101	0	602	598	8	56	0	662
Georgia	234	1	10	6	251	258	0	8	0	266	312	0	25	0	337
Kentucky	100	0	12	7	119	108	0	11	28	148	119	0	9	0	128
Louisiana	199	0	5	2	206	192	0	7	0	199	198	0	11	0	209
Mississippi	58	2	14	0	74	67	2	5	11	85	73	2	3	0	78
N. Carolina	293	0	2	0	294	299	0	2	0	301	337	0	2	0	339
S. Carolina	157	2	23	29	211	175	3	29	45	252	197	3	42	46	289
Tennessee	228	1	18	22	269	237	1	17	27	282	249	2	20	1	271
Virginia	688	4	12	0	704	765	6	12	0	783	805	12	15	0	832
W. Virginia	21	1	0	0	22	22	1	0	0	24	22	0	2	0	24
SOUTHWEST															
Arizona	186	1	37	0	224	207	2	14	0	223	241	2	28	0	272
New Mexico	67	1	11	1	81	76	2	13	7	98	87	1	10	3	102
Oklahoma	100	0	19	0	119	112	0	13	0	125	143	0	14	0	157
Texas	364	0	56	0	420	439	0	33	252	724	453	0	33	24	510
ROCKY MOUNTAIN															
Colorado	75	1	14	0	90	112	1	10	0	123	141	0	11	0	152
Idaho	19	1	8	0	27	21	1	12	0	33	23	1	4	0	28
Montana	23	1	1	0	24	17	1	0	0	18	24	1	2	0	27
Utah	57	0	6	5	68	67	0	4	5	76	87	0	4	0	91
Wyoming	15	0	0	0	15	15	0	0	0	16	22	0	2	0	25
FAR WEST															
California	1,524	1	60	375	1,960	1,742	1	56	639	2,438	1,907	1	36	234	2,177
Nevada	45	1	3	0	48	62	0	0	0	63	64	5	52	0	120
Oregon	108	3	11	0	122	130	3	12	0	145	136	4	12	0	151
Washington	170	0	0	11	181	178	2	0	10	190	187	0	0	15	202
Alaska	78	0	1	0	79	85	0	2	0	87	93	0	3	0	96
Hawaii	42	0	3	0	45	58	0	0	0	58	54	0	0	6	60
TOTAL	10,617	54	823	596	12,089	11,834	60	892	1,186	13,972	13,015	74	1,034	499	14,623
D.C.	187	5	3	0	195	185	10	2	20	217	Not Available				

ITEMS EXCLUDED FROM CORRECTIONS EXPENDITURES

STATE	Employer Contrib. To Pension	Employer Contrib. To Hlth. Benefits	Capital Constr.	Juvenile Deliq. Couns.	Juvenile Instit.	Drug Abse. Rehab. Centers	Parole Prog.	Prison Indus. Prog.	Local Jails	Comm. Correc. Prog.	Instit. For the Crim. Insane
NEW ENGLAND											
Connecticut	X	X		X	X		X	X	X		X
Maine									X		
Massachusetts	X	X							X		
New Hampshire									X		
Rhode Island				X	X	X			X		
Vermont				X	X	X			X		X
MIDEAST											
Delaware				X	X	X			X		X
Maryland						X			X		X
New Jersey	X	X		X					X		
New York						X		X	X	X	X
Pennsylvania				X	X		X		X		
GREAT LAKES											
Illinois		X		X		X			X		
Indiana	X					X			X		X
Michigan			FY87	X	X	X			X		
Ohio			X			X			X		X
Wisconsin				X					X		X
PLAINS											
Iowa									X		
Kansas				X	X	X			X		X
Minnesota						X			X		X
Missouri	X	X		X	X	X			X		P
Nebraska				X		X			X		X
N. Dakota						X			X		X
S. Dakota	X		X			X			X	X	
SOUTHEAST											
Alabama				X	X	X	X		X		X
Arkansas					X	X			X		X
Florida				X	X		X	X	X		
Georgia				X	X	X			X		
Kentucky			FY89	X	X	X					X
Louisiana						X		X			X
Mississippi											X
N. Carolina						X			X		
S. Carolina						X			X		X
Tennessee						X					
Virginia						P					X
W. Virginia	X	X				X			X		X
SOUTHWEST											
Arizona						X			X		
New Mexico				X		X			X		X
Oklahoma				X	X	X			X		X
Texas	X	X		X	X	X	X		X	X	
ROCKY MOUNTAIN											
Colorado				X		X			X		X
Idaho				X		X					
Montana									X		X
Utah									X		X
Wyoming											X
FAR WEST											
California			X					X	X		
Nevada									X	P	X
Oregon									X		X
Washington				X	X	X			X		X
Alaska				X	X	X			X		X
Hawaii	P	P	X						X		X
TOTAL	9	8	6	23	17	33	5	5	43	4	32

X= EXCLUDED P= PARTIALLY EXCLUDED

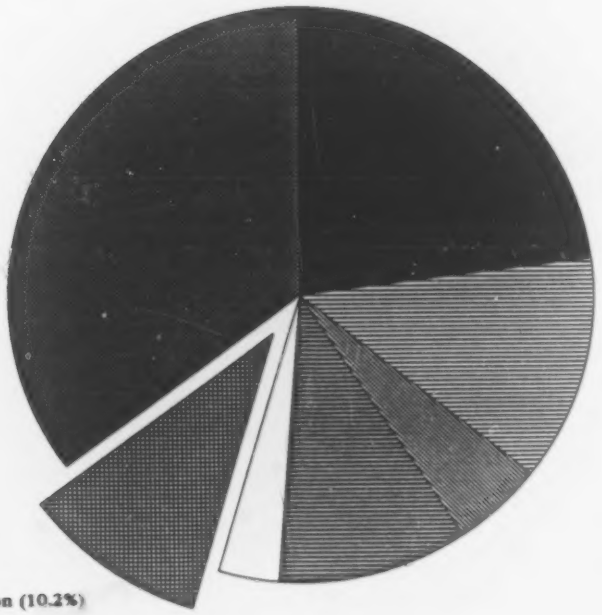
Corrections Expenditure Notes

Indiana - In Fiscal Year 1987, a one-time capital expenditure was made from the general fund to build a new state prison causing a decline in the state's Fiscal Year 1988 expenditures. In fact, corrections operating expenditures have steadily increased.

Michigan - Capital construction figures for Fiscal Years 1988 and 1989 are included when asked for but are excluded in Fiscal Year 1987.

Montana - Fiscal Year 1989 corrections expenditures from other funds includes $.1 million that is a biennial appropriation for a long range building plan.

VI. TRANSPORTATION



Transportation (10.2%)

Annual Percentage Change in State Transportation Expenditures

STATE	FISCAL 1987 TO 1988 STATE FUNDS	FISCAL 1987 TO 1988 FEDERAL FUNDS	FISCAL 1987 TO 1988 TOTAL	FISCAL 1988 TO 1989 STATE FUNDS	FISCAL 1988 TO 1989 FEDERAL FUNDS	FISCAL 1988 TO 1989 TOTAL
NEW ENGLAND						
Connecticut	24.7	3.5	17.9	-6.3	-90.6	-30.0
Maine	0.4	8.9	2.8	27.9	-0.2	19.7
Massachusetts	-2.9	10.6	0.4	7.3	-13.8	1.7
New Hampshire	-0.1	-7.9	-2.3	20.3	0.0	14.7
Rhode Island	31.7	145.9	38.8	11.3	-36.9	6.0
Vermont	-1.8	-17.5	-8.5	17.0	29.6	21.9
MIDEAST						
Delaware	52.7	6.0	36.4	11.6	6.3	10.2
Maryland	19.5	4.5	14.9	-12.2	-11.4	-12.0
New Jersey	9.7	-4.7	4.4	12.1	-12.9	3.7
New York	-0.6	-2.3	-0.9	17.3	1.1	14.0
Pennsylvania	7.0	9.0	7.6	7.0	20.6	11.4
GREAT LAKES						
Illinois	-0.2	-29.8	-1.1	4.0	67.5	5.3
Indiana	-3.7	-21.4	-9.3	0.8	-0.9	0.4
Michigan	11.5	0.0	8.7	-2.6	-7.7	-3.7
Ohio	4.2	28.1	12.7	2.4	15.0	7.5
Wisconsin	7.4	1.6	6.0	3.0	4.4	3.3
PLAINS						
Iowa	-10.7	-1.6	-8.0	4.5	-0.3	3.0
Kansas	-27.5	8.0	-13.7	43.4	-21.4	11.9
Minnesota	-6.4	-31.9	-13.1	13.9	-7.8	9.5
Missouri	3.5	28.8	3.7	1.8	3.9	1.9
Nebraska	5.3	65.0	5.8	19.6	-33.3	19.0
N. Dakota	4.3	1.1	2.6	12.2	51.0	32.2
S. Dakota	33.3	15.9	24.0	6.1	-9.5	-1.7
SOUTHEAST						
Alabama	20.3	40.0	26.9	-22.1	8.2	-10.9
Arkansas	-5.7	287.5	-5.1	44.9	135.5	45.6
Florida	-3.3	0.0	-2.4	63.5	-6.4	42.7
Georgia	48.5	-35.3	18.7	-44.5	50.1	-26.1
Kentucky	25.1	-5.3	17.9	-47.2	-96.5	-56.5
Louisiana	3.4	1.2	2.5	-9.4	-4.3	-7.5
Mississippi	53.8	38.9	49.2	-3.9	46.8	10.6
N. Carolina	12.4	-1.2	8.2	4.5	0.0	3.2
S. Carolina	24.2	40.0	28.8	16.3	32.3	21.3
Tennessee	-25.4	-12.8	-21.4	10.0	2.5	7.3
Virginia	22.3	-4.0	15.1	15.0	-6.4	10.1
W. Virginia	0.0	0.0	0.0	2.3	10.4	5.6
SOUTHWEST						
Arizona	94.1	-12.4	44.1	-34.5	2.1	-24.1
New Mexico	29.5	-9.5	14.8	-12.0	5.9	-6.6
Oklahoma	24.8	-15.2	11.6	2.6	67.6	19.0
Texas	16.4	8.2	13.5	-12.9	1.2	-8.2
ROCKY MOUNTAIN						
Colorado	-16.4	-2.4	-10.2	7.7	8.6	8.1
Idaho	-1.5	15.6	7.0	17.8	32.4	25.7
Montana	-43.5	-4.5	-26.1	-19.1	-56.3	-40.5
Utah	14.0	-5.7	3.4	16.0	26.9	21.4
Wyoming	-3.8	-7.1	-5.2	11.0	-1.0	6.2
FAR WEST						
California	-14.7	10.7	-4.8	43.5	49.2	46.1
Nevada	-0.8	17.2	6.7	68.9	-19.7	28.3
Oregon	0.6	-5.7	0.6	4.1	3.0	4.1
Washington	-11.5	-1.1	-7.9	4.3	14.8	8.3
Alaska	-21.0	5.7	-20.9	-10.6	-2.7	-10.5
Hawaii	14.9	27.7	16.6	-14.0	148.8	9.6
TOTAL	5.8	1.2	4.4	4.6	4.6	4.6
D.C.	28.2	15.1	23.2		Not Available	

State transportation expenditures generally are funded from earmarked revenues placed in a special transportation (highway) fund. In 1989, states spent $46.8 billion on transportation, an increase of 4.6 percent from the 1988 level of $44.8 billion. From 1987 to 1988 spending increased 4.4 percent. Both levels of increase are lower than those for total state spending.

Transportation Expenditures As A Percent of Total State Expenditures

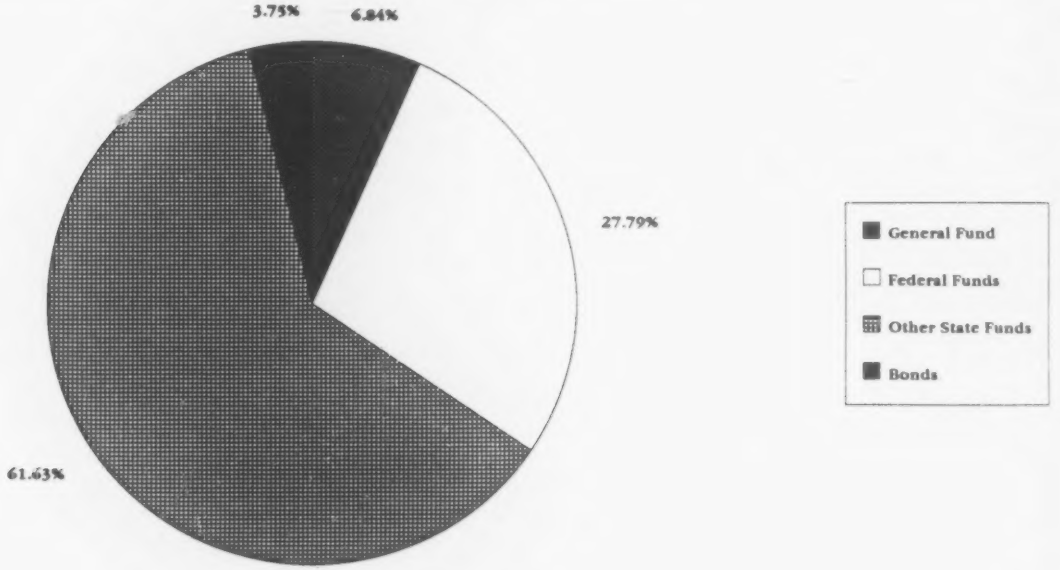
STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	13.3	13.6	9.5
Maine	11.3	10.7	10.8
Massachusetts	5.9	5.5	5.4
New Hampshire	19.9	16.5	16.9
Rhode Island	10.7	12.7	12.4
Vermont	15.7	13.0	14.4
MIDEAST			
Delaware	10.4	12.8	13.0
Maryland	21.5	23.0	18.9
New Jersey	11.6	11.0	10.2
New York	8.5	7.9	8.2
Pennsylvania	13.5	13.6	14.0
GREAT LAKES			
Illinois	11.5	11.1	10.9
Indiana	12.7	11.0	10.4
Michigan	9.4	9.6	9.0
Ohio	6.0	6.2	6.6
Wisconsin	8.1	9.5	9.4
PLAINS			
Iowa	9.0	7.4	7.7
Kansas	13.7	11.1	11.3
Minnesota	13.3	11.7	13.6
Missouri	10.0	9.6	9.7
Nebraska	13.4	13.2	14.4
N. Dakota	12.8	13.0	14.5
S. Dakota	15.3	17.5	16.8
SOUTHEAST			
Alabama	10.4	11.2	9.2
Arkansas	11.6	10.0	12.9
Florida	10.2	9.1	11.3
Georgia	11.5	12.5	8.1
Kentucky	14.9	15.7	7.3
Louisiana	10.8	11.0	9.0
Mississippi	10.1	14.1	14.8
N. Carolina	11.8	11.6	11.2
S. Carolina	8.5	10.1	10.4
Tennessee	15.6	12.4	11.9
Virginia	16.0	16.6	16.7
W. Virginia	16.2	16.7	16.3
SOUTHWEST			
Arizona	13.0	16.5	11.3
New Mexico	14.7	15.0	14.0
Oklahoma	11.1	12.1	13.2
Texas	13.7	14.8	13.7
ROCKY MOUNTAIN			
Colorado	11.4	9.9	9.6
Idaho	12.9	12.6	14.9
Montana	34.3	27.4	18.0
Utah	11.2	10.8	13.2
Wyoming	13.6	12.7	19.6
FAR WEST			
California	4.8	4.3	5.8
Nevada	16.4	16.9	19.5
Oregon	8.3	8.4	8.4
Washington	11.9	10.3	10.7
Alaska	21.1	17.6	15.7
Hawaii	12.5	13.4	15.0
TOTAL	10.6	10.4	10.2
D.C.	6.7	6.9	N.A.

Fiscal 1989 Transportation Expenditures as a Percent of Total State Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 4.0	0
4.1 - 8.0	5
8.1 - 12.0	21
12.1 - 16.0	16
16.1 and up	8
TOTAL	50

Transportation expenditures represent 10.2 percent of the 1989 state budget, but only 1.3 percent of general fund spending. Only five states will spend less than 8.0 percent of their total budget on transportation while 37 will spend between 8.1 percent and 16.0 percent on transportation in 1989. Eight —Maryland, Montana, Nevada, New Hampshire, South Dakota, Virginia, West Virginia, and Wyoming – will spend over 16.0 percent.

Transportation Fiscal 1989 State Expenditures By Fund Source



The primary source of funding for transportation is other state funds, accounting for 61.6 percent. The general fund accounts for 6.8 percent of such spending, federal funds for 27.8 percent, and bonds for 3.8 percent.

Only one state excluded administrative costs from their transportation expenditure figures. Eleven states excluded mass transit subsidies, where they apply. Nine states excluded airport subsidies. Seventeen states excluded gas tax and fee collections. Thirty-four states excluded port authority operations, 24 states motor vehicle licensing, and 37 states state police highway patrol.

The expenditure data on transportation submitted by the states can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

TRANSPORTATION EXPENDITURES - CAPITAL INCLUSIVE

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	0	296	454	176	926	0	306	585	200	1,092	0	29	536	200	765
Maine	4	61	140	15	219	4	66	155	0	225	3	66	163	37	269
Massachusetts	278	210	382	0	869	262	232	378	0	872	275	200	413	0	887
New Hampshire	7	65	146	7	224	5	60	147	7	219	4	60	184	4	252
Rhode Island	63	11	83	19	176	65	27	109	44	244	70	17	124	48	259
Vermont	0	63	82	3	148	0	52	83	0	136	0	68	97	0	165
MIDEAST															
Delaware	67	60	7	38	173	98	64	8	66	236	32	68	91	70	260
Maryland	0	570	1,302	0	1,872	0	596	1,556	0	2,152	0	528	1,231	135	1,894
New Jersey	588	567	342	44	1,542	673	541	386	10	1,610	829	471	365	5	1,670
New York	1,007	621	1,208	218	3,054	1,010	607	1,197	211	3,025	1,026	614	1,561	248	3,449
Pennsylvania	191	787	1,373	89	2,440	222	858	1,299	247	2,626	226	1,035	1,426	239	2,926
GREAT LAKES															
Illinois	20	57	1,738	133	1,948	22	40	1,674	191	1,927	20	67	1,728	215	2,030
Indiana	9	296	633	0	938	2	232	616	0	850	2	230	621	0	853
Michigan	0	328	1,052	0	1,380	0	328	1,173	0	1,500	0	303	1,142	0	1,445
Ohio	36	378	559	94	1,067	33	483	578	107	1,202	33	556	603	100	1,291
Wisconsin	0	214	669	0	882	0	217	718	0	935	0	227	739	0	966
PLAINS															
Iowa	1	176	422	0	5	0	173	378	0	551	0	173	394	0	567
Kansas	38	193	266	0	496	31	208	190	0	428	43	164	273	0	479
Minnesota	19	349	961	1	1,330	20	237	893	5	1,156	19	219	1,023	4	1,265
Missouri	4	6	630	5	644	4	8	654	2	668	5	8	664	4	681
Nebraska	4	2	265	0	271	5	3	279	0	287	5	2	334	0	341
N. Dakota	3	83	72	0	157	0	83	78	0	161	0	126	87	0	213
S. Dakota	1	87	75	0	162	1	101	100	0	201	1	91	106	0	198
SOUTHEAST															
Alabama	2	189	340	33	564	2	265	393	56	715	1	287	285	64	637
Arkansas	1	1	404	0	406	2	3	380	0	385	2	7	551	0	561
Florida	0	500	1,221	0	1,721	0	500	1,181	0	1,681	0	468	1,930	0	2,398
Georgia	17	324	485	83	910	15	210	687	169	1,080	22	315	461	0	798
Kentucky	2	229	594	149	974	3	217	773	156	1,149	2	8	490	0	499
Louisiana	158	304	266	72	800	150	307	363	0	820	245	294	63	156	759
Mississippi	32	113	222	0	367	38	157	353	0	548	32	230	344	0	606
N. Carolina	23	326	696	0	1,046	7	323	803	0	1,132	8	323	838	0	1,168
S. Carolina	4	135	324	0	463	4	189	403	1	596	5	250	467	1	723
Tennessee	0	303	415	235	953	0	264	433	52	749	0	271	501	32	804
Virginia	23	414	1,064	0	1,501	16	398	1,308	6	1,728	12	373	1,517	0	1,902
W. Virginia	1	219	309	16	545	1	219	309	16	545	1	241	304	29	575
SOUTHWEST															
Arizona	0	259	282	11	552	3	227	544	23	796	0	232	333	40	605
New Mexico	18	150	210	17	395	0	135	315	3	454	2	143	275	4	423
Oklahoma	59	185	315	0	559	9	157	458	0	624	9	263	470	0	742
Texas	0	849	1,579	0	2,429	0	919	1,838	0	2,757	0	930	1,600	0	2,530
ROCKY MOUNTAIN															
Colorado	40	226	242	0	508	0	221	236	0	456	30	240	224	0	493
Idaho	0	85	86	0	171	0	99	85	0	183	0	131	100	0	230
Montana	1	235	292	0	528	1	225	164	0	390	1	98	133	0	232
Utah	1	161	138	0	300	1	152	157	0	310	1	193	183	0	376
Wyoming	4	95	136	0	235	5	88	129	0	223	2	88	147	0	237
FAR WEST															
California	1	994	1,559	0	2,554	0	1,101	1,331	0	2,431	11	1,643	1,898	0	3,552
Nevada	0	94	131	0	224	0	110	130	0	239	2	88	217	0	307
Oregon	4	4	490	0	497	5	3	493	0	500	5	3	513	0	521
Washington	15	369	538	136	1,058	21	365	509	80	975	22	419	536	79	1,056
Alaska	240	4	464	0	707	224	4	331	0	559	196	4	301	0	500
Hawaii	0	30	311	15	377	0	64	357	18	439	2	159	280	42	481
TOTAL	2,987	12,294	25,971	1,611	42,860	2,960	12,442	27,694	1,670	44,766	3,203	13,017	28,866	1,755	46,841
D.C.	128	82	5	0	215	139	94	3	28	264	Not Available				

ITEMS EXCLUDED FROM TRANSPORTATION EXPENDITURES

STATE	Employer Contrib. To Pension	Employer Contrib. To Hlth. Benefits	Capital Constr.	Admin. Costs For Dept.	Mass Transit Subsidies	Airport Subsidies	Port Authority Operat.	Gas Tax & Fee Collect.	Truck Enforc. Reg. Prog.	Train/ R.R. Subsidies Prog.	Road Ast. Subsidy Prog. For Locals	Motor Vehicle Licens.	State Police Highway Patrol
NEW ENGLAND													
Connecticut							X	X				X	X
Maine								X	X			X	X
Massachusetts	X	X					X	X	X			X	X
N. Hampshire					X			X	X	X		X	X
Rhode Island							X	X					X
Vermont							X			X			X
MIDEAST													
Delaware							X	X	X		X	X	X
Maryland													X
New Jersey	X	X					X	X				X	X
New York						X	X	X				X	
Pennsylvania							X						X
GREAT LAKES													
Illinois		X					X						
Indiana							X	X				X	X
Michigan			FY87				X					X	X
Ohio									X		X	X	X
Wisconsin							X						
PLAINS													
Iowa													
Kansas													X
Minnesota							X		X			X	X
Missouri									X			X	X
Nebraska				X			X			X			X
N. Dakota					X		X	--		X	X		
S. Dakota	X								X		X	X	
SOUTHEAST													
Alabama						X	X	X				X	X
Arkansas							X			X			
Florida							X	X				X	X
Georgia							X	X		X		X	X
Kentucky			FY89										X
Louisiana					P		X	X	P	X	X	X	X
Mississippi					X								
N. Carolina													
S. Carolina							X		X	X	X		
Tennessee									X			X	X
Virginia													X
W. Virginia							X			X	X		X
SOUTHWEST													
Arizona										X			
New Mexico					X	X	X			X		X	X
Oklahoma							X		X			X	X
Texas	X	X				X	X		X	X			X
ROCKY MOUNTAIN													
Colorado					X	X	X	X	X	X	X	X	X
Idaho													X
Montana							X						X
Utah					X	X	X						X
Wyoming					X		X			X			
FAR WEST													
California							X	X	X		X	X	X
Nevada					X	X	X						X
Oregon							X		X				X
Washington					X	X	X			X	P		
Alaska									X	X		X	X
Hawaii	P	P			X	X	X	X		X	X	X	X
TOTAL	5	5	2	1	11	9	34	17	17	17	11	24	37

X= EXCLUDED P= PARTIALLY EXCLUDED

Transportation Notes

Colorado - In Fiscal Year 1987, these expenditures include a $40 million general fund transfer to the highway users tax fund.

Michigan - Capital Construction figures for Fiscal Years 1988 and 1989 are included when asked for but are excluded in Fiscal Year 1987.

Montana - Fiscal Year 1989 expenditures from other funds includes $1.5 million that is a biennial appropriation for a long range building plan.

Oregon - The state's Park and Recreation Division is part of the Department of Transportation. As such, the Division's expenditures are included in the transportation category.

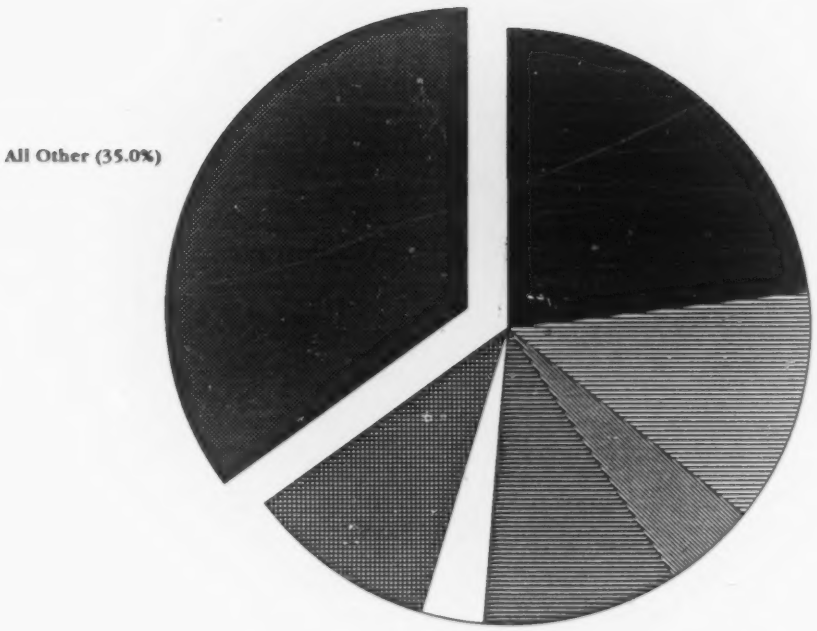
Pennsylvania - Significant sums of federal funds are expected in Fiscal Year 1989 in order to supplement state bonds for transportation projects. A specific amount is not provided since varying program reimbursement and match requirements make estimating very difficult.

Rhode Island - Capital expenditures from other funds include monies from the Federal Highway Trust Fund.

Tennessee - Fiscal Year 1989 expenditures are appropriations and bonds authorized for the Fiscal Year 1989 program.

Virginia - Road construction is included in operating expenses not capital construction expenses.

VII. ALL OTHER EXPENDITURES



Annual Percentage Change in All Other State Expenditures

STATE	FISCAL 1987 TO 1988 STATE FUNDS	FISCAL 1987 TO 1988 FEDERAL FUNDS	FISCAL 1987 TO 1988 TOTAL	FISCAL 1988 TO 1989 STATE FUNDS	FISCAL 1988 TO 1989 FEDERAL FUNDS	FISCAL 1988 TO 1989 TOTAL
NEW ENGLAND						
Connecticut	12.9	27.3	14.1	7.8	-100.0	-2.0
Maine	3.9	17.7	7.0	8.9	7.6	8.6
Massachusetts	7.9	9.4	8.1	2.0	-12.8	0.3
New Hampshire	9.2	18.6	11.0	1.1	-12.5	-1.8
Rhode Island	20.9	26.0	21.8	14.8	-17.5	8.4
Vermont	18.1	3.3	14.8	-0.6	8.3	1.2
MIDEAST						
Delaware	5.9	10.2	6.4	12.5	3.2	11.3
Maryland	3.0	4.6	3.2	20.4	18.6	20.1
New Jersey	7.1	37.8	10.5	11.6	43.4	15.9
New York	6.2	-42.1	2.7	9.8	55.6	11.7
Pennsylvania	17.1	-24.5	7.6	7.0	16.8	8.6
GREAT LAKES						
Illinois	9.5	2.9	8.7	6.7	15.9	7.9
Indiana	4.9	2.4	4.2	2.4	-2.0	1.1
Michigan	-0.4	14.9	3.2	9.1	1.2	7.1
Ohio	8.3	7.7	8.2	-3.4	-4.0	-3.5
Wisconsin	-37.5	95.5	-29.4	12.8	-41.1	3.8
PLAINS						
Iowa	17.5	14.2	17.0	-8.7	-1.8	-7.8
Kansas	17.0	10.6	13.2	23.0	1.3	10.5
Minnesota	-3.1	-3.6	-3.2	-24.6	-8.5	-21.2
Missouri	7.0	5.8	6.7	-7.9	-11.7	-8.7
Nebraska	7.3	0.8	5.5	-0.6	21.6	5.4
N. Dakota	-0.7	30.3	5.6	27.5	27.4	27.5
S. Dakota	8.0	2.4	5.4	37.3	-58.4	-5.2
SOUTHEAST						
Alabama	7.1	7.4	7.2	-44.3	182.1	18.9
Arkansas	0.5	9.5	-2.5	16.1	13.7	15.5
Florida	8.0	18.7	9.8	2.4	0.8	2.1
Georgia	3.9	28.6	9.9	75.3	15.0	58.2
Kentucky	12.6	0.5	8.0	18.1	-28.1	1.7
Louisiana	-8.5	16.9	-3.2	25.1	1.0	19.1
Mississippi	13.5	-8.5	1.3	17.1	-24.6	-3.7
N. Carolina	6.2	-2.1	4.0	4.4	-0.9	3.1
S. Carolina	7.7	1.2	5.8	20.9	24.6	21.9
Tennessee	-9.8	-5.3	-8.3	30.0	7.7	22.1
Virginia	10.4	11.8	10.7	12.7	-1.7	10.1
W. Virginia	-15.7	0.0	-12.2	4.8	16.0	7.7
SOUTHWEST						
Arizona	9.4	31.5	14.6	27.3	36.7	29.9
New Mexico	16.5	97.1	31.4	16.0	-21.0	5.7
Oklahoma	7.8	-9.8	2.3	4.3	0.3	3.2
Texas	-11.8	16.5	-5.4	-1.8	-26.1	-8.6
ROCKY MOUNTAIN						
Colorado	-2.8	-2.1	-2.6	7.3	39.8	17.0
Idaho	15.1	5.5	10.5	-0.6	-1.6	-1.1
Montana	2.7	3.5	2.9	-21.2	9.0	-11.2
Utah	2.3	30.4	7.2	-5.9	-29.8	-11.0
Wyoming	-10.3	10.1	-9.7	-65.6	166.1	-57.5
FAR WEST						
California	15.4	19.8	16.9	3.0	-3.9	0.6
Nevada	1.2	-11.3	-1.7	-7.3	-12.1	
Oregon	-9.5	20.5	-6.4	3.6	-3.1	2.7
Washington	8.0	18.9	9.6	-6.7	50.5	2.1
Alaska	-8.5	24.9	-6.2	1.7	5.4	2.0
Hawaii	5.1	21.6	6.3	-13.8	-7.1	-13.3
TOTAL	4.5	9.2	5.4	4.7	2.4	4.2
D.C.	23.4	71.8	28.8		Not Available	

To capture total state expenditures, NASBO collected data on all other state expenditures not in the functional areas discussed. This category may include spending for: hospitals, economic development, environmental projects, state police, juvenile institutions, parks and recreation, housing, and general aid to local government. In the aggregate, such spending accounted for 35.0 percent of all state expenditures in 1989 or $160.6 billion. For these kinds of functions state spending increased 4.2 percent from 1988 to 1989. In 1988, the increase was 5.4 percent, up from $146.1 billion. These increases are smaller than the percent changes in total state spending.

All Other Expenditures As A Percent of Total State Expenditures

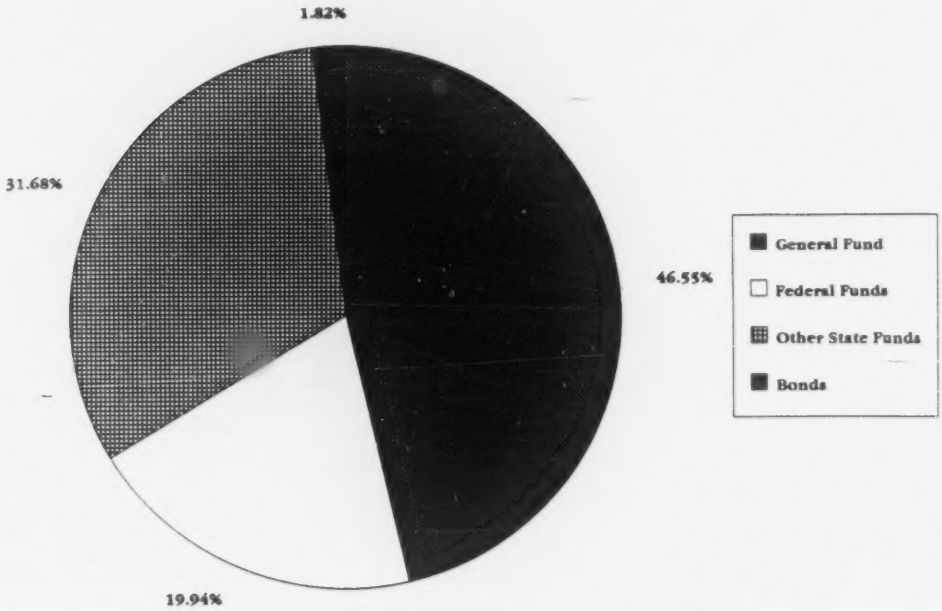
STATE	FISCAL 1987	FISCAL 1988	FISCAL 1989
NEW ENGLAND			
Connecticut	45.7	45.3	44.1
Maine	37.6	37.1	33.9
Massachusetts	59.0	59.1	57.2
New Hampshire	50.8	48.1	42.2
Rhode Island	35.7	37.0	37.0
Vermont	45.6	47.2	43.5
MIDEAST			
Delaware	43.9	42.4	43.3
Maryland	28.3	27.1	30.5
New Jersey	39.2	39.3	40.8
New York	29.3	28.2	28.7
Pennsylvania	37.8	38.1	38.2
GREAT LAKES			
Illinois	38.5	40.7	41.0
Indiana	33.7	33.6	31.9
Michigan	37.4	36.6	38.2
Ohio	46.1	46.0	43.5
Wisconsin	42.5	33.2	33.1
PLAINS			
Iowa	46.2	48.4	45.2
Kansas	28.9	30.7	31.0
Minnesota	44.6	43.9	36.5
Missouri	39.0	38.6	34.8
Nebraska	33.6	33.2	32.1
N. Dakota	36.8	38.4	41.2
S. Dakota	40.0	38.8	36.0
SOUTHEAST			
Alabama	26.5	24.1	26.3
Arkansas	31.7	29.4	30.0
Florida	45.3	45.3	40.3
Georgia	22.3	22.4	31.0
Kentucky	32.1	31.0	34.0
Louisiana	40.4	38.5	41.0
Mississippi	33.7	32.2	29.2
N. Carolina	25.9	24.5	23.6
S. Carolina	34.5	33.7	34.9
Tennessee	28.8	26.8	29.2
Virginia	28.8	28.9	28.9
W. Virginia	33.3	30.1	30.0
SOUTHWEST			
Arizona	35.9	36.3	42.4
New Mexico	23.3	27.3	28.8
Oklahoma	35.0	35.0	33.3
Texas	28.1	25.3	23.3
ROCKY MOUNTAIN			
Colorado	35.7	33.8	35.6
Idaho	37.3	37.8	35.1
Montana	29.5	32.8	32.2
Utah	36.5	36.7	32.9
Wyoming	54.4	48.5	29.8
FAR WEST			
California	27.7	29.9	28.1
Nevada	40.8	38.7	32.0
Oregon	58.0	54.5	53.8
Washington	34.0	35.2	34.4
Alaska	44.6	44.1	44.7
Hawaii	53.7	52.6	46.7
TOTAL	36.1	35.7	35.0
D.C.	58.3	62.9	N.A.

Fiscal 1989 Other Expenditures as a Percent of Total State Expenditures: Summary Table

PERCENT RANGES	NUMBER OF STATES
0 - 30.0	12
30.1 - 40.0	22
40.1 - 50.0	14
50.1 and up	2
TOTAL	50

The functional categories isolated in the survey captured at least 60.0 percent of all state operating expenditures in 34 states. For fourteen states, 40.1 percent to 50.0 percent of spending is captured in the all other category and not in the functional breakdown. In two states -- Massachusetts and Oregon -- NASBO's categories failed to capture at least 50 percent of their spending by function. In the case of Massachusetts, this appears to be due largely to the fact that employee health benefits and pension benefits were excluded from the spending figures submitted. In Oregon, one large expenditure not captured in the functional breakdown is an approximate $1 billion revolving loan fund for veterans housing that was included with other state funds.

All Other Fiscal 1989 State Expenditures By Fund Source



In the aggregate, expenditures discussed here are funded primarily from the state general fund, which accounts for 46.6 percent of such spending. Federal funds comprise 19.9 percent of such spending, other state funds 31.7 percent, and bonds 1.8 percent.

The expenditure data for all other state expenditures can be found on the following page, accompanied by any pertinent notes and a table listing programs excluded from the expenditure figures.

ALL OTHER EXPENDITURES - CAPITAL INCLUSIVE

($ in millions)

	Actual Fiscal 1987					Estimated Fiscal 1988					Appropriated Fiscal 1989				
STATE	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total	General Fund	Federal Funds	Other State Funds	Bonds	Total
NEW ENGLAND															
Connecticut	2,576	259	180	176	3,190	2,909	330	194	206	3,639	3,126	0	13	428	3,567
Maine	391	165	141	29	726	430	194	153	0	777	399	209	193	44	844
Massachusetts	4,477	952	3,253	0	8,682	4,853	1,041	3,488	0	9,383	5,619	908	2,888	0	9,415
New Hampshire	271	113	152	39	574	337	134	127	39	637	368	117	53	89	626
Rhode Island	438	112	17	18	585	503	141	23	47	713	566	116	21	70	773
Vermont	184	97	137	13	430	210	100	160	23	493	255	108	116	20	499
MIDEAST															
Delaware	340	91	281	22	734	383	100	274	25	781	456	104	281	28	869
Maryland	1,452	359	619	34	2,464	1,650	376	485	33	2,543	1,920	446	615	75	3,055
New Jersey	3,476	566	799	357	5,197	3,953	780	752	257	5,742	4,442	1,118	911	185	6,657
New York	7,615	750	2,074	100	10,538	7,985	434	2,307	100	10,825	8,683	675	2,631	99	12,088
Pennsylvania	3,062	1,563	2,120	104	6,849	3,432	1,180	2,654	105	7,371	3,521	1,378	3,031	73	8,003
GREAT LAKES															
Illinois	2,846	830	2,607	220	6,503	3,299	854	2,715	200	7,068	3,263	990	3,137	233	7,623
Indiana	854	715	921	0	2,489	856	732	1,004	0	2,593	866	717	1,039	0	2,622
Michigan	2,574	1,310	1,634	0	5,518	2,483	1,505	1,708	0	5,696	2,632	1,524	1,941	0	6,097
Ohio	2,444	1,188	4,299	242	8,173	2,363	1,279	4,471	729	8,842	2,048	1,228	4,500	755	8,531
Wisconsin	1,880	279	2,474	0	4,633	1,966	545	758	0	3,269	2,093	321	979	0	3,393
PLAINS															
Iowa	680	429	1,960	0	3,068	715	490	2,386	0	3,590	795	481	2,036	0	3,312
Kansas	416	620	14	0	1,050	457	686	46	0	1,188	496	695	123	0	1,313
Minnesota	2,421	937	1,008	101	4,467	2,640	903	486	294	4,323	2,399	826	129	50	3,405
Missouri	1,232	534	692	57	2,515	1,304	565	780	36	2,685	1,122	499	826	5	2,451
Nebraska	299	194	190	0	683	312	195	213	0	720	370	237	152	0	759
N. Dakota	147	92	208	4	451	139	120	210	8	476	159	152	295	0	607
S. Dakota	107	194	123	0	424	136	199	112	0	447	243	83	98	0	424
SOUTHEAST															
Alabama	831	400	206	0	1,437	853	430	257	0	1,540	618	1,213	0	0	1,832
Arkansas	318	246	535	6	1,105	277	269	584	3	1,133	305	306	692	5	1,308
Florida	2,020	1,289	3,947	394	7,649	2,315	1,530	4,214	341	8,400	2,446	1,543	4,548	39	8,576
Georgia	520	427	599	215	1,761	539	549	690	157	1,936	2,164	631	267	0	3,062
Kentucky	873	803	369	57	2,102	955	808	453	55	2,270	938	581	790	0	2,309
Louisiana	1,008	615	1,303	56	2,981	1,404	719	762	0	2,885	1,259	726	1,338	114	3,437
Mississippi	302	680	242	5	1,229	378	622	234	11	1,246	422	470	308	0	1,199
N. Carolina	1,589	600	103	0	2,292	1,718	588	78	0	2,384	1,796	582	79	0	2,457
S. Carolina	1,021	534	313	10	1,878	1,102	541	331	14	1,987	1,272	674	419	58	2,422
Tennessee	710	604	350	100	1,764	672	572	361	13	1,618	935	616	403	22	1,976
Virginia	925	492	1,290	1	2,707	1,039	550	1,399	8	2,996	1,214	541	1,541	1	3,298
W. Virginia	529	247	340	0	1,116	393	247	340	0	980	377	287	391	0	1,055
SOUTHWEST															
Arizona	709	363	458	0	1,530	801	478	475	0	1,754	856	653	769	0	2,279
New Mexico	315	117	138	58	628	350	230	222	24	825	363	181	277	51	873
Oklahoma	567	553	649	0	1,769	688	499	623	0	1,810	738	500	630	0	1,868
Texas	345	1,134	3,519	0	4,998	344	1,321	3,064	0	4,729	345	976	3,000	0	4,321
ROCKY MOUNTAIN															
Colorado	439	477	682	0	1,598	371	467	719	0	1,557	421	653	748	0	1,822
Idaho	136	238	124	0	498	144	251	155	0	550	137	247	160	0	544
Montana	163	149	128	14	454	167	154	129	18	467	153	168	93	2	415
Utah	285	171	512	12	979	311	223	505	10	1,049	322	156	456	0	934
Wyoming	214	27	692	5	939	164	30	654	0	847	135	79	146	0	360
FAR WEST															
California	6,671	4,993	2,802	150	14,615	7,258	5,983	3,565	278	17,085	7,878	5,750	3,423	134	17,185
Nevada	123	128	307	0	558	130	113	305	0	548	116	100	287	0	503
Oregon	607	360	2,500	0	3,467	599	434	2,212	0	3,246	610	421	2,303	0	3,334
Washington	1,163	429	1,310	124	3,026	1,032	510	1,640	134	3,316	1,076	768	1,396	145	3,385
Alaska	1,210	105	178	0	1,493	1,088	131	182	0	1,401	1,090	138	202	0	1,429
Hawaii	961	118	387	156	1,622	1,108	143	334	140	1,725	943	133	215	205	1,495
TOTAL	64,734	28,646	49,881	2,877	146,138	69,514	31,271	49,992	3,306	154,082	74,771	32,022	50,888	2,928	160,609
D.C.	1,535	210	125	0	1,870	1,623	360	256	170	2,409	Not Available				

Items Excluded From All Other State Expenditures

STATE	Emp. Cont. To Pension	Emp. Cont. To Hlth. Ben.
NEW ENGLAND		
Connecticut		
Maine		
Massachusetts		
New Hampshire		
Rhode Island		
Vermont		
MIDEAST		
Delaware		
Maryland		
New Jersey		
New York		
Pennsylvania		
GREAT LAKES		
Illinois		
Indiana		
Michigan		
Ohio		
Wisconsin		
PLAINS		
Iowa		
Kansas		
Minnesota		X
Missouri		
Nebraska		
N. Dakota		
S. Dakota	X	
SOUTHEAST		
Alabama		
Arkansas		
Florida		
Georgia		
Kentucky		FY89
Louisiana		
Mississippi		
N. Carolina		
S. Carolina		
Tennessee		
Virginia		
W. Virginia		
SOUTHWEST		
Arizona		
New Mexico		
Oklahoma		
Texas		
ROCKY MOUNTAIN		
Colorado		
Idaho		
Montana		
Utah		
Wyoming		
FAR WEST		
California		
Nevada		
Oregon		
Washington		
Alaska		
Hawaii	P	P
TOTAL	2	2

X= EXCLUDED P= PARTIALLY EXCLUDED

All Other Expenditures Notes

Arkansas - Bond figures in Fiscal Year 1987 reflect water and sewer bonds which the stat gives to local governments for capital construction purposes.

Colorado - General fund expenditures include a $21.6 million transfer to repay the Colorado Water Conservation fund and a $7.4 million accounting adjustment.

Wyoming - In Fiscal Year 1989, expenditures from other funds experience a decline in large part because of an expected decline in mineral severance dollars for water development funds.

APPENDIX A

Sources for Supporting Data

"Percent Change in Resident Population of States": July 1, 1985 to July 1, 1988": U.S. Department of Commerce, Bureau of the Census, U.S. Department of Commerce News December 30, 1988.

"U.S. Total Fall Enrollment in Public Schools": National Education Association, Estimates of School Statistics 1987-88, 1988.

"Estimated Percent of Revenue for Public Elementary and Secondary Schools from Local Government, 1986-1987": National Education Association, Ranking of the States, 1987, September 1987.

"Total Enrollment in Institutions of Higher Education by Control of Institution, Fall 1986": U.S. Department of Education, Office of Educational Research and Improvement, National Center for Education Statistics, E.D. TABS: Postsecondary Fall Enrollment, 1986, July 1988..

"Average Number of Families Receiving AFDC, Fiscal Year 1987": Committee on Ways and Means, U.S. House of Representatives, Background Material and Data on Programs Within the Jurisdiction of the Committee on Ways and Means, 1988 Edition, March 24, 1988.

"Number of Medicaid Recipients, 1986": Committee on Ways and Means, U.S. House of Representatives, Background Material and Data on Programs Within the Jurisdiction of the Committee on Ways and Means, 1988 Edition, March 24, 1988.

"State and Federal Inmates Confined in Prisons, January 1, 1988": Criminal Justice Institute, Inc., The Corrections Yearbook, 1988, 1988.

APPENDIX B

NATIONAL ASSOCIATION OF STATE BUDGET OFFICERS

Hall of the States 400 North Capitol, N.W. Washington, D.C. 20001 (202) 624-5382

NASBO EXPENDITURE SURVEY INSTRUCTIONS

This survey uses states' definitions of expenditure categories and funds. To avoid double counting be sure each item is exclusive of any other so that the final figure equals total state expenditures. Where there are unusual state budget practices or where a figure is unattainable, please footnote and explain. Record expenditures made from revenues that flow through the state. Do not include expenditures made with local government resources.

Since each state's expenditure base is different, we have enclosed a check-list of items contained in reported figures. It indicates, for example, if a school lunch program is included in the K-12 expenditure figure, or if a juvenile justice program is funded through corrections expenditures. Feel free to add programs that are not on the list.

To facilitate the timeliness of this report, you can reduce our data entry time by reporting your data on a Lotus spreadsheet. We have a formatted, programmed floppy disc that has two years' data entered for your state and will send it to you if you give us a call.

Questions should be directed to Karen Farrell or Marcia Howard at 202/624-5382. Let us know if you need a copy of your responses to last year's survey.

Thanks very much for your assistance.

Please return the survey by **September 16, 1988** to:

Karen Farrell
NASBO
400 North Capitol Street, N.W.
Suite 295
Washington, D.C. 20001

GENERAL INSTRUCTIONS

A. MAIN SURVEY: Items 1-8

Previously Reported Data

Expenditure data for two years have been recorded on the survey. These data reflect responses to the last Expenditure Survey. **It is important to review these numbers to insure their accuracy and correct them if necessary**, especially in light of changes that have been made in the survey.

In an effort to simplify the survey and gather uniform data, expenditure categories are now capital-inclusive. This means that last year's figures may require adjustment to reflect capital expenditures. Where possible, staff has made those adjustments based on last year's responses but a check of the numbers would be well-advised.

Capital Expenditures

Categories include capital expenditures where noted (Higher Education, Corrections, Transportation.). Other capital expenditures should be reported in Row 7. Capital expenditures are expenditures made for major repairs and improvements, new construction, and purchase of equipment and existing structures. Minor repairs and maintenance should be included with operating expenditures.

If it is impossible to separate capital expenditures into the three specific program areas listed, please note this and lump them in Row 7.

Treatment of State Employee Benefits

Annual state employee pay and benefit packages should be reported in each expenditure category. For example, state corrections employees' pay and benefits, including the state pension contribution, would be included in Row 5. States that do not include pension and benefits in specific expenditure categories are asked to estimate that figure and include it in each functional category or note that it is excluded.

Level of Detail

Report expenditures in millions (e.g., $2,100,000 equals $2.1).

Biennial Budgets

Provide annual figures. If biennial expenditures are allocated by formula rather than projections, footnote and explain the formula. If it is not possible to break down figures on an annual basis – especially for capital expenditures – please take a guess and footnote that you have done so.

B. SUPPLEMENTARY SURVEY: Items A-G

This part of the survey is completely separate from the top portion. The capital spending figures reported in this part should already have been reported in the main survey (under Higher Ed, Corrections, Transportation and All Other.) This information is requested so that trends in capital spending can be examined for important program areas. If possible, please report all or some of the data requested.

We have filled in what capital expenditures we can based on last year's survey. However, since that survey broke out only corrections and transportation, the category "All Other" probably contains amounts that belong on other lines. If you are unable to estimate capital spending separately, or cannot break it into specific program areas, either estimate the figures or note that they cannot be estimated.

EXPLANATION OF COLUMN HEADINGS

Column 1: General Fund

General fund excludes federal funds and trust or dedicated funds. The total for this column should equal the general fund total reported in NASBO's Fiscal Survey of the States. If there are federal funds in your general fund, please separate them into the appropriate column. When in doubt use the figures that make the most sense given your budgeting practices, taking care to footnote how these figures differ from what was requested.

Column 2: Federal Funds

In addition to federal aid programs, federal funds include federal reimbursements for programs such as AFDC and Medicaid.

Column 3: Other Funds

This column includes expenditures made from dedicated or earmarked revenue sources exclusive of federal funds, or any other funds not appropriate to other columns. For example, a gasoline tax dedicated to a highway trust fund would appear in the "Other Fund" column.

Column 4: Bonds

Include expenditures (not bond issuances or authorizations) made from bond sales that are of direct benefit to the state and are general tax supported bonds.

EXPLANATION OF ROW HEADINGS

Row 1: Elementary and Secondary Education

Include state and federal fund expenditures only. Do not include local funds raised for education purposes. Include state expenditures that support the state's Department of Education.

Row 2: Higher Education

Include expenditures made for community colleges Include tuition and fees. Exclude federal research grants.

In addition to including capital expenditures in the total higher education expenditures, please use the bottom portion of the survey to isolate capital expenditures for higher education.

Row 3: Cash Assistance for Public Welfare

Include Aid to Families with Dependent Children, Supplemental Security Income, and Other Cash Assistance expenditures. Exclude administrative costs in this item but report them in the "All Other" category (Row 7).

Row 4: Medicaid

Exclude administrative costs from this item, but include them in the "All Other" category (Row 7).

Row 5: Corrections

Include capital expenditures. Include aid to local governments for jails. Include expenditures made for juvenile correction programs, if possible.

In addition to including capital expenditures in the total corrections expenditure, please use the bottom portion of the survey to isolate capital expenditures for corrections.

Row 6: Transportation

Include capital expenditures. Include operating expenditures for highways, mass transit, airports, and waterway projects.

In addition to including capital expenditures in the total transportation expenditure, please use ppnthe bottom portion of the survey to isolate capital expenditures for transportation.

Row 7: All Other

Include debt service in this item. States with lotteries should exclude prizes paid to lottery winners. Exclude expenditures for state owned utilities and liquor stores. Include insurance trust funds.

NASBO EXPENDITURE SURVEY

Fiscal Year 1989

Estimated Expenditures

$ in millions

Contact: _____ State: _____ Phone: _____

		General Fund	Federal Funds	Other Funds	Bonds	Total
1.	Elementary and Secondary Education					
2.	Higher Education - Capital Inclusive					
3.	Total Public Welfare Expenditures					
	a. AFDC					
	b. SSI					
	c. Other Cash Assistance					
4.	Medicaid					
5.	Corrections - Capital Inclusive					
6.	Transportation - Capital Inclusive					
7.	All Other State Expenditures - Capital Inclusive					
8.	TOTAL STATE EXPENDITURES - Capital Inclusive					

Fiscal Year 1989 Capital Expenditure

		General Fund	Federal Funds	Other Funds	Bonds	Total
A.	Transportation					
B.	Corrections					
C.	Higher Ed					
D.	Housing					
E.	Environmental Projects					
F	All Other					
G.	TOTAL CAPITAL EXPENDITURES					

NATIONAL ASSOCIATION OF STATE BUDGET OFFICERS

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State: _____

EXPENDITURE BASE CHECKLIST

		Included	Excluded
Elementary and Secondary Education			
1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____
3.	Administrative costs for Dept. of Education	_____	_____
4.	Day care programs	_____	_____
5.	School health care/immunization	_____	_____
6.	Transportation costs for school children	_____	_____
7.	Head Start	_____	_____
8.	Adult literacy/remedial programs	_____	_____
9.	Programs for the Handicapped	_____	_____
10.	Other Special Population	_____	_____
11.	Anti-drug programs	_____	_____
12.	Libraries	_____	_____
13.	Vocational Education	_____	_____
Higher Education			
1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____
3.	Capital Construction	_____	_____
4.	Tuition and fees	_____	_____

		Included	Excluded
5.	Student loan programs	_____	_____
6.	Law, medical, nursing, teacher, veterinary schools	_____	_____
7.	Community Colleges	_____	_____
8.	University Research Grants	_____	_____
9.	Vocational Education	_____	_____
10.	Endowments to universities	_____	_____
11.	Assistance to private colleges and universities	_____	_____

Corrections

1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____
3.	Capital Construction	_____	_____
4.	Juvenile delinquent counseling programs	_____	_____
5.	Juvenile institutions	_____	_____
6.	Drug abuse rehab centers	_____	_____
7.	Parole programs	_____	_____
8.	Prison industry programs	_____	_____
9.	Local jails	_____	_____
10.	Community corrections programs	_____	_____
11.	Institutions for the criminally insane	_____	_____

Transportation

1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____
3.	Capital Construction	_____	_____

		Included	Excluded
4.	Administrative costs for Dept. of Transportation	_____	_____
5.	Mass transit subsidies	_____	_____
6.	Airport subsidies	_____	_____
7.	Port authority operations	_____	_____
8.	Gasoline tax and fee collections	_____	_____
9.	Truck enforcement/regulatory programs	_____	_____
10.	Train/railroad subsidy programs	_____	_____
11.	Road assistance subsidy program for local government	_____	_____
12.	Motor vehicle licensing	_____	_____
13.	State police/highway patrol	_____	_____

Welfare

1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____

Medicaid

1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____

All Other Expenditures

1.	Employer contributions to current employees' pensions	_____	_____
2.	Employer contribution to employee health benefits	_____	_____
3.	Capital Construction	_____	_____